

Te Mahere ā-Tau 2025/2026

ANNUAL PLAN 2025/2026

**Volume 2 Extract:
Local Board
Information and
Agreements**



Mihi

Nau mai e te Tai Whakarunga e te Tai Whakararo
 Nau mai e te Tai Tūpuna o Rēhua,
 o Te Moananui-o-Toi.
 Nau mai ki Tāmaki i whakawhenuatia rā,
 i ngā waitapu e rua nei arā ko te
 Waitematā ko te Mānukanuka.
 Koia i maea ake i te kōpū o Papatūānuku
 e takoto mai nei,
 kia tangihia tonuhia e Ranginui e tū iho nei.

He tātai whetū ki te rangi tū tonu
 He tātai tāngata ki te whenua, ngaro noa.
 E te iwi raro rā, whakarongo ake ki
 te tangi a te iwi e tū nei
 Hoki wairua mai, haere. Hoki ki te kainga
 tuturū kia au ai te moe.

Āpiti hono tātai hono,
 I te ao wairua, I te ao kikokiko nei hoki

Piki mai te mana, kake mai te mana
 Tau tonu rā ki te tahuna nui ki te tahuna roa o Tāmaki
 kia mihia nuitia e ngā pou me ngā whare wharau
 O te Kaunihera o Tāmakaui Makaurau
 E Whakatau nei I a koutou ē....!

Welcome, o tides from the north and south.
 Welcome, ancestral seas of Rēhua and of Toi.
 Welcome to Tāmaki – the land conferred by sacred
 right, born of the two sacred harbours: Waitematā
 and Mānukanuka-a-Hoturoa.
 You who emerged from the womb of Papatūānuku,
 lying here still, lamented continually
 by Ranginui above.

A genealogy of stars in the heavens endures,
 while the line of humanity on earth fades away.
 To those who have passed –
 listen to the cry of those who stand here now.
 Return in spirit, and go peacefully.
 Return to the eternal homeland, and rest.

That which is bound remains joined, an unbroken line
 – in the realm of spirit and the realm of the living.

To the esteemed; ascend, climb and rise –
 to the broad and far-reaching shores of Tāmaki.
 That you may be received and acknowledged
 by the pou and the gathering places,
 by the people and the Council of Tāmaki Makaurau
 who welcome you all.



1

He kōrero whānui mō ngā poari ā-rohe

Local board overview



He whakarāpopoto mō ngā poari ā-rohe

1.1 Local board overview

SHARED GOVERNANCE MODEL



The Governing Body (mayor and 20 councillors)

- focus on big picture and Auckland-wide issues
- develop Auckland-wide strategies and plans
- decision making of regulatory activities such as bylaws, licencing, inspection and animal management.



21 local boards (chairperson and local board members)

- represent local communities
- provide local leadership
- make decisions on local issues and activities
- Allocate local funding for services and projects that reflect the priorities and preferences of communities within the local board area.
- input to regional strategies and plans
- advocate to the Governing Body and council-controlled organisations (CCOs) on behalf of local communities.

Introduction

Auckland Council has a unique model of local government in New Zealand. It is made up of the Governing Body (the mayor and 20 ward councillors) and 21 local boards. The Governing Body focuses on Auckland-wide issues while local boards are responsible for making decisions on local issues, activities and services. Local boards also provide input into regional strategies, policies and plans. Together, this is a shared governance model where decisions can be made both regionally and locally.

Local board decision-making comes from three sources:

1. **Legislation** – local boards are responsible for:
 - community engagement,
 - preparing local board plans,
 - agreeing and monitoring local board agreements,
 - communicating local views to the Governing Body on regional strategies, policies, plans and bylaws.
2. **Allocation of decision-making for non-regulatory activities** – the Governing Body has allocated responsibility for decision-making on certain non-regulatory activities to local boards. This includes a broad range of local activities such as local parks, libraries, events, recreational facilities and community activities. Refer to Volume 2, Part 3 for the Allocation of decision-making responsibilities for non-regulatory activities.
3. **Delegation of decision-making responsibilities** – the Governing Body may give responsibility for some regulatory activities to local boards, and Auckland Transport may give some decision-making responsibilities to local boards. Refer to Volume 2, Part 3 for the list of delegated responsibilities to local boards.

