

Mai i ngā wai kaukau o ngā tūpuna, ki ngā puke kawe i ngā reo o te tini,

te taiao e whītiki nei i a koe he taonga tuku iho.

Tiakina kia meinga tonu ai koe ko 'te tāone taioreore nui o te ao, manakohia e te iwi pūmanawa'. Tāmaki Mākaurau tirohia te pae tawhiti he whakairinga tūmanako mō ngā uri whakaheke o āpōpō,

te toka herenga mō te hunga ka takahi ake mā ō tomokanga,

te piriti e whakawhiti ai tō iwi ki ngā huarahi o te ora.

Tāmaki Mākaurau e toro whakamua,

hīkina te mānuka.

Tērā te rangi me te whenua te tūtaki.

Maranga me te rā, he mahi māu me tīmata,

ka nunumi ana ki te pō,

whakatārewahia ō moemoeā ki ngā whetū.

Ko te oranga mutunga mōu

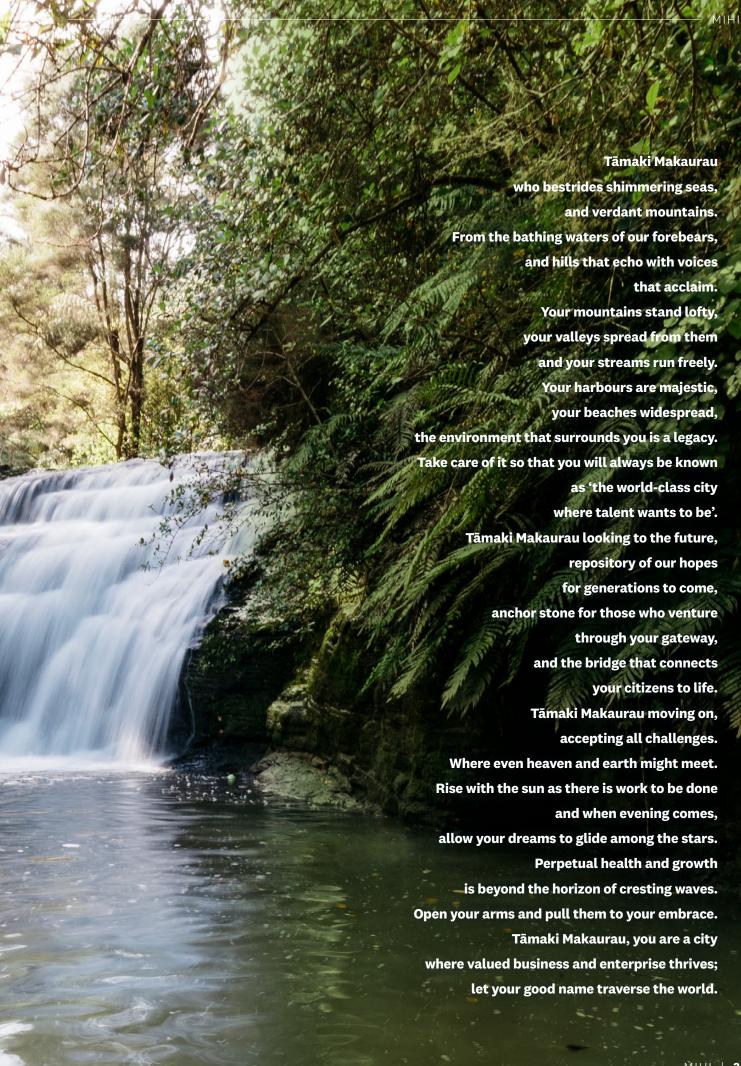
kei tua i te taumata moana.

Whakatuwherahia ō ringa, kūmea mai k i tō uma.

Tāmaki Makaurau

he tāone ūmanga kurupounamu koe;

tukua tō rongo kia rere i te ao.



# How this document is arranged

This document is an excerpt of Volume 2 of the Auckland Council Annual Budget 2022/2023. This is Auckland Council's plan for delivering services and building infrastructure during the 2022/2023 financial year, the second year of the council's 10-year Budget 2021-2031 (Long-term Plan or LTP).

