

# Devonport-Takapuna Local Board Workshop Programme

Date of Workshop: Tuesday 27 February 2024

Time: 12.15pm – 4.30pm

Venue: Devonport-Takapuna Local Board Office, Ground Floor, 1 The Strand, Takapuna and MS Teams

Apologies:

Time	Workshop Item	Presenter	Governance role	Proposed Outcome(s)
12.15 – 1.00	<b>1. Auckland Transport</b> - Ferries Update <b>Attachments:</b> 1.1 Ferry Update Feb2024	<b>Nathan Cammock</b> Programme Director, Low Emission Ferry Programme	Keeping informed	Receive update on progress
1.00 – 2.00	<b>2. Connected Communities</b> - Devonport Community House Community Centre Management Agreement <b>Attachments:</b> 2.1 CMMA for Devonport Community House	<b>Jamie Adkins</b> Place & Partner Specialist	Keeping informed / preparing for specific decisions	Provide direction on preferred approach
2.00 – 2.30	<b>3. Parks &amp; Community Facilities</b> - Ventia Update	<b>Sarah Jones</b> Manager Area Operations <b>Shane McInnes</b> Operations Contract Manager, Ventia	Keeping informed	Receive update on progress

2.30 – 4.00	<b>4. Parks &amp; Community Facilities</b> - Te Uru Tapu Development Update <b>Attachments:</b> <b>4.1</b> Te Uru Tapu development update Memo <b>4.2</b> Te Uru Tapu Sacred Grove proposed report <b>4.3</b> Site Location <b>4.4</b> Option 1b <b>4.5</b> Pōhutukawa Tree Location Driplines	<b>Roma Leota</b> Senior Project Manager <b>Sarah Jones</b> Manager Area Operations <b>Steven Krebs</b> Senior Urban Forest Specialist	Keeping informed / preparing for specific decisions	Receive update on progress
4.00 – 4.30	<b>5. Events</b> - ANZAC briefing & allocation of roles <b>Attachments:</b> <b>PENDING</b>	<b>Nikolay Pipa</b> Event Organiser (Civic)	Keeping informed	Receive update on progress

**Next workshop:** 29 02 2024

**Role of Workshop:**

- (a) Workshops do not have decision-making authority.
- (b) Workshops are used to canvass issues, prepare local board members for upcoming decisions and to enable discussion between elected members and staff.
- (c) Members are respectfully reminded of their Code of Conduct obligations with respect to conflicts of interest and confidentiality.
- (d) Workshops for groups of local boards can be held giving local boards the chance to work together on common interests or topics.

# Devonport-Takapuna Local Board Workshop Record

Date of Workshop: Tuesday 27 February 2024  
Time: 12.15pm – 3.16pm  
Venue: Devonport-Takapuna Local Board Office, Ground Floor, 1 The Strand, Takapuna and MS Teams

---

## Attendees

**Deputy Chairperson:** Terence Harpur (*presiding*)

**Members:** Peter Allen  
Gavin Busch  
Melissa Powell  
George Wood, CNZM

**Staff:** Trina Thompson – Local Area Manager  
Maureen Buchanan – Senior Local Board Advisor  
Rhiannon Guinness – Local Board Advisor  
Henare King – Democracy Advisor

## Apologies

**Chairperson:** Toni van Tonder

Workshop item	Presenters	Governance role	Summary of discussion and Action points
<p><b>1. Auckland Transport</b></p> <ul style="list-style-type: none"> <li>- Ferries update</li> </ul>	<p><b>Nathan Cammock</b> Programme Director, Low Emission Ferry Programme</p> <p><b>James Aston</b> Operations Coordination Lead</p> <p><b>Dave Hilson</b> Senior Service Network Planner</p> <p><b>Marilyn Nicholls</b> Elected Member Relationship Manager</p>	<p>Keeping informed</p>	<p>The local board was provided with an update on ferry service provision in the local board area.</p> <p>The local board raised the following points and questions in response to the presentation:</p> <ul style="list-style-type: none"> <li>• Clarified the existing resource consent for dredging works in Bayswater had lapsed and a new consent was required.</li> <li>• Clarified timelines for the electric ferries currently being built; the first will be coming to Half Moon Bay, with one for Devonport expected May 2025.</li> <li>• Advocated for more free ferry days and promotion to cruise ship passengers, noting the benefits to the Devonport economy.</li> <li>• Concern for the lower passenger capacity of the new electric ferries. Staff clarified that the new ferries would supplement existing service.</li> <li>• Request more regular updates from AT regarding the Bayswater Ferry Terminal development.</li> <li>• Questioned what would become of the current ferry fleet; staff noted it was to be determined still and depended on a number of variables, though ferries at the end of their life would be scrapped.</li> <li>• Requested further information regarding ferry staffing levels, noting the impact on services.</li> <li>• Requested staff present a plan for the development of AT land at Bayswater Marina</li> </ul> <p>Next Steps:</p> <ul style="list-style-type: none"> <li>• AT staff to return to the board with further information requested</li> </ul>
<p><b>2. Connected Communities</b></p> <ul style="list-style-type: none"> <li>- Devonport Community House Community Centre Management Agreement</li> </ul>	<p><b>Jamie Adkins</b> Place &amp; Partner Specialist</p>	<p>Keeping informed / preparing for specific decisions</p>	<p>The local board was provided with an introduction to Community Centre Management Agreements and the current agreement for the Devonport Community House.</p> <p>The local board raised the following points and questions in response to the presentation:</p> <ul style="list-style-type: none"> <li>• Clarified the yearly figure of approx. \$50,000 is a set amount of money which is part of ABS funding, attached to a work programme line, and CPI adjusted.</li> <li>• Supported the staff recommendation of option 2</li> <li>• Concern that the funding of both community houses in the local board area is low compared to others across Auckland, would like to consider this further.</li> </ul> <p>Next Steps:</p> <ul style="list-style-type: none"> <li>• Board to confirm funding as part of 2024/2025 work programme</li> <li>• Staff to prepare further advice on increased funding</li> </ul>

<p><b>3. Parks &amp; Community Facilities</b></p> <ul style="list-style-type: none"> <li>- Ventia update</li> </ul>	<p><b>Sarah Jones</b>  Manager Area Operations  <b>Shane McInnes</b>  Operations Contract Manager,  Ventia</p>	<p>Keeping informed</p>	<p>The local board was provided with an update from Ventia.</p> <ul style="list-style-type: none"> <li>• The floor was opened for members to ask questions of staff.</li> </ul> <p>The local board raised the following points and questions in response to the presentation:</p> <ul style="list-style-type: none"> <li>• Concern for the quality of repair work to Sunnynook Community Centre carpark in the aftermath of flooding last year.</li> <li>• Concern that street-to-street walkway maintenance in the area is unsatisfactory.</li> <li>• Concern for sparse grass on Sunnynook Park field 3; staff noted that ongoing maintenance of the field means resetting the grass; going backwards to go forward.</li> <li>• Followed up on the disability programme discussed during the previous workshop with the Board; no updates as of yet, but still on the radar.</li> <li>• Concern with Narrow Neck outdoor beach shower not working; staff clarified that it cannot be isolated and Watercare need to get involved as it's directly connected to the main water supply.</li> </ul>
---	--	-------------------------	--

<p><b>4. Parks &amp; Community Facilities</b></p> <ul style="list-style-type: none"> <li>- Te Uru Tapu</li> </ul>	<p><b>Sarah Jones</b> Manager Area Operations <b>Roma Leota</b> Senior Project Manager</p>	<p>Keeping informed / preparing for specific decisions</p>	<p>The local board was provided with an update on Te Uru Tapu / Sacred Grove project.</p> <ul style="list-style-type: none"> <li>• Staff noted an error on a presentation slide regarding fence height of 7.8m; should be 1.8m.</li> </ul> <p>The local board raised the following points and questions in response to the presentation:</p> <ul style="list-style-type: none"> <li>• Questioned why maintenance of the trees has not occurred since Hui last year. Staff noted the Health of the Trees has been monitored and dead wood can and has been removed as necessary, but formal approval and consent required for further maintenance. Staff also note ecological improvements for the site are yet to begin; mana whenua have requested council use a specific ecological consultant who has not been available.</li> <li>• Some concern regarding the need to use mana whenua preferred ecological consultant. Questioned if mana whenua can recommend another ecological consultant with more availability to progress to the project.</li> <li>• Built environment; staff need a resolution from the local board before they can work through a detailed design process. If modifications made to the sea wall and improvements to the lookout, it would require a detailed design, coastal consent and engineering advice. Clarified the timeline for would be 18 months minimum.</li> <li>• Clarified the existing cables have been replaced since the original installation, and that trees are now reliant on them. Mana whenua have noted a preference for a more naturalised approach.</li> <li>• Questioned the age of the trees. Council arborists have been requested to investigate further.</li> <li>• Requested 1-2 board members join the project design team to oversee any new changes, however no consensus from the board.</li> </ul> <p>Next Steps:</p> <ul style="list-style-type: none"> <li>• A report to approve the concept plan for Te Uru Tapu / Sacred Grove is anticipated for the March business meeting.</li> </ul>
<p><b>5. Events</b></p> <ul style="list-style-type: none"> <li>- ANZAC briefing &amp; allocation of roles</li> </ul>	<p><b>Nikolay Pipa</b> Event Organiser (Civic)</p>	<p>Keeping informed</p>	<p>This item was withdrawn.</p>

The workshop concluded at 3.16pm



**Low Emission Ferry Programme**

# **Devonport – Takapuna Local Board Update**



27 February 2024



# Agenda

- **Introductions**
- **Programme overview**
- **Refit ferries**
- **Low emission ferries**
- **Ferry terminals**
- **Outlook**





# Our ferry history

During WW2:

10 million trips per year

Early 1990s:

One million trips per year

2019 (pre-COVID):

6.3 million trips, and growing

2023:

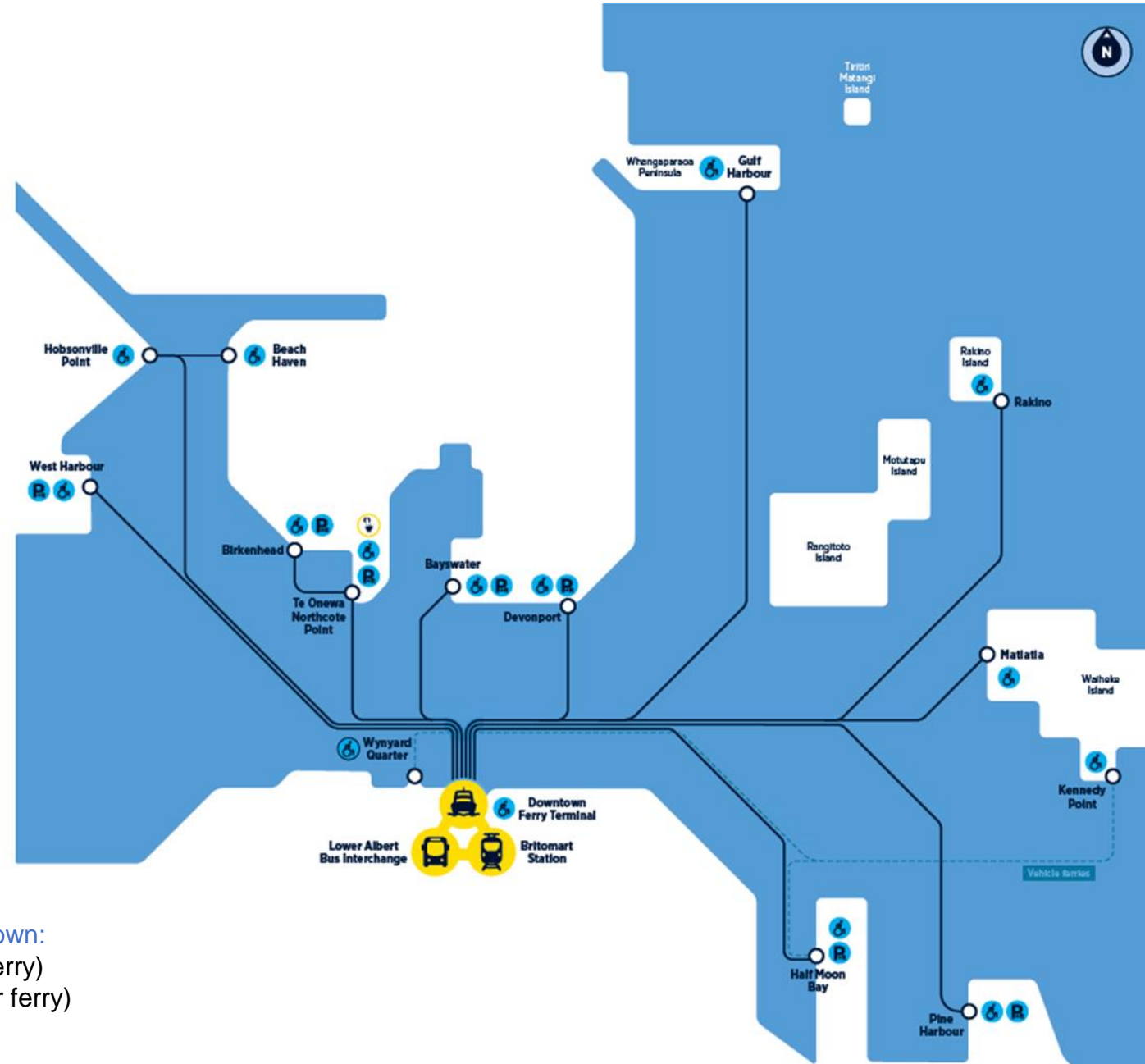
4.6 million trips (~73%), and recovering

Off-peak and weekend strong



# Our ferry network

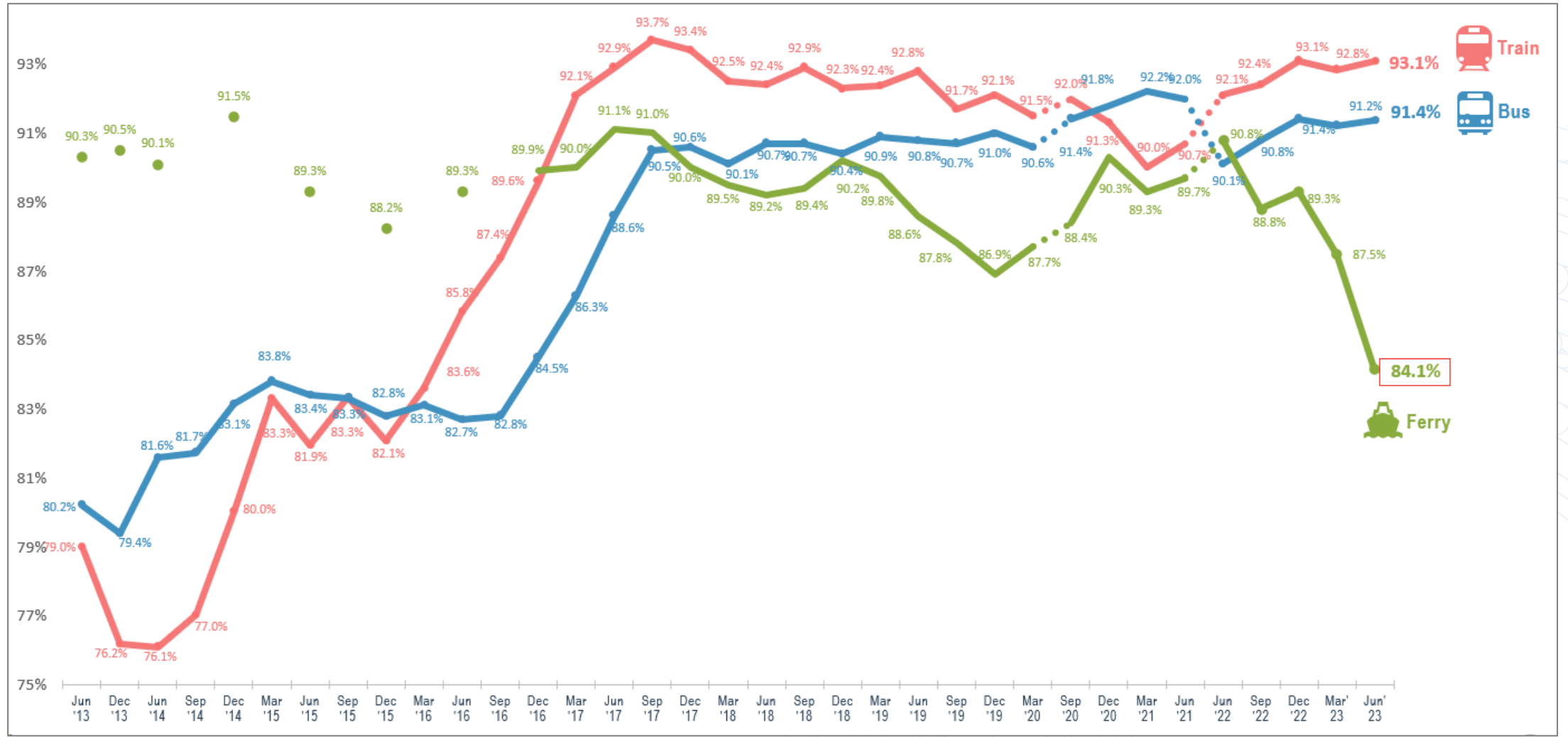
- **Direct services**, uncongested
- **Communities** rely on their ferry service
- **Population growth** around terminals
- Increasing **off-peak/weekend travel**
- **27 vessels** across four operators
- **Customer satisfaction** declining



Additional commercially operated ferry routes, not shown:

- Half Moon Bay to Aotea Great Barrier (vehicular ferry)
- Wynyard Quarter to Aotea Great Barrier (vehicular ferry)
- Kawau Island to Sandspit

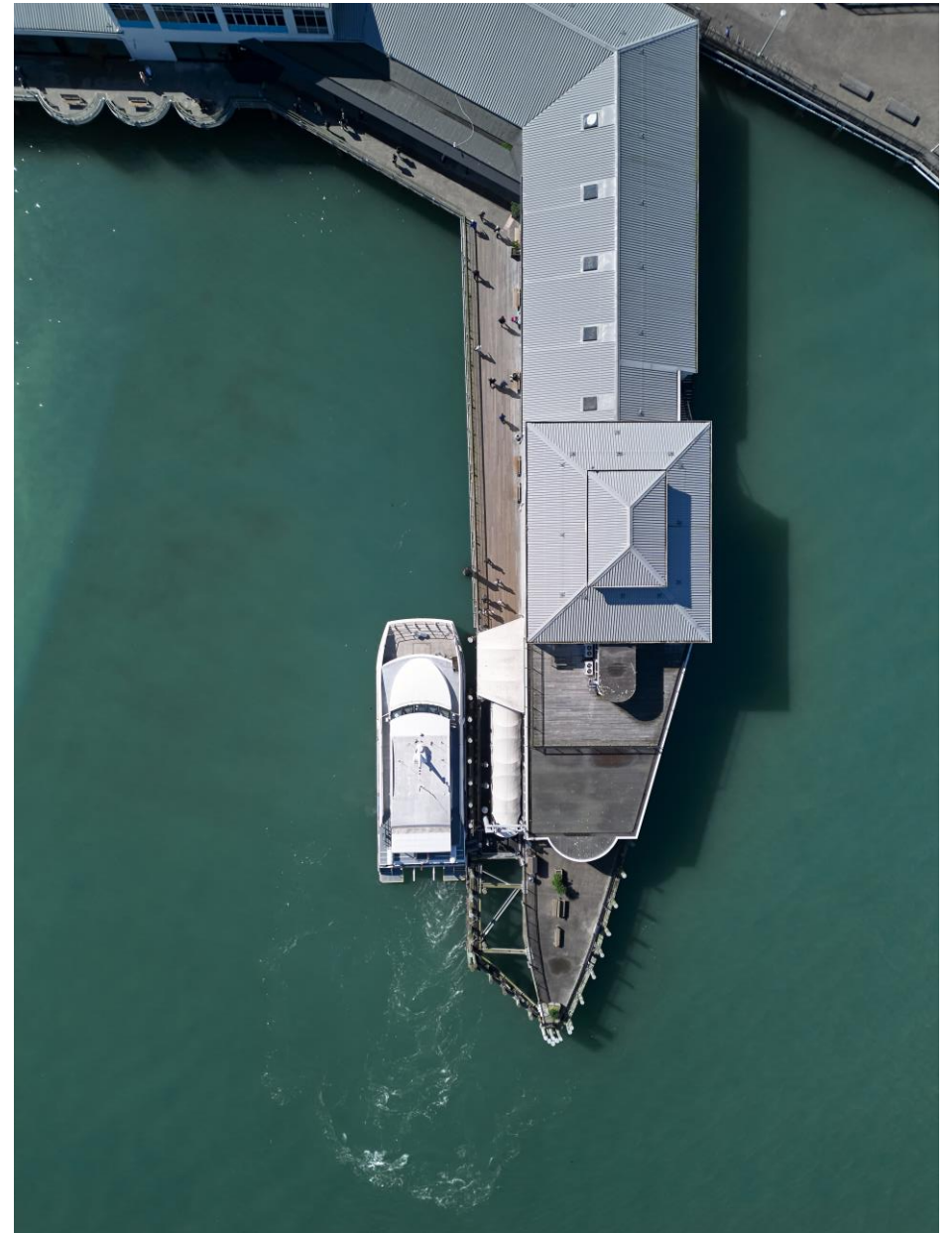
# Customer satisfaction



# Enabling the future

## Our big four challenges

1. Auckland's ferry fleet requires replacement:
  - Average fleet age of ~20 years
  - Half of the fleet end of life within 10 years
2. Many designs, sizes, speeds, and passenger capacity:
  - Inconsistent customer experience
  - Maintenance and operator complexity
  - Wharf complexity
3. Disproportionate environmental impact:
  - Ferries carry 6% of public transport passengers, generate 20% of public transport greenhouse gas emissions
4. Ferry and wharf ownership sits with multiple parties.