Public consultation ran during February and March 2022. This involved feedback events across the Auckland region.

This plan was adopted by the Governing Body on 29 June 2022.

# Volume

# Our annual plan for 2022/2023

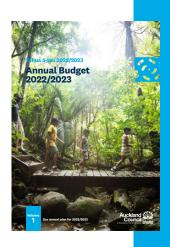
**Section One** contains our plan for 2022/2023, including the climate action package, the impact of our budget challenges and ways of mitigation, plans to roll out the waste service standardisation, explanation of the rate changes, increased local board decision-making and information regarding Māori identity and wellbeing.

**Section Two** contains budgets for our key activities including the services, investment and savings planned to be delivered.

Section Three contains the financial overview for our organisation as a whole, key changes to rates and other fees, prospective financial statements for 2022/2023, rating policy overview, prospective funding impact statement and other key financial information.

Section Four contains information on The Tūpuna Maunga o Tāmaki Makaurau Authority.

Section Five outlines the structure of the council as well as ways to contact the council, a glossary of terms and the key word index.



# Volume

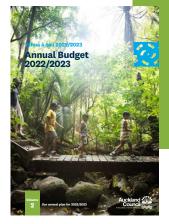
**Local board information** and agreements

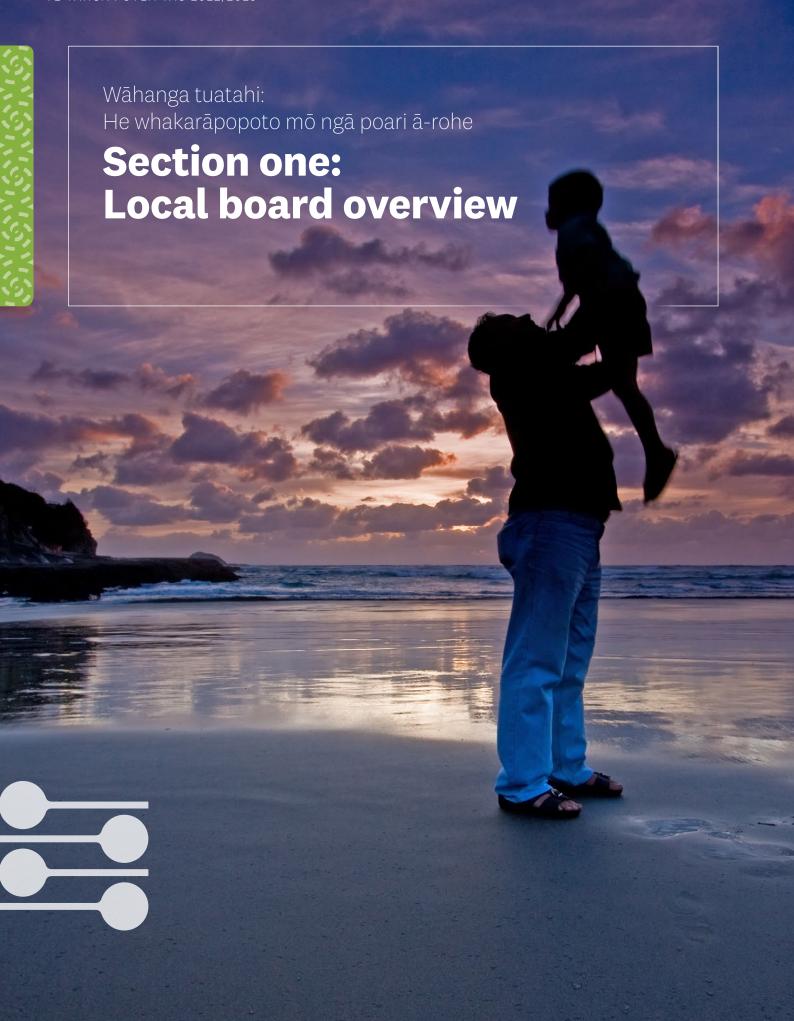
Section One provides information on local boards and a summary of their planned expenditure for 2022/2023.

**Section Two** contains a local board agreement (outlining local activity initiatives and budgets for 2022/2023) for each of the 21 local boards.

**Section Three** contains the allocation of Decision-making Responsibilities of Auckland Council's Governing Body and Local Boards Policy.

Section Four contains a glossary of terms and key word index.





## He whakarāpopoto mō ngā poari ā-rohe

# 1.1 Local board overview

#### SHARED GOVERNANCE MODEL



#### **The Governing Body** (mayor and 20 councillors)

- focus on big picture and Auckland-wide issues
- develop Auckland-wide strategies and plans
- decision making of regulatory activities such as bylaws, licencing, inspection and animal management.



#### 21 local boards (chairperson and local board members)

- represent local communities
  - provide local leadership
- make decisions on local issues and activities
- allocate local discretionary funding such as community grants and events
  - input to regional strategies and plans
- advocate to the Governing Body and councilcontrolled organisations (CCOs) on behalf of local communities.

## Introduction

Auckland Council has a unique model of local government in New Zealand, comprising the Governing Body (made up of the mayor and 20 ward councillors) and 21 local boards. The Governing Body focuses on Auckland-wide issues while local boards are responsible for decision making on local issues, activities and services and providing input into regional strategies, policies and plans. Together, this is a shared governance model where decisions can be made both regionally and locally.

Local board decision-making comes from three sources:

- 1. Legislation local boards are responsible for activities such as community engagement, preparing local board plans, agreeing and monitoring local board agreements and communicating local views to the Governing Body on regional strategies, policies, plans and bylaws.
- 2. Allocation of decision-making for non-regulatory activities the Governing Body has allocated decisionmaking responsibility for certain non-regulatory activities to local boards. Local boards make decisions on, and have oversight of, a broad range of local activities such as local parks, libraries, events, recreational facilities and community activities. Please see Volume 2, Part 3 for the Allocation of decision-making responsibilities for nonregulatory activities.
- 3. Delegation of decision-making responsibilities the Governing Body may delegate responsibility for some regulatory activities to local boards and Auckland Transport may delegate some decision-making responsibilities to local boards. Please see Volume 2, Part 3 for the list of delegated responsibilities to local boards.

## Te Whakawhanake i ngā Take Mātāmua ā-Rohe Pātata

# 1.2 Developing local priorities

Local board plans are strategic documents that set the direction for local boards and also inform the 10-year Budget (Long-term Plan). Reflecting community priorities and preferences, the plans are developed every three years to guide local board activity, funding and investment decisions. They also influence local board input into regional strategies and plans and provide a basis for developing local board agreements.

Every year, a local board agreement is developed between the Governing Body and each local board. It agrees the delivery and funding of local activities, intended levels of service, performance measures and targets for the year. The agreement takes into account local board plan priorities but must also reflect Governing Body decisions such as Auckland-wide priorities, budget constraints and trade-offs across all council activities.

Each local board also agrees annual work programmes in line with their local board agreement. These are operational and capital work programmes for activities in which they have decision-making responsibilities. They contain specific initiatives and projects in greater detail than appears in a local board agreement. Local board work programmes play a critical role in delivering on the needs of communities and are informed by local board plans.

Local board agreements for 2022/2023 have been agreed between each local board and the Governing Body and are set out in Part 2.

Diagram 1: The relationship between Auckland Council plans and agreements.



#### Local activities

Local boards have decision making responsibility for a range of activities, as set out in the following list.

- 1. Local Community Services
- 2. Local Planning and Development
- 3. Local Environmental Management
- 4. Local Governance.

Local board agreements outline the key initiatives and funding for each activity area for the 2022/2023 financial year.

#### Te Tuku Pūtea

# 1.3 Funding

Auckland Council has a shared governance model for making decisions on local activities. Under the Local Board Funding Policy, funding is allocated to local boards to deliver local services, through the following methods:

- 1. Asset based services the Governing Body allocates funds to deliver local activities based on decisions about region-wide service levels. This includes allocation of funds for local asset based services, such as building a new swimming pool or library.
- 2. Locally driven initiatives an allocation is based on a formula applied to each local board, with the exception of Aotea / Great Barrier and Waiheke Local Boards who agree funding requirements with the Governing Body on an annual basis.
- 3. Governance services an allocation is based on the number of elected members and associated administrative costs for each local board.