# Key programme focus areas

## Customer experience:

- Larger capacity ferries to meet passenger demand.
- Improved reliability and availability.
- Significantly better accessibility / experience.

## Owned by Auckland:

- New ferries will be owned by Aucklanders.
- Unlocking ferry route and terminal flexibility.

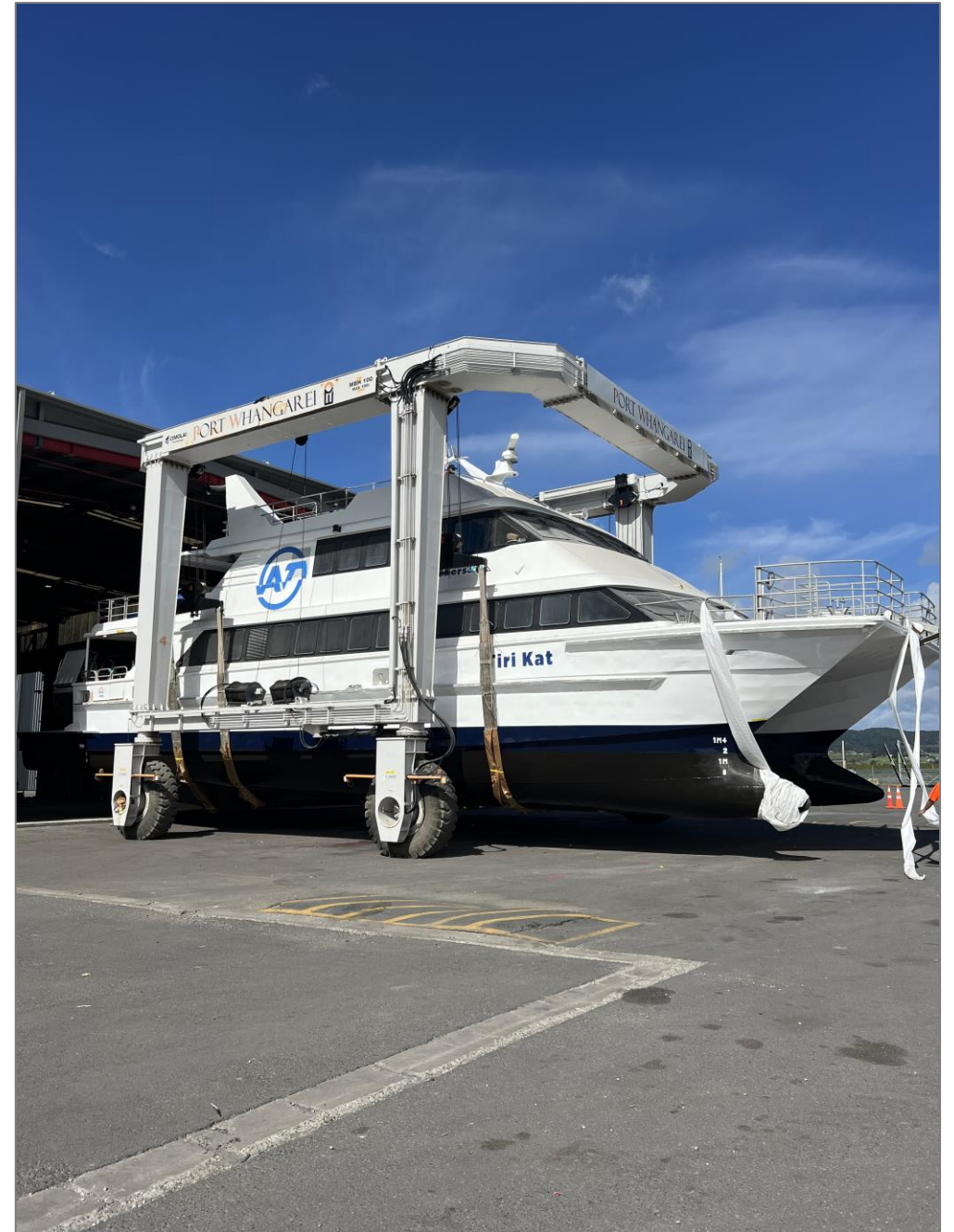
## Health outcomes:

- Significant reduction in emissions and particulates.
- Stage 1 reduces diesel use by ~1.5 million litres p.a.



## Refit vessels

- Four vessels acquired by AT mid-2022.
- Hull repairs, modern diesel engines, electrical / control, seats, customer experience.
- Wanderer and Starflyte back in service.
- Tirikat and D5 seatrials imminent (Feb '24).
- Reliability, comfort, fuel efficiency, lower emissions (particulates).
- AT owned, starting a wider transition to Council ownership. Leased to Fullers until 2028.



## Low emission ferries



300-passenger electric hybrid ferry.  
Two under construction for AT in Whanganui.  
Designed to run fully electric on Devonport route.  
Arriving in Auckland mid 2025.  
Passenger services 2025.



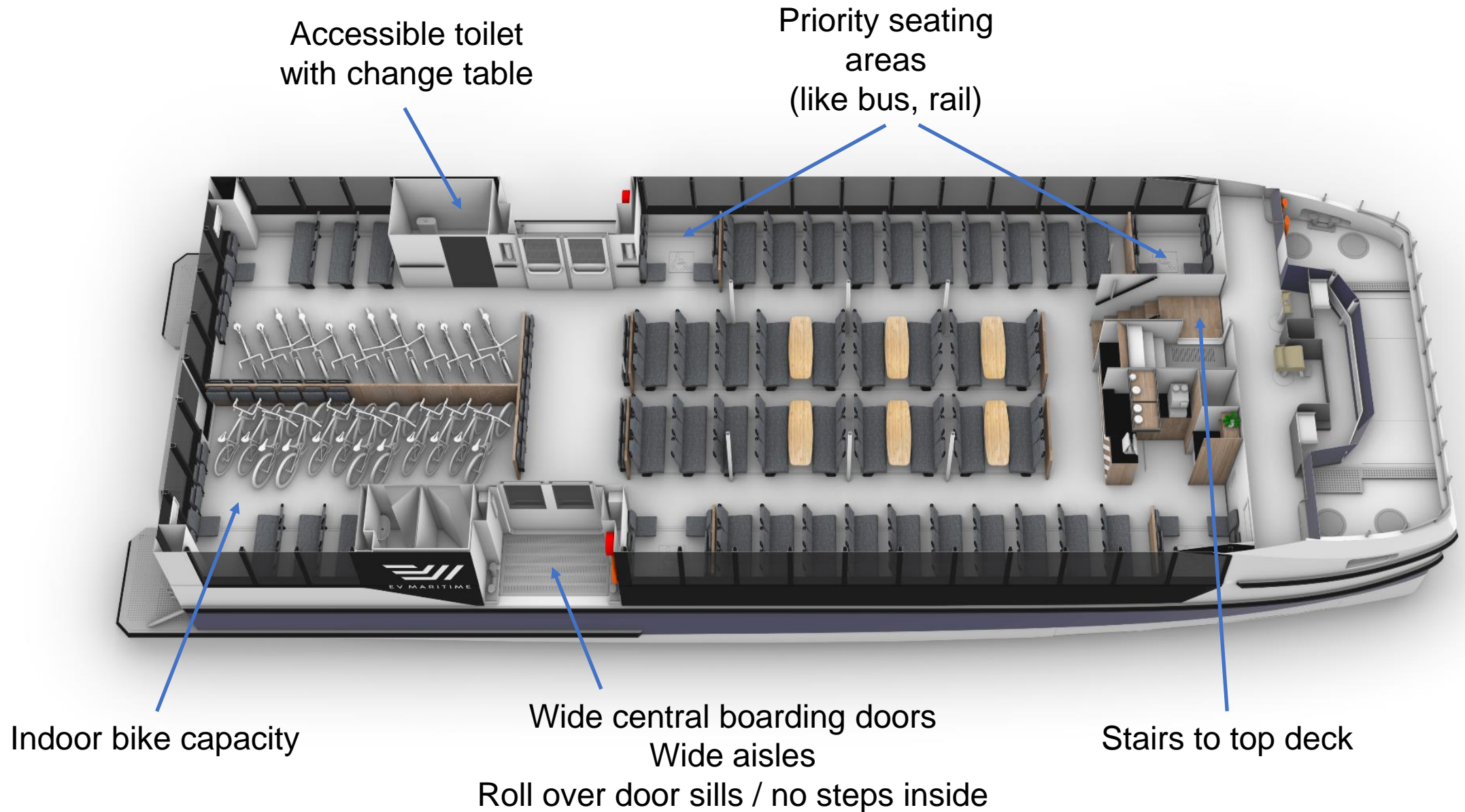
[q-west.com](http://q-west.com)



200-passenger fully electric ferry.  
Designed and manufactured in Auckland.  
Two under construction for AT.  
Launching late 2024.  
Passenger services 2025.