The total planned expenditure for local activities across all 21 local boards over the 2022/2023 financial year is shown in following table below. The budgets for each local board are listed within the individual local board agreements in this volume.

Expenditure for all local board areas for 2022/2023 by local board

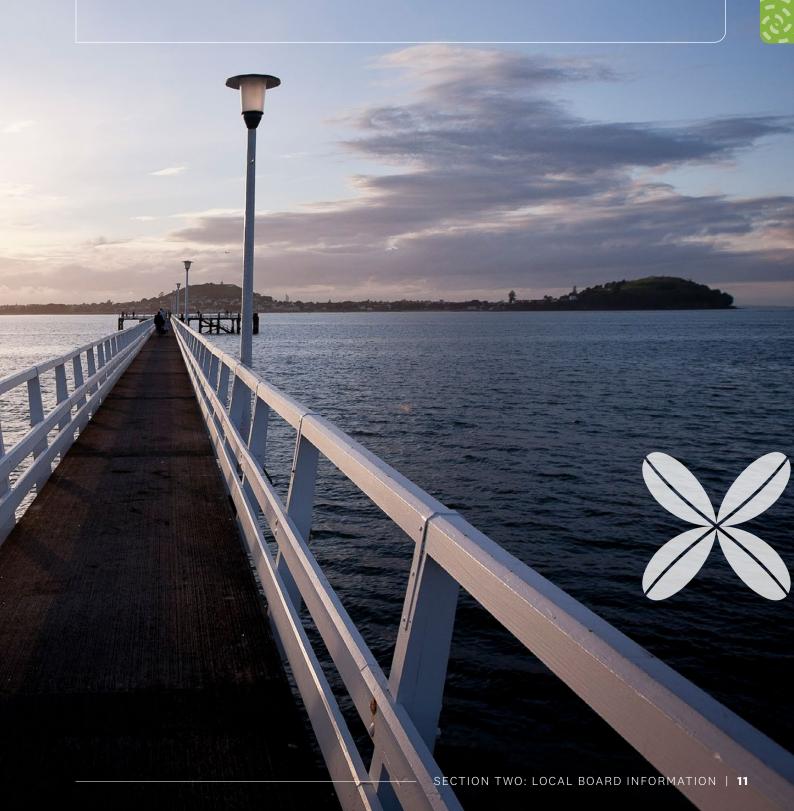
\$000 FINANCIAL YEAR ENDING 30 JUNE	LTP 2021/2022	LTP 2022/23	ANNUAL PLAN 2022/23
Gross Capital Expenditure			
Albert-Eden	4,844	4,187	4,187
Devonport-Takapuna	5,650	4,731	4,935
Franklin	8,617	9,875	10,347
Great Barrier	254	632	591
Henderson-Massey	13,335	11,294	14,373
Hibiscus and Bays	7,670	12,723	19,078
Howick	5,616	5,691	6,464
Kaipātiki	9,662	7,359	6,870
Māngere-Ōtāhuhu	5,329	4,618	4,403
Manurewa	4,716	2,093	2,093
Maungakiekie-Tāmaki	6,738	6,615	7,898
Ōrākei	5,177	6,479	6,651
Ōtara-Papatoetoe	5,999	6,304	6,304
Papakura	5,503	3,658	3,483
Puketāpapa	1,101	1,635	1,635
Rodney	9,437	11,659	11,853
Upper Harbour	10,683	6,044	12,794
Waiheke	2,350	2,696	2,739
Waitākere Ranges	2,905	2,961	3,668
Waitematā	12,289	6,366	6,866
Whau	10,326	19,314	16,253
Capex Total	138,201	136,933	153,485



Budgets include inflation, interest and depreciation, and exclude corporate overheads

Wāhanga tuarua: He whakarāpopoto mō ngā poari ā-rohe

# Section Two: Local board information



# Te Poari ā-Rohe o Upper Harbour

# 2.17 Upper Harbour Local Board

#### He kõrero mai i te Heamana

# Message from the Chair

On behalf of the Upper Harbour Local Board, I am happy to introduce our local board agreement for the financial year 2022/2023. This outlines the projects we can commence or deliver within the funding provided.