[evmaritime.com](http://evmaritime.com)

# Low emission ferries – typical design elements





# Devonport Vessel #1 - taking shape (Feb 2024)



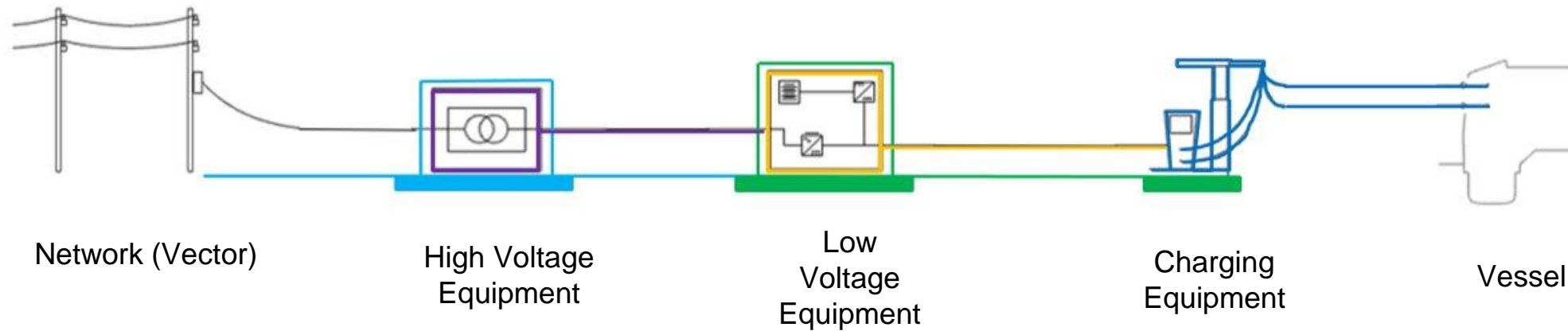
Hull at Q-West in Whanganui



Wide central boarding door framing



# Landside Infrastructure



High Voltage equipment	Low Voltage equipment	Charging equipment	Wharf upgrades
Power supply from Vector grid including supply and installation of high voltage switchgear, cabling and substation buildings (site specific).	Supply and installation of low voltage electrical equipment and distribution transformers, housed within a charger building.	Supply, installation, and support of charging equipment to enable vessel charging.	Wharf upgrades to accommodate new ferries and to enable charging, e.g. structural upgrades, pontoon modifications.



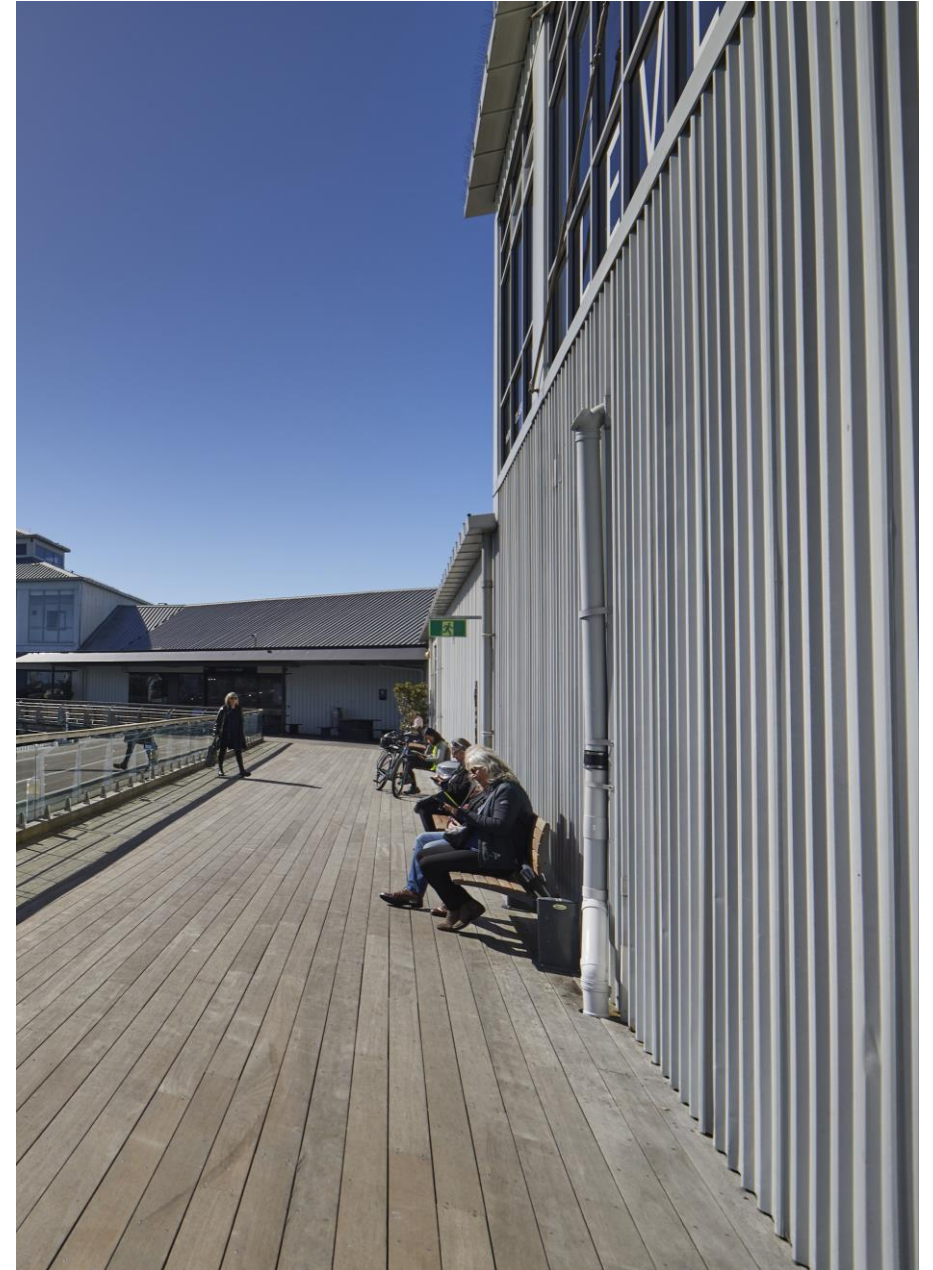
# Devonport ferry terminal

## Current

- Already suitable for new ferries, with charging provided at Downtown.
- No significant Devonport works required.

## Future

- Fast charging capability at Devonport is envisaged in business case, as this would help support peak period operations.
- May not be required, as in theory Downtown only will be sufficient.
- Testing of the new vessels on timetables needed before this is considered further.



# Bayswater ferry terminal

## Current

- AT is committed to retaining and improving the Bayswater service.
- In near term, service from marina berth.
- Pontoon improvements planned in next 12 - 24 months to enable new ferries.

## Future

- AT assessing need for a terminal and engaging with marina owner on plans post-expiry of berth in 2031.
- Draft 2024-2034 Long Term Plan seeks funding for a new terminal – not yet consulted or approved.
- Future charging is likely and would benefit the Bayswater service. In a later stage with timing and funding uncertain.



# Downtown ferry terminal

## Current

- All AT services start or end at Downtown.
- Charging at Downtown enables Devonport and Bayswater low emission ferry operation.
- Charging equipment in concept design, working closely with Queens Wharf stakeholders.
- Customers will notice pontoon upgrades at Downtown to add a charging point – starting with Pier 2 (Devonport), 4 and 5 (flexible).

## Future

- Expecting that new electric ferries, combined with introduction of open loop (no Hop Card required) is an opportunity.
- Potential for activation work with Local Boards and BIDs.



# Outlook

## Programme

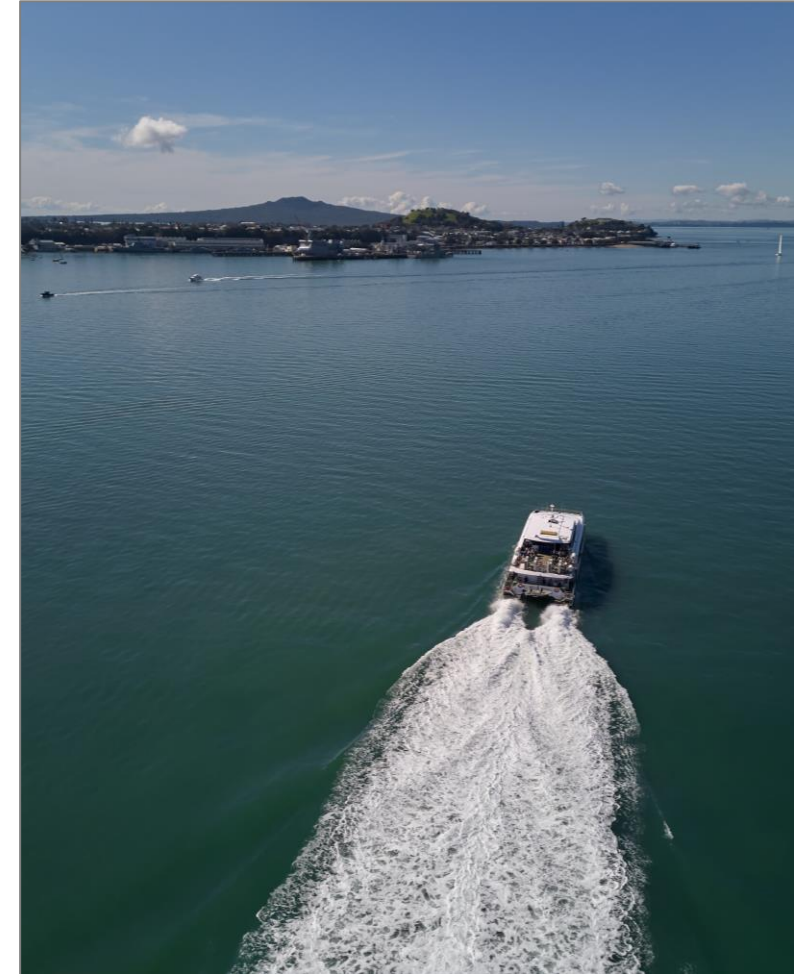
- ~10-year programme of ferry network investment.
- Meet current and future customer demand and expectations.
- Need is proven, but significant funding uncertainties remain.

## Ferries

- Staged replacement of end-of-life ferries from 2025 onwards.
- Expect extensive testing and commissioning of ferries and charging, prior to passenger services.

## Terminal infrastructure

- First stage: **Downtown**, Hobsonville Point, Half Moon Bay.
  - Downtown important to enable Devonport and Bayswater.
- Bayswater terminal continues to move forward, subject to funding.





# Tēnā koutou

# Thank you

Nathan Cammock – Programme Director, Low Emission Ferry Programme  
nathan.cammock@at.govt.nz



# Devonport/Takapuna Local Board – Community Centre Management Agreement

Jamie Adkins – Place and Partner Specialist





## Discussion Points:

- What is a Community Centre Management Agreement CCMA?
- To gain an indication from the local board on the length of the CCMA for Devonport Community House
- Devonport Community House CCMA is expiring on 30th June 2024



# What is a Community Centre Management Agreement (CCMA)?

- An agreement that Auckland Council have with Community Led partners across the Auckland Region.
- CCMA's or a Community Lease are only used in the instance of Community Centres where Auckland Council owns the building or the land. Community Centres that we don't own have a Service Agreement.
- A CCMA has the following: Funding, KPI's, Licence to Occupy/Manage and Maintenance Schedule.
- A CCMA is where the provider agrees to perform the services for the management and operation of the community centre and council agrees to pay for the services, on the terms and conditions of this agreement.



# Community Led - Service Levels

## Access

To provide fair, easy and affordable access to a safe and welcoming venue.

## Activation

Enable and co-ordinate a wide range of activities that cater to the diversity of your local community

## Programming

Develop and deliver programmes that respond to a need or gap in your local community.