Our plan for the coming year has been informed and prioritised by the views expressed by you, our residents, when we developed our 2020 Local Board Plan, and, more recently, by your feedback on council's annual budget. I would like to acknowledge that the last two years have been a challenging time for most in our community, and your participation in helping us decide how best to allocate our scarce resource is very much appreciated.

For the second year running we must deal with the significant impacts of Covid on council funding, rising inflation, and significant supply chain issues. Your local board remains committed to giving priority to completion of long-awaited projects rather than to start new ones. We are mindful of the expectations that have been set in previous budget conversations, and we wish to be transparent about our ability to deliver. We consulted on our key priorities for 2022/2023 and received feedback in support of our projects which include the following:

- progress delivery of stage 1 of Scott Point Sustainable Sports park including shared paths which provide improved connections within the community
- Caribbean Drive Sportsfield upgrade and toilet facility
- implement actions from our Greenways Plan including a new pathway in Rosedale Park and Wharf Reserve
- renew several playgrounds including Hobsonville War Memorial Reserve, Herald Island Domain and Devonshire Reserve
- support initiatives that build local resilience and support community connections.

We heard very strong community support to progress delivery of the unfunded future planned stage 2 of Scott Point Sustainable Sports Park. We very much value the contribution made by a wide range of community groups, and we will continue to support them wherever possible.

We remain committed to advocacy for the following initiatives:

- a long-term solution for a library, including continuous provision, within the Albany area
- continue to support the whole of Bomb Point, Hobsonville, being permanently available as public open space
- consideration of community partnership models to deliver outcomes such as the proposed subregional indoor court facility in Albany
- adequate levels of renewals funding to ensure assets are well maintained.

Ngā mihi,

Lisa Whyte

Chairperson, Upper Harbour Local Board

# **Upper Harbour Local Board area**



Data sources: Council Growth model i11v6 (August 2020). Statistics New Zealand 2018 Census.

#### **Local Board Plan outcomes**

The Upper Harbour Local Board Plan 2020 sets out the aspirations the local board has for the area. The outcomes in the Upper Harbour Local Board Plan are:

Whakaotinga tahi: Ngā Hapori o te Te Raki Paewhenua e whakamanatia ana, e tūhono ana, e aumangea ana

#### **Outcome 1: Empowered, connected and** resilient Upper Harbour communities

Our diverse communities feel connected, confident in their ability to face adversity together and are able to influence what happens in their neighbourhoods.

Whakaotinga rua: He kōtuitui hāereere e pai ana te mahi, e haratau ana

#### Outcome 2: An efficient and accessible travel network

Our travel network offers multiple transport choices in an accessible and efficient way

#### Whakaotinga toru: He hapori hauora, oi hoki **Outcome 3: Healthy and active** communities

People of all abilities have access to a wide variety of sports and recreation opportunities and wellmaintained parks and community facilities.

Whakaotinga whā: Ka tiakina tō tātou taiao māori ahurei, ā, ka whakahaumakotia **Outcome 4: Our unique natural** environment is protected and enhanced

Our communities care for Upper Harbour's natural environment and are actively involved in preserving and restoring it.

#### Whakaotinga rima: He ohaoha ā-rohe aumangea **Outcome 5: A resilient local economy**

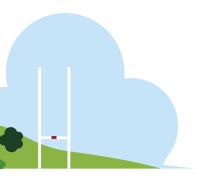
Our businesses are resilient, and our residents have easy access to quality employment opportunities.

The local board agreement outlined in this document reflects how we plan to support these outcomes through agreed activities in the 2022/2023 financial year. In addition, each local board carries out responsibilities delegated to it by the Governing Body in accordance with the general priorities and preferences in the local board plan.

## **Working with Māori**

Delivering on Auckland Council's commitment to Māori at a local level is a priority for local boards. The council is committed to meeting its responsibilities under Te Tiriti o Waitangi / the Treaty of Waitangi and its broader statutory obligations to Māori.

To meet this commitment, the Upper Harbour Board considers Māori views and aspirations in their local projects and initiatives. In the 2022/2023 financial year, the local board also intends to identify opportunities to build relationships and share information with Māori.



# **Upper Harbour Local Board Agreement 2022/2023**

#### Priorities by activity area

Auckland Council's 2022/2023 funding priorities for local activities which contribute to key community outcomes in the Upper Harbour Local Board area are set out below under each local activity.

#### **Local community services**

We support strong, diverse, and vibrant communities through libraries and literacy, arts and culture, parks, sport and recreation, and events delivered by a mix of council services, community group partnerships and volunteers.

Our annual budget to deliver these activities includes operating costs of \$12.4 million and capital investment of \$12.8 million.

The key initiatives we have planned for 2022/2023 include:

- Albany Pool install disability amenities
- Observation Green develop new local park and play space
- Parkwood Reserve renew play space
- Renewal of sports lights at Bay City Park
- Hobsonville War Memorial Park renew play space
- implement actions from Greenways Plan, including a new pathway at Wharf Reserve
- placemaking and neighbourhood engagement at Albany, Greenhithe, Whenuapai and Hobsonville
- Upper Harbour Local Parks: Ecological volunteers and environmental programme.

The local community services and key initiatives outlined above contribute towards achieving the following outcome/s in the Upper Harbour Local Board Plan:

- Outcome 1: Empowered, connected and resilient Upper Harbour communities
- Outcome 3: Healthy and active communities
- Outcome 4: Our unique natural environment is protected and enhanced.

#### **Levels of service**

We measure our performance against the following measures for each local priority. The level of service statement is in bold below.

PERFORMANCE MEASURE	ACTUAL 2020/2021	LONG-TERM PLAN TARGET 2021/2022	ANNUAL PLAN TARGET 2022/2023		
Provide safe, reliable, and accessible social infrastructure for Aucklanders that contributes to placemaking and thriving communities					
Percentage of Aucklanders that feel their local town centre is safe - day time	79%	81%	81%		
Percentage of Aucklanders that feel their local town centre is safe - night time	46%	43%	43%		
Utilising the Empowered Communities Approac communities	h, we support Auckland	ers to create thriving, co	nnected and inclusive		
The percentage of Empowered Communities activities that are community led	78%	75%	75%		
The percentage of Empowered Communities activities that build capacity and capability to assist local communities to achieve their goals	38%	66%	38%		
We provide safe and accessible parks, reserves, beaches, recreation programmes, opportunities and facilitates to get Aucklanders more active, more often					
The percentage of park visitors who are satisfied with the overall quality of sportsfields	73%	85%	85%		
The customers' Net Promoter Score for Pools and Leisure Centres	49	45	45		
The percentage of users who are satisfied with the overall quality of local parks	70%	75%	75%		

PERFORMANCE MEASURE	ACTUAL 2020/2021	LONG-TERM PLAN TARGET 2021/2022	ANNUAL PLAN TARGET 2022/2023		
The percentage of residents who visited a local park in the last 12 months	83%	79%	79%		
We showcase Auckland's Māori identity and vib	rant Māori culture				
The percentage of local programmes, grants and activities that respond to Māori aspirations	10%	10%	10%		
We fund, enable, and deliver services, programmes, and facilities (art facilities, community centres, hire venues, and libraries) that enhance identity, connect people, and support Aucklanders to participate in community and civic life					
The number of internet sessions at libraries (unique sessions over public computing or public WIFI networks)	54,131	49,100	49,100		
The percentage of local community services, programmes and facilities that are community led	New Measure	Set Baseline <sup>1</sup>	Set Baseline <sup>1</sup>		
The percentage of arts, and culture programmes, grants and activities that are community led	100%	90%	90%		
The percentage of art facilities, community centres and hire venues network that is community led	75%	75%	75%		
The number of participants for local community services, programmes, and facilities	New Measure	Set Baseline <sup>1</sup>	Set Baseline <sup>1</sup>		

155,545

151,406

New Measure

Not measured

96%

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## **Local Planning and Development**

The number of attendees at council-led

The number of visits to library facilities

The number of participants in activities at art

facilities, community centres and hire venues

The percentage of customers satisfied with quality

of local community services, programmes, and

The percentage of attendees satisfied with a

Percentage of customers satisfied with the

nominated local community event

quality of library service delivery

community events

Local planning and development include supporting local town centres and communities to thrive by developing town centre plans and development, supporting Business Improvement Districts (BIDs), heritage plans and initiatives.