# Possible Options for CCMA

Community led centres	Option 1 1 year CCMA or SA – 1 July 2024 to 30 June 2025	Option 2 3-year CCMA – 1 July 2024 to 30 June 2027
Devonport Community House	\$49,947.79	\$49,947.79 x 3 = \$149,843.37



# Recommendations

- Officers' recommendation is Option 2 on a three-year Community Centre Management Agreement or Service Agreement
- Community Led Partner will have more stability with knowing that their funding is secure until June 2027
- The 2024/2025 work programme will show the 3 years, but will show 'approved in principle for the next financial years'



# Memorandum

20/02/2024

**To:** Devonport-Takapuna Local Board members

**Subject:** Update for Te Uru Tapu / Sacred Grove of Pohutukawa at Takapuna Beach Reserve

**From:** Roma Leota – Senior Project Manager, Community Facilities

## Purpose

1. To update the local board of recent progress for the Te Uru Tapu Sacred Grove project, prior to the business meeting in March.

## Summary

- A successful hui was held in March 2023, with progress steps informally agreed. Staff are working with man whenua to progress ecological improvements.
- Budget is approved in the Devonport-Takapuna 2023/2024 Customer and Community Services Work Programme (resolution DT/2023/133).
- The tree health appears to be stable and is being managed as recommended by the tree consultants.
- The next steps are to continue with ecological improvements and work through the detailed design of the look out and other hard landscape elements.

## Context

2. This memo is to update members following queries about progress on this project, prior to our planned report presentation in March 2024.
3. Staff planned to bring a report at the end of 2023, but we took advice that a further workshop would be helpful for members.
4. The proposed report for the March 2024 business meeting, including the concept plan is provided as an appendix.

## Discussion

### Hui

5. At the successful hui held in March 2023, the local board and mana whenua expressed general support of the new proposed changes to the developed design including:
  - closure and permanent removal of the southern boardwalk
  - extension of the sea wall to close the gap under the beachside Pōhutukawa
  - removal of tree props from the design scope
  - naturalisation of the walkway at the top of the site, behind the apartments
  - installation of appropriate educational elements within Te Uru Tapu
  - improvement to the stormwater outlet on the beachfront
  - retention of public access to the lookout

- reinstatement of the boundary, beside the private property, on the northwestern edge
- the removal of invasive plant species and refresh the understory planting

## Financial

6. Budget has been approved as part of the Devonport-Takapuna 2023/2024 Customer and Community Services Work Programme (resolution DT/2023/133) for advancing the Takapuna Beach Development Plan, which includes Te Uru Tapu.

**Table 1 – financial summary**

Total budget	\$1,069,267.64
Amount spent to date	\$ 211,812.62
Balance remaining	\$857,455.02

This is proposed to stay as a priority in the new work programme.

## Progress with mana whenua

7. Staff have been working on ecological improvements for the site, in conjunction with mana whenua. These tasks are likely to include weed removal, mulching and new native species under-story planting. Mana whenua have requested we use a specific ecological consultant. They are busy, so we are continuing to work on getting this started.

## Tree health

8. The ongoing management and maintenance of the trees remains as per the recommendation provided by tree consultants. This includes propping of the trees to enable removal of cables in some situations. Minor canopy containment pruning where necessary, and deadwood removal. There is an adjustable secondary cable on one tree, that was installed in previous years. It has not been deemed necessary to adjust this to date, as it is not under significant load.
9. A Myrtle Rust survey was carried out for the wider area in 2023 and since then the Council specialist has carried out spot checks on the trees. There has been no significant change since the survey was carried out. It is widely accepted that Myrtle Rust is well established in Auckland, and we are not proactively taking steps to eliminate this. We have not seen any significant effects from the disease on the trees at Te Uru Tapu that would warrant any active response.
10. The temporary fence will stay in place until the next stage of construction is underway.

## Detailed design phase

11. Once the report approval and resolution provide formal direction for the next steps, we will start detailed design and consultation to work through the changes to the site.
12. Mana whenua and elected members will be part of the design review group.
13. We plan to recommence communication with the residents of the neighbouring apartments during this phase.

## Next steps

14. Staff will:
  - We will continue to progress the ecological improvement work

- Once the report approval and resolution provide formal direction for the next steps, we will start detailed design and consultation.



**DRAFT**

# Te Uru Tapu / Sacred Grove of Pōhutukawa at Takapuna Beach Reserve - approval of the amended developed design scope

**File No.:** <<leave blank – Infocouncil will insert this when the report is saved in HPRM>>

---

## Te take mō te pūrongo

### Purpose of the report

1. To seek approval from the Devonport-Takapuna Local Board for the amended developed design scope for the Te Uru Tapu / Sacred Grove of Pōhutukawa located within Takapuna Beach Reserve.

## Whakarāpopototanga matua

### Executive summary

2. Te Uru Tapu is noted as one of the most significant Pōhutukawa groves on the New Zealand mainland. With 19 trees estimated to be approximately 400 years old, it is one of the only remnants of its type in Auckland.
3. Te Uru Tapu is listed in Auckland Council's cultural heritage inventory (CHI) as an historic botanical site.
4. After a section of the boardwalk underneath the trees on the southern side of the grove was , the southern boardwalk was closed to reduce the risk to public safety.
3. Two long-term plans were approved for consultation by the Devonport-Takapuna Local Board in 2019. In 2021 the local board approved the partial support of option 1B with amendments (resolution number DT/2021/181).
4. Mana whenua expressed their reluctance to continue collaboration into the developed design phase as they felt the resolved option breached the local board's obligations to Te Tiriti o Waitangi.
5. Engagement with mana whenua has continued in 2023. After a successful hui held in March 2023, the local board and mana whenua are supportive of the new proposed changes to the developed design including:
  - closure and permanent removal of the southern boardwalk
  - extension of the sea wall to close the gap under the beachside Pōhutukawa
  - removal of tree props from the design scope
  - naturalisation of the walkway at the top of the site, behind the apartments
  - installation of appropriate educational elements within Te Uru Tapu
  - improvement to the stormwater outlet on the beachfront
  - retention of public access to the lookout
  - reinstatement of the boundary, beside the private property, on the northwestern edge
  - the removal of invasive plant species and refresh the understory planting
6. A budget of \$1,069,267 has been approved as part of the Devonport-Takapuna 2023/2024 Customer and Community Services Work Programme (resolution DT/2023/133) for advancing the Takapuna Beach Development Plan, which includes Te Uru Tapu.

## Ngā tūtohunga

## Recommendation/s

That the Devonport-Takapuna Local Board:

- a) whakaae / approve the retention of public access to the lookout at Te Uru Tapu / Sacred Grove of Pōhutukawa located within Takapuna Beach Reserve, ensuring the detailed design naturalises the site and allows people to understand and respect the cultural heritage and significance of this wāhi tapu / sacred site
- b) whakaae / approve the closure of the staircase entrances to the Te Uru Tapu / Sacred Grove of Pōhutukawa, Takapuna Beach Reserve from the beach as well as the northern and southern access to the southern boardwalk
- c) whakaae / approve the reinstatement of the boundary, beside the private property, on the northwestern edge of the Te Uru Tapu / Sacred Grove of Pōhutukawa
- d) whakaae / approve the removal of invasive plant species and refresh understory planting in Te Uru Tapu / Sacred Grove of Pōhutukawa with native species
- e) whakaae / approve the amendments to the design scope that mana whenua have requested for Te Uru Tapu / Sacred Grove of Pōhutukawa that include:
  - i. closure and permanent removal of the southern boardwalk
  - ii. extension of the sea wall to close the gap under the beachside Pōhutukawa
  - iii. removal of tree props from the design scope
  - iv. naturalisation of the walkway at the top of the site, behind the apartments
  - v. installation of appropriate educational elements
  - vi. improvement to the stormwater outlet on the beachfront
- f) whakaae / approve staff to proceed with the detailed design for Te Uru Tapu / Sacred Grove of Pōhutukawa, Takapuna Beach Reserve based on the design scope recommended in this agenda report in partnership with mana whenua.

## Horopaki Context

7. Te Uru Tapu / Sacred Grove of Pōhutukawa is located at the northern end of Takapuna Beach, between The Promenade and The Strand. It is noted as one of the finest mainland Pōhutukawa groves, consisting of 19 trees between an estimated 300 and 400 years old. It is one of the only remnants of its type in the Auckland region. A pathway, lookout area and boardwalk are located within the grove, providing linkages to the beach, and viewing areas.
8. Under the Unitary Plan, Te Uru Tapu is listed as a Conservation Zone and has Significant Ecological Areas and Notable Trees overlays.
9. It is a wāhi tapu (sacred) site for mana whenua as the trees are a continuous living link to ancestors and centuries of occupation of the site. The trees were used for a process called 'secondary burial', where the decaying nutrients of the dead would have been taken up by the host tree, becoming a living part of it.



Image 1: Red outline denotes the boundary of Te Uru Tapu.

10. The majority of Te Uru Tapu is held by Auckland Council under the Reserves Act 1977 as local purpose (esplanade) reserve. The remainder is one small parcel of recreation reserve.
11. The Takapuna Beach Reserve Management Plan was adopted in May 2013 for guiding the use, management, and development of the reserve. The management plan provides several objectives and policies specific to Te Uru Tapu in the tangata whenua section (page 79) that reinforce the site's cultural heritage values, including direction that:
  - mana whenua representatives “will participate in decision-making on management issues of importance to Māori”
  - “Māori cultural heritage and archaeological sites of importance will be protected against adverse effects of development”
  - “The tapu and ancient nature of Te Uru Tapu / Sacred Grove of Pōhutukawa is recognised and this taonga will be managed with the highest level of sensitivity for its embodied cultural values”.
12. Te Uru Tapu / Sacred Grove of Pōhutukawa is listed in Auckland Council's cultural heritage inventory (CHI) as an historic botanical site. The site is one of eight identified areas in the Takapuna Beach Reserve South Concept Plan (resolution number DT/2014/212) with proposed recommendations for enhancement.
13. In June 2018, a section of boardwalk underneath the trees to the south of the lookout was closed due to the increased risk of falling tree branches onto users. A large branch has since fallen onto the boardwalk during a weather event, confirming the risk to public safety.
14. In September 2018, an asset condition assessment of the wooden boardwalk also concluded that it was in poor condition and required remedial work, however as the boardwalk was already closed no further action was taken.

**DRAFT**

15. A long-term solution for tree management and public infrastructure is required at Te Uru Tapu.
16. The local board approved two long-term solution options for public consultation at a business meeting on 4 June 2019 (resolution number DT/2019/89) and resolved the partial support of option 1B with amendments (resolution number DT/2021/181) following public consultation in 2021.
17. Following the resolution to retain the boardwalks within Te Uru Tapu, mana whenua expressed their reluctance to continue with the next steps of the design phase. They believed this resolution to be a breach of the local board's obligations to Te Tiriti o Waitangi and requested that the perceived breach be addressed before any further work occurred.