Our annual operating budget to deliver these activities is \$750,000.

The key initiatives we have planned for 2022/2023 include:

- business emergency resilience programme
- Young Enterprise Scheme in participating Upper Harbour schools
- Small Business Mentoring Programme.

The local board supports Business North Harbour Incorporated by endorsing the setting of a targeted rate for the Business Improvement District (BID) programme for inclusion in the Annual Budget 2022/2023.

The local planning and development activity, including the key initiatives outlined above contribute towards achieving the following outcome/s in the Upper Harbour Local Board Plan:

• Outcome 5: A resilient local economy

2,200

72,720

170,600

75%

85%

Set Baseline1

2,200

72,720

170.600

75%

85%

Set Baseline<sup>1</sup>

#### Levels of service

We measure our performance against the following measures for each local priority. The level of service statement is in bold below.

PERFORMANCE MEASURE	ACTUAL 2020/2021	LONG-TERM PLAN TARGET 2021/2022	ANNUAL PLAN TARGET 2022/2023	
We help attract investment, businesses and a skilled workforce to Auckland				
The percentage of Business Associations meeting their Business Improvement District (BID) Partnership Programme obligations	100%	100%	100%	

#### Local Environmental Management

We support healthy ecosystems and sustainability through local board-funded initiatives such as planting, pest control, stream and water quality enhancements, healthy homes, and waste minimisation projects.

Our annual operating budget to deliver these activities is \$251,000.

The key initiatives we have planned for 2022/2023 include:

- Upper Harbour Ecology Initiatives Assistance programme
- Upper Harbour construction waste enforcement and education programme
- Sustainable Schools Project Our Local Streams
- Pest-Free Upper Harbour Strategy.

The local environmental management activity and key initiatives outlined above contribute towards achieving the following outcome/s in the Upper Harbour Local Board Plan:

• Outcome 4: Our unique natural environment is protected and enhanced

#### Levels of service

We measure our performance against the following measures for each local priority. The level of service statement is in bold below.

PERFORMANCE MEASURE	ACTUAL 2020/2021	LONG-TERM PLAN TARGET 2021/2022	ANNUAL PLAN TARGET 2022/2023		
We work with Aucklanders to manage the natural environment and enable low carbon lifestyles to build resilience to the effects of climate change					
The percentage of local low carbon or sustainability projects that have successfully contributed towards local board plan outcomes	N/A	N/A	75%²		
The percentage of local water quality or natural environment improvement projects that have successfully contributed towards local board plan outcomes	N/A	80%	85%		
The percentage of local waste minimisation projects that have successfully contributed towards local board plan outcomes	N/A	70%	75%		

<sup>2.</sup> The Upper Harbour Local Board is intending to fund local low carbon or sustainability projects in 2022/2023

#### **Local Governance**

We support elected representatives across our 21 local boards to make well-informed decisions on local activities. This includes strategic advice and leadership in preparing local board plans and annual local board agreements (budgets) and work programmes. We lead engagement with communities, including mana whenua and Māori. We support their input into regional plans, policies, and strategies, and provide democracy and administrative services. We manage for a for elected members to explore, develop, advocate for, and manage issues of communal concern.

There is no performance measure for this activity.

Our annual operating budget to deliver these activities is \$868,000.

# **Funding Impact Statement**

This prospective funding impact statement has been prepared to meet the requirements of Section 21(5) of the Local Government (Auckland Council) Act 2009. It covers the year from 1 July 2022 to 30 June 2023 and outlines the council's sources of funding for local activities in this local board area and our plan to apply them.