## Tātaritanga me ngā tohutohu Analysis and advice

18. Upon the inception of the new term of the Devonport-Takapuna Local Board in October 2022, the engagement with mana whenua was reignited and both parties showed an eagerness to review the previously resolved developed design plan.
19. Devonport-Takapuna Local Board and Parks and Community Facilities staff met with mana whenua on the 22 March 2023 to discuss the scope of the developed design plan Te Uru Tapu / Sacred Grove of Pōhutukawa and review any changes mana whenua wish to see made. Representatives from the following iwi were present:
  - Ngāi Tai ki Tāmaki
  - Ngāti Whātua Ōrākei
  - Ngaati Whaanaunga
  - Te Ākitai Waiohua
  - Ngāti Maru
  - Ngāti Te Ata
  - Te Kawerau ā Maki
  - Ngāti Paoa
  - Ngāti Paoa Trust Board
20. At the hui, mana whenua supported the following resolved aspects of the developed design plan for Te Uru Tapu:
  - a) Retention of the lookout for public access
    - Ensuring the design allows people to understand the significance of the site whilst not disrespecting or abusing the space
    - Naturalising the space.
  - b) Closure of the staircase entrances from the beach as well as northern and southern access to the southern boardwalk
  - c) Reinstatement of the boundary on the northwestern edge of Te Uru Tapu beside the private property
  - d) Removal of invasive plant species and refresh planting with native species.
21. Mana whenua supported the following amendments to the developed design plan for Te Uru Tapu:
  - a) Closure and permanent removal of the southern boardwalk
  - b) Sea wall extension

**DRAFT**

- c) Removal of tree props from the scope and explore the natural movement of the tree branches instead
  - d) Naturalisation of the walkway at the top of the site behind the apartments
  - e) Installation of appropriate educational elements within the grove
  - f) Improvement to the stormwater outlet on the beachfront
  - g) Extension of the sea wall to close the gap under the beachside Pōhutukawa
22. Staff recommend that all amendments mana whenua have supported are incorporated into the design phase of this project.

## **Tauākī whakaaweawe āhuarangi**

### **Climate impact statement**

23. The council's climate goals as set out in Te Tāruke-ā-Tāwhiri: Auckland's Climate Plan are:
- to reduce greenhouse gas emissions to reach net zero emissions by 2050 and
  - to prepare the region for the adverse impacts of climate change.
24. There will be an increase in carbon emission from construction. Staff will seek to minimise carbon emissions as far as possible by minimising contractor travel. Selecting low-carbon materials, including sourcing supplies locally as much as possible, will also curb emissions.
25. Maximising the upcycling and recycling of existing material will be prioritised to minimise waste produced by the project.
26. Timber boardwalk posts will remain in-situ reducing the quantity of waste removed from site and preventing damage to tree roots.
27. Preserving the trees will ensure the carbon absorption cooling they currently provide will also be retained.

## **Ngā whakaaweawe me ngā tirohanga a te rōpū Kaunihera**

### **Council group impacts and views**

28. Parks Services have been involved throughout the design process and are supportive of the upgrade as it will improve the quality of the park.
29. The council's coastal specialists have also been consulted throughout the design process and will continue to provide advice for the assets that have a coastal interface.
30. The council's legal team have also been consulted throughout the design process, in particular regarding the council's health and safety obligations, as well as the legal parameters of what is allowed to occur at the site.
31. All design work has been, and will continue to be, developed in collaboration with the council's arborists and urban forest specialists.
32. The Devonport-Takapuna Local Board have been involved in the consultation and design development.

## **Ngā whakaaweawe ā-rohe me ngā tirohanga a te poari ā-rohe**

### **Local impacts and local board views**

33. The Reserves Act 1977 enables the local board, by public notice, to prohibit public access to Te Uru Tapu in order to:
- protect the public from the health and safety risks of tree failure
  - to preserve the significant biological values of the important grove of Pōhutukawa trees
  - to protect the wāhi tapu of multiple mana whenua, including to actively protect the significant Māori customary values of the land and trees that are Te Uru Tapu.

**DRAFT**

34. The project aligns with multiple outcomes within the Devonport-Takapuna Local Board Plan 2020, including:

**Table 2: Devonport- Takapuna Local Board Plan 2020 outcomes and objectives**

Outcome	Description
<b>One: Environment and heritage</b>	Our natural environment, heritage features and cultural taonga are celebrated, protected, and enhanced.
<b>Two: Parks, facilities, and open spaces</b>	Our parks, sports fields, community facilities, beaches and open spaces are well maintained to meet the recreation and social needs of our growing population.
<b>Three: Community participation and wellbeing</b>	Our communities, including mana whenua, feel connected and supported to plan, deliver, and participate in activities and services in their local area.
<b>Six: Māori values ngā tikanga a te Māori</b>	Our unique Māori history, values and stories are told, celebrated, and embedded into our area.

## Tauākī whakaaweawe Māori Māori impact statement

35. Auckland Council is committed to meeting its responsibilities under Te Tiriti o Waitangi and its broader obligations to Māori. These commitments are articulated in the council's key strategic planning documents, the Auckland Plan, the Long-term Plan 2012-2022, the Unitary Plan, Whiria Te Muka Tangata Māori Responsiveness Framework and Local Board Plans.
36. The relevant statutory Treaty of Waitangi / Te Tiriti o Waitangi obligations are important. The Reserves Act 1977 is one of the Acts in the First Schedule to the Conservation Act 1987. Section 4 of the Conservation Act contains an obligation to give effect to the principles of the Treaty of Waitangi / Te Tiriti o Waitangi.
37. As such, in performing functions and duties under the Reserves Act, decision-makers must also interpret the Reserves Act to give effect to the principles of Te Tiriti o Waitangi. Treaty obligations are overarching and not something to be considered or applied after all other matters are considered.
38. Treaty principles require active protection of Māori interests such as:
- Partnership – the mutual duties to act towards each other reasonably and in good faith are the core of the Treaty partnership
  - Informed decision making – being well-informed of the mana whenua interests and views. Early consultation is a means to achieve informed decision-making
  - Active protection – this involves the active protection of Māori interests retained under te Tiriti / the Treaty. It includes the promise to protect rangatiratanga and taonga.

## Ngā ritenga ā-pūtea Financial implications

39. A budget of \$1,069,267 has been approved as part of the Devonport-Takapuna 2023/2024 Customer and Community Services Work Programme (resolution DT/2023/133) for advancing the Takapuna Beach Development Plan, which includes Te Uru Tapu.
40. This budget will be sufficient to progress the majority of the current design scope. Further budget updates will be discussed with the local board as detailed design and engagement with mana whenua continues.

DRAFT

## Ngā raru tūpono me ngā whakamaurutanga Risks and mitigations

41. The Devonport-Takapuna Local Board has a responsibility to ensure the health and safety of workers and the public by permanently removing the boardwalk structure from Te Uru Tapu.
42. Section 24 of the Health and Safety at Work Regulations 2016 deals specifically with falling objects and requires Auckland Council (as a person conducting a business or undertaking) to manage the risks to health and safety associated with a falling object if the object is reasonably likely to fall on and injure a person.
43. The risk to public safety posed by the tree branches will be reduced by completing the proposed construction works and permanent fencing as soon as possible. The boardwalk is currently closed with a barrier, but there have been instances of the public climbing the barriers to gain access. The works, as proposed, will significantly reduce the risk to public safety.
44. All work around the trees will be monitored by independent arborists to ensure no damage is caused to the trees during construction.
45. Public expectations have been raised because of the consultation undertaken. If the design is not supported, it may lead to community disappointment and a reduction in the willingness to engage with the council in the future.
46. Anti-social behaviour has been experienced in the lookout area. Upgrading the lookout area, furniture and the addition of interpretive signage will attract a wider section of the community to experience the location and increase passive surveillance of the site.

## Ngā koringa ā-muri Next steps

47. Subject to local board approval of the proposals outlined in this agenda report, staff will progress the project to the detailed design and resource consent phases, including engagement with mana whenua to design the lookout and naturalisation of the site.
48. Staff will report back to the local board on the progress of the detailed design in quarter four of financial year 2023/2024 via a local board workshop.

## Ngā tāpirihanga Attachments

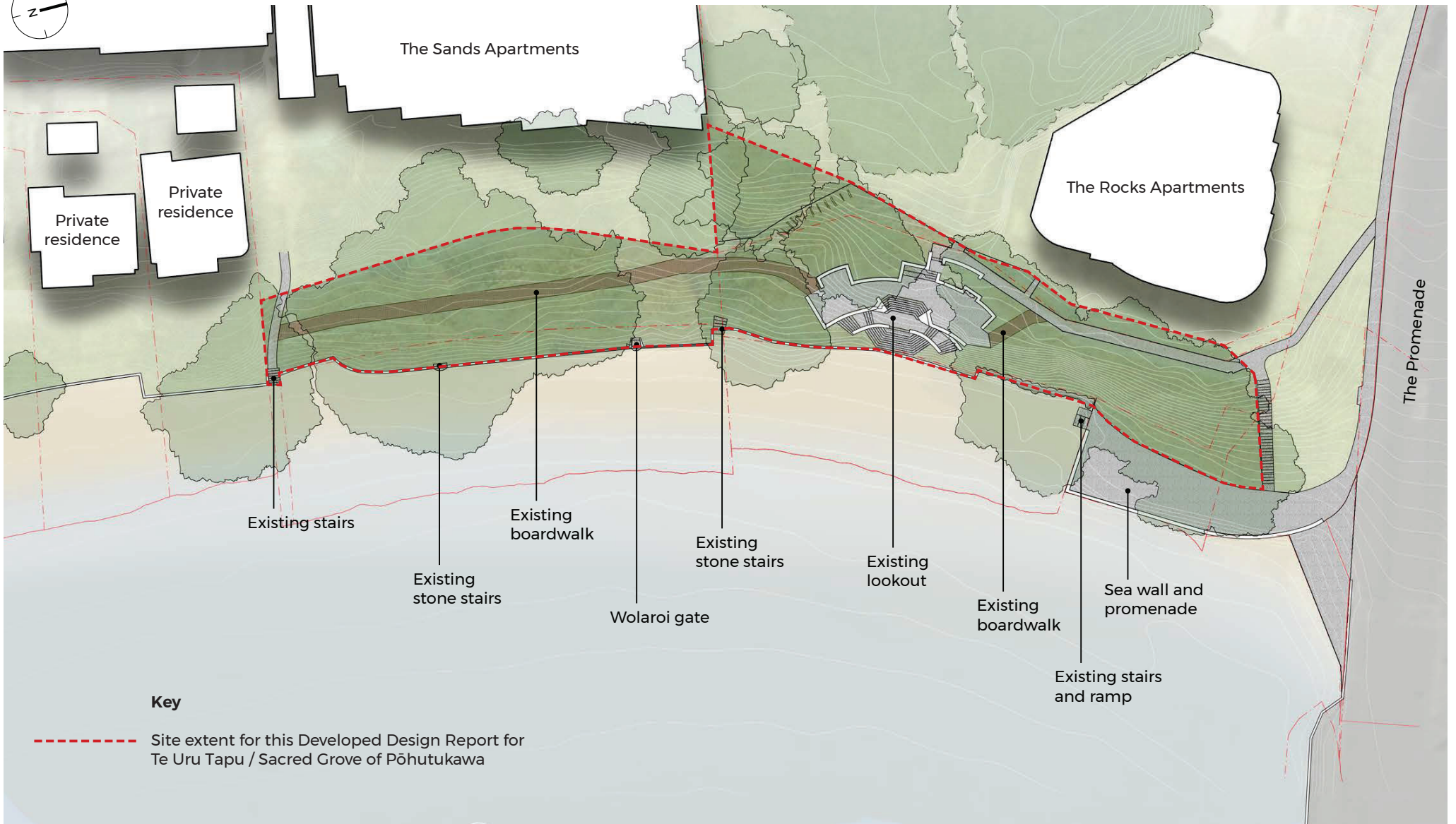
No.	Title	Page
A	Infocouncil will insert the name of the attachment as saved in HPRM	Infocouncil inserts in agenda
B	Infocouncil will insert the name of the attachment as saved in HPRM	Infocouncil inserts in agenda

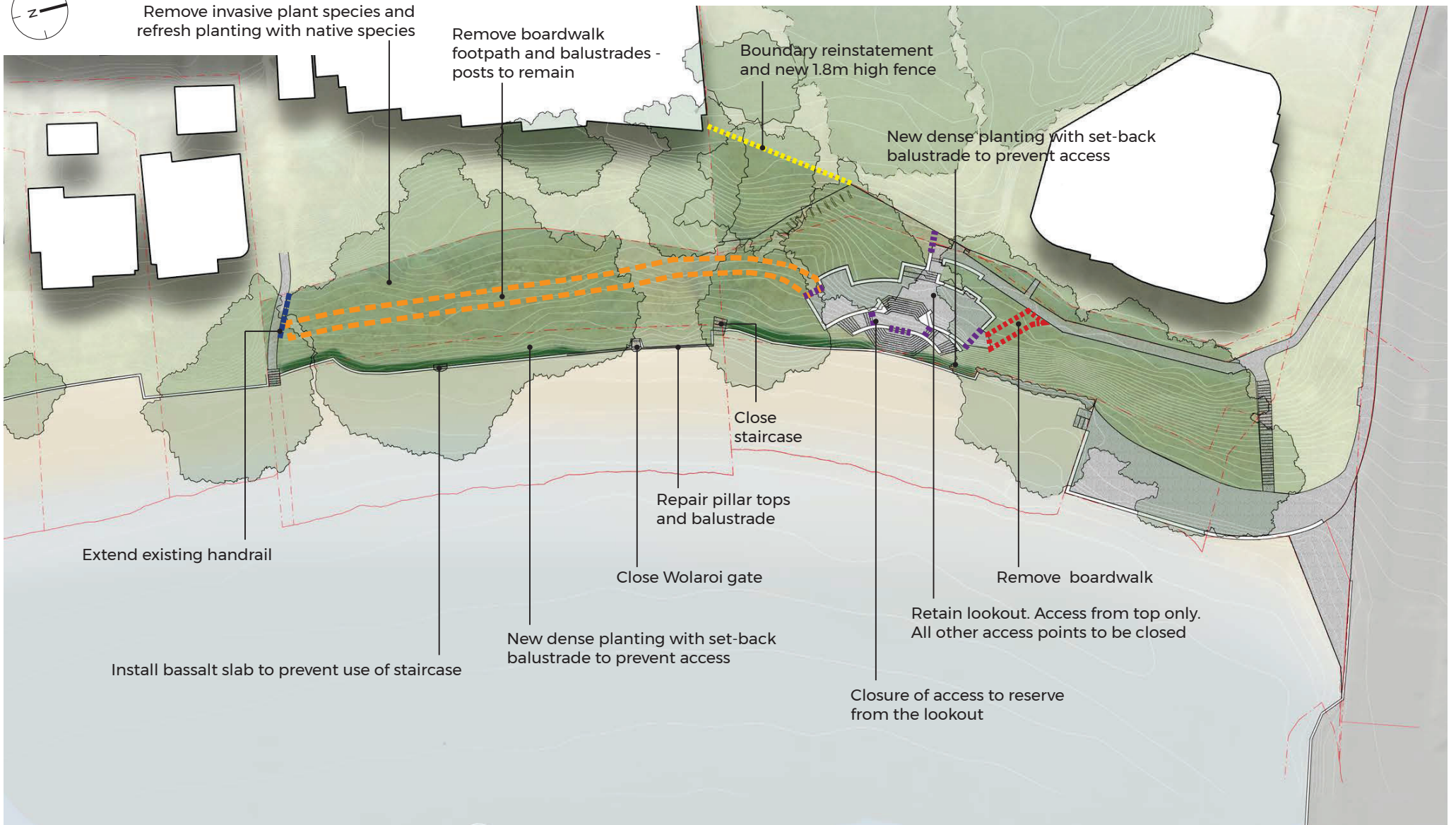
## Ngā kaihaina Signatories

Author	Steph Westmore – Senior Project Manager
Authoriser	Sarah Jones – Area Manager
Authoriser	Julie Pickering – Area Operations Manager
Authoriser	Taryn Crewe – General Manager

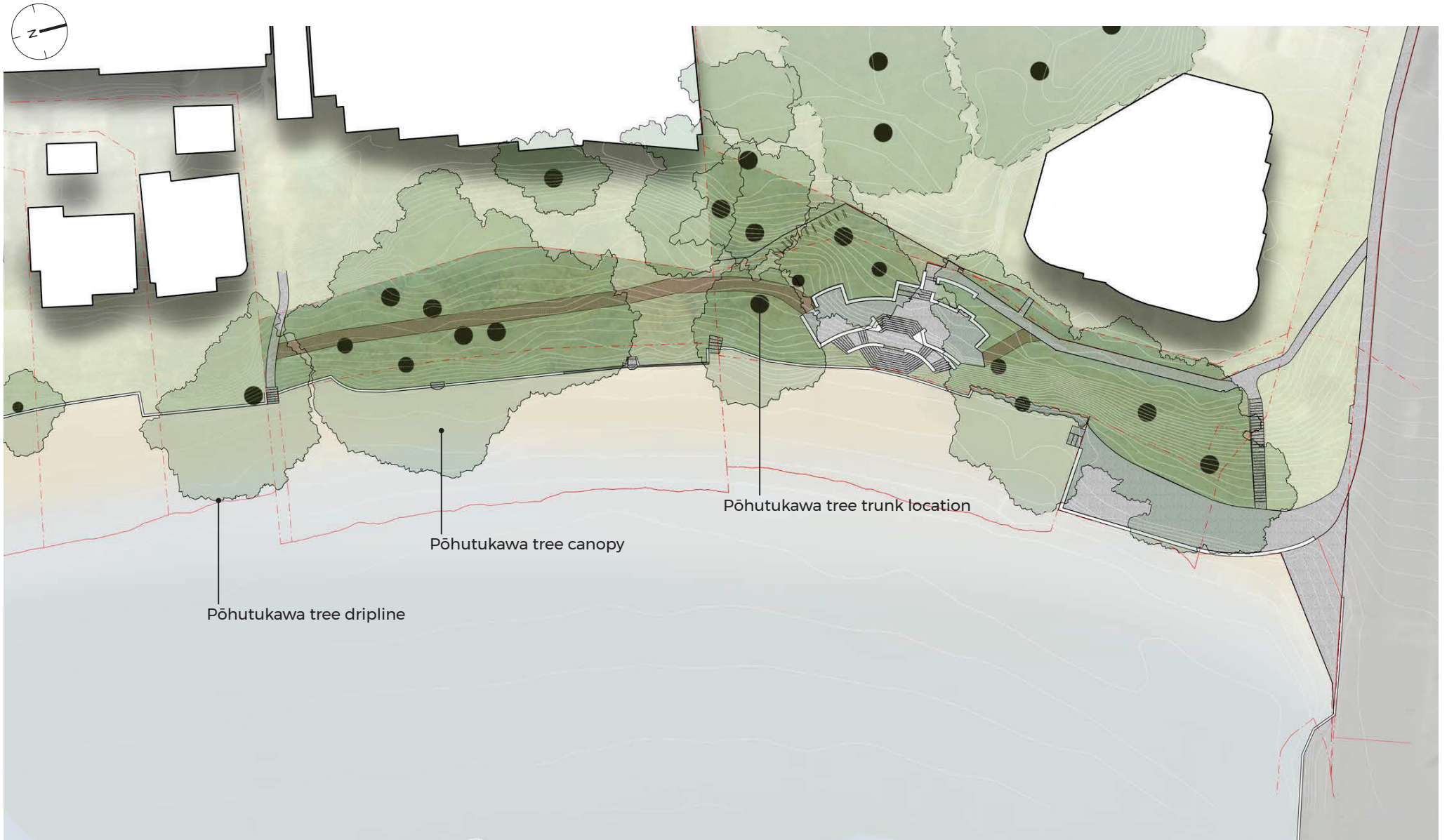








1:500 (A3) 0 4 8 12 16 20 24 m



1:500 (A3) 0 4 8 12 16 20 24 m

# Te Uru Tapu Update

February 2024

Sarah Jones – Operations Manager (Parks and  
Community Facilities)