\$000 FINANCIAL YEAR ENDING 30 JUNE	LONG-TERM PLAN 2021/2022	ANNUAL PLAN 2022/2023
Sources of operating funding:		
General rates, UAGCs, rates penalties	11,759	12,060
Targeted rates	726	732
Subsidies and grants for operating purposes	28	28
Fees and charges	3,226	3,431
Local authorities fuel tax, fines, infringement fees and other receipts	101	117
Total operating funding	15,840	16,368
Applications of operating funding:		
Payment to staff and suppliers	13,100	13,420
Finance costs	422	656
Internal charges and overheads applied	2,260	2,148
Other operating funding applications	0	0
Total applications of operating funding	15,782	16,224
Surplus (deficit) of operating funding	58	144
Sources of capital funding:		
Subsidies and grants for capital expenditure	0	0
Development and financial contributions	0	0
Increase (decrease) in debt	10,625	12,650
Gross proceeds from sale of assets	0	0
Lump sum contributions	0	0
Other dedicated capital funding	0	0
Total sources of capital funding	10,625	12,650
Application of capital funding:		
Capital expenditure:		
- to meet additional demand	4,508	1,795
- to improve the level of service	1,548	7,373
- to replace existing assets	4,628	3,627
Increase (decrease) in reserves	0	0
Increase (decrease) in investments	0	0
Total applications of capital funding	10,683	12,794
Surplus (deficit) of capital funding	(58)	(144)
Funding balance		

# **Appendix A: Advocacy initiatives**

A key role of the local board is to advocate for initiatives that it may not have decision-making responsibilities or funding for in the annual budget but recognise the value it will add to the local community.

The key initiatives that the local board advocated for as part of this annual budget were:

INITIATIVE	DESCRIPTION
Marine Recreation Centre, Hobsonville	Confirm the long-term intention and seek the Governing Body to accept the vesting to Auckland Council of the new community pontoon and jetty at the Marine Recreation Centre in Hobsonville
Local Board Transport Capital Fund	Retention of the Local Board Transport Capital Fund at current budget levels.
Locally Driven Initiative Capital fund	Retention of the Locally Driven Initiatives (LDI) capital budgets at current budget levels.
Open space acquisition and development	Prioritisation of investment for open space acquisition and development in areas where there is a known need and gap in the network, for example the land identified in the Whenuapai Structure Plan.
Scott Point Sustainable Sports Park and open space in Whenuapai	Support the delivery of stage 2 of Scott Point Sustainable Sports Park and enable public access to land acquired in Whenuapai.
Prioritisation of community partnership models	Prioritisation and consideration of a community partnership model to deliver outcomes such as the proposed sub-regional indoor court facility in Albany.
Library service provision in Albany	A long-term solution for a library, including continuous provision, within the Albany area.
Te Onekiritea/Bomb Point	Continue to support the whole of Te Onekiritea/Bomb Point being permanently available as public open space.
Renewals funding	Adequate levels of renewals funding to ensure assets are well maintained.

# **Appendix B: How to contact your local board**

Local boards have been established to enable local representation and decision-making on behalf of local communities. You are encouraged to contact your elected members to have your say on matters that are important to your community.



Lisa Whyte - Chairperson Phone: 021 287 6655 lisa.whyte@aucklandcouncil.govt.nz



**Margaret Miles, QSM JP - Deputy** Chairperson Phone: 021 587 111 margaret.miles@aucklandcouncil.govt.nz



Anna Atkinson Phone: 027 454 5094 anna.atkinson@aucklandcouncil.govt.nz



Uzra Casuri Balouch, JP Phone: 021 503 279 uzra.casuri-balouch@aucklandcouncil.govt.nz



Nicholas Mayne Phone: 022 066 2963 nicholas.mayne@aucklandcouncil.govt.nz



**Brian Neeson, JP** Phone: 021 283 9922 brian.neeson@aucklandcouncil.govt.nz

The Upper Harbour Local Board business meetings take place between 9.30am-12.30pm on the third Thursday of each month at 30 Kell Drive, Albany.

The local board can be contacted outside of these hours via the email

#### upperharbourlocalboard@aucklandcouncil.govt.nz

For general enquiries, assistance and information, phone **09 301 0101** any time or visit

#### www.aucklandcouncil.govt.nz

Local board meetings, agendas and minutes are available on the Auckland Council website:

www.aucklandcouncil.govt > About council > Meetings and agendas



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