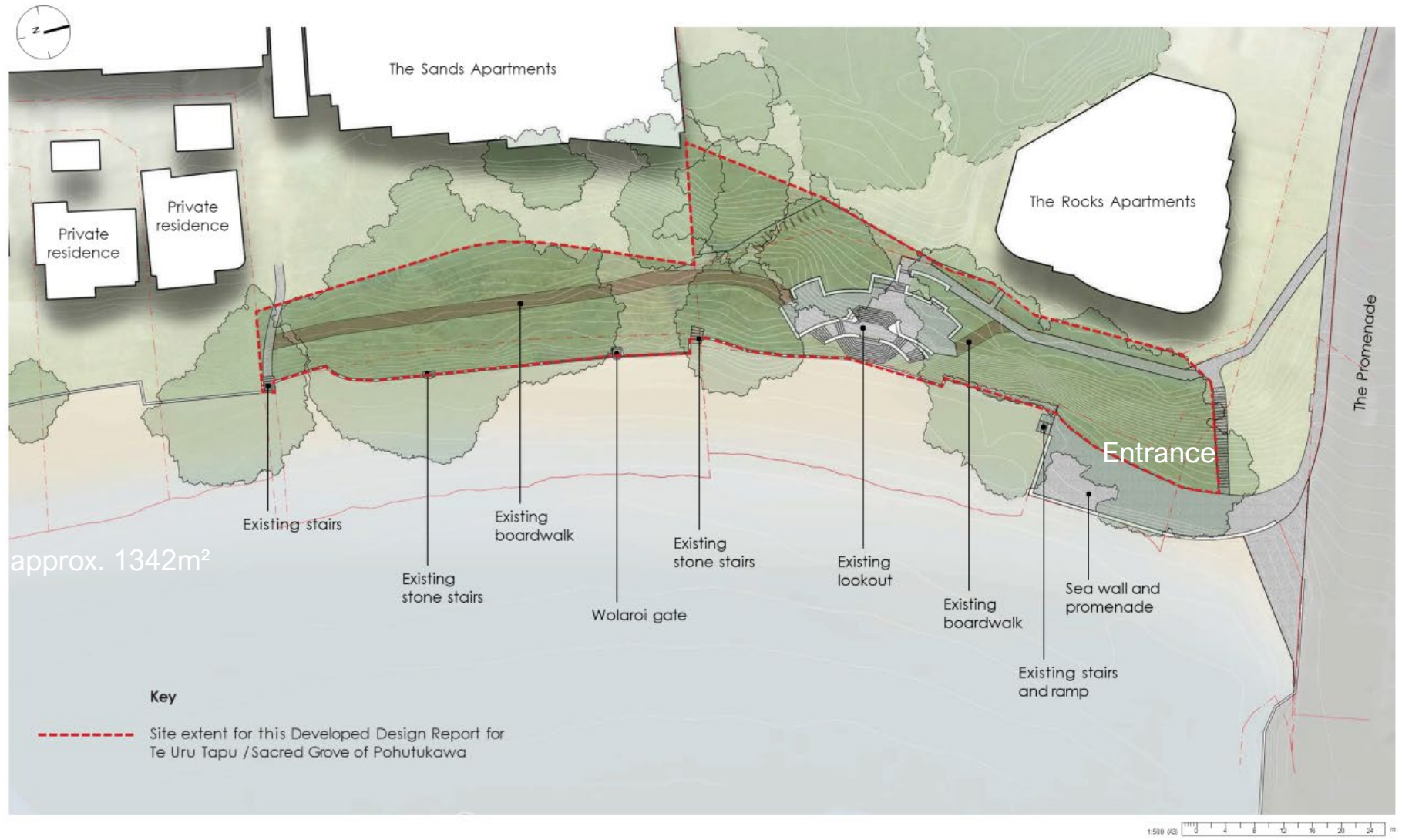
## Purpose

To review the proposed changes to the site, as discussed at the hui with mana whenua in March 2023

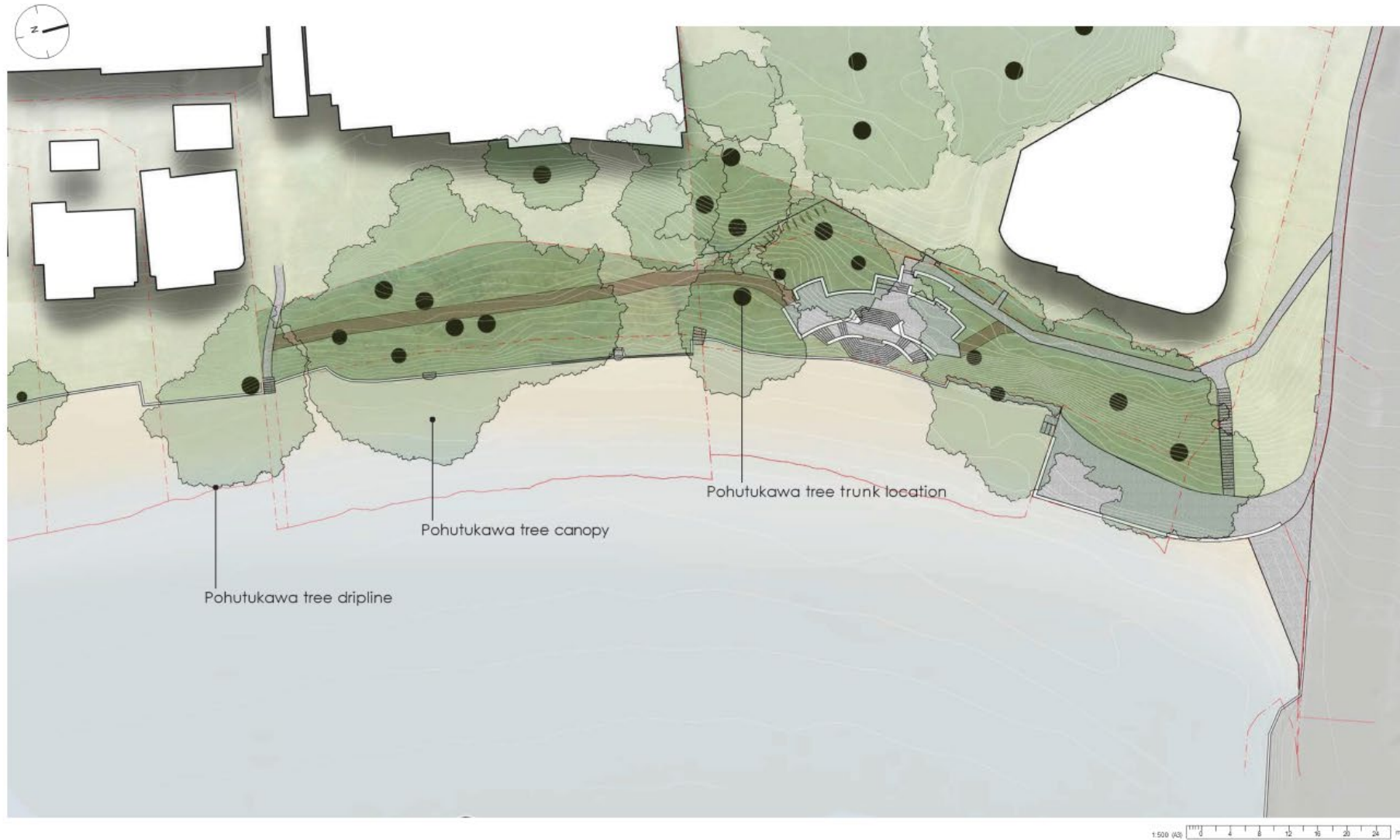




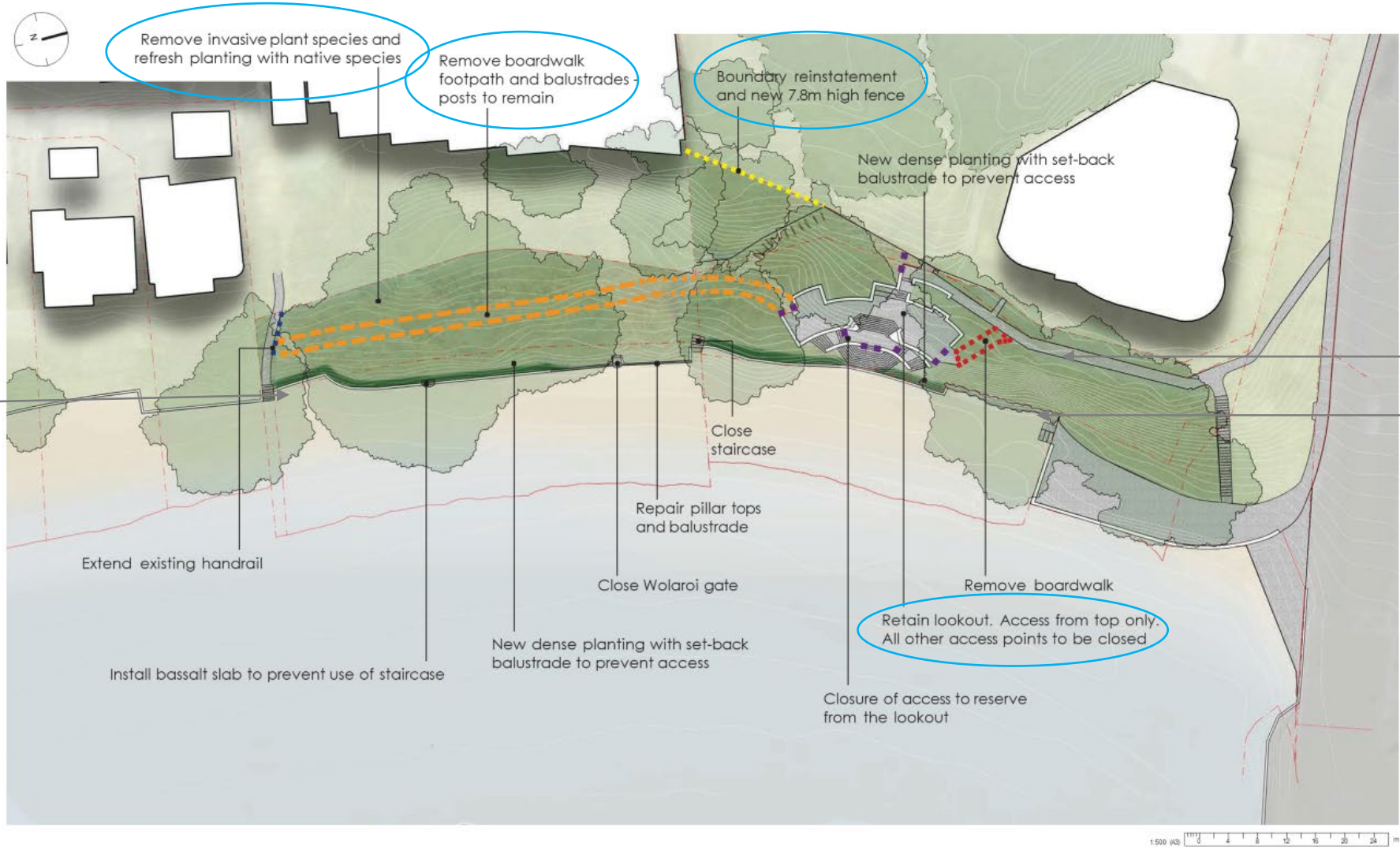
# Site



# Pōhutukawa



# Landscape changes



Improve stormwater outlet

Add educational elements  
No tree props

Tidy beach edge & lookout  
Remove eastern boardwalk

Naturalise path

Extend seawall





**Thank you**

**Ngā mihi**