Te Whakawhanake i ngā Take Mātāmua ā-Rohe Pātata

1.2 Developing local priorities

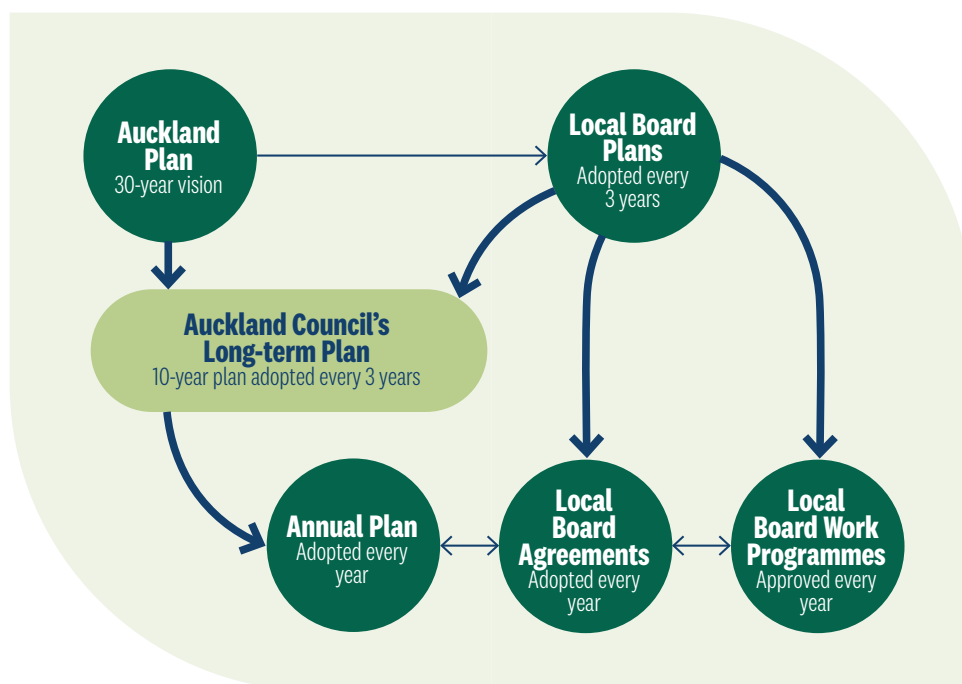
Local board plans are strategic documents that set the direction for local boards and also inform the long-term plan. Reflecting community priorities and preferences, the plans are developed every three years to guide local board activity, funding and investment decisions. They also influence local board input into regional strategies and plans and provide a basis for developing local board agreements.

Every year, a local board agreement is developed between the Governing Body and each local board. It agrees the delivery and funding of local activities, intended levels of service, performance measures and targets, for the year. The agreement takes into account local board plan priorities but must also reflect Governing Body decisions such as Auckland-wide priorities, budget constraints and trade-offs across all council activities.

Each local board also agrees annual work programmes in line with their local board agreement. These are operational and capital work programmes for activities in which they have decision-making responsibilities. They contain specific initiatives and projects in greater detail than appears in a local board agreement. Local board work programmes play a critical role in delivering on the needs of communities and are informed by local board plans.

Local board agreements for 2023/2024 have been agreed between each local board and the Governing Body and are set out in Part 2.

► Diagram 1: The relationship between Auckland Council plans and agreements.



Local activities

Local boards have decision making responsibility for a range of activities, as set out in the following list.

1. Local Community Services
2. Local Planning and Development
3. Local Environmental Management
4. Local Governance.

Local board agreements outline for each activity area the key initiatives and funding for the 2023/2024 financial year.

Te Tuku Pūtea

1.3 Funding

Auckland Council has a shared governance model for making decisions on local activities. Under the Local Board Funding Policy 2025, funding for local boards is determined based on the following:

Operating funding (to maintain and operate assets and services, like libraries, pools and parks, as well as provide local programmes and initiatives) is made up of:

- fees and charges set by the local board and collected from local assets and services
- revenue from a targeted rate set by the Governing Body to fund local assets and services
- any other revenue including grants, donations, and sponsorships
- an allocation of general rates based on an equity formula

On top of this an allocation for governance services based on the number of elected members and associated administrative costs for each local board.

Capital funding (to renew and develop assets) for local boards is allocated to local boards based on an equity formula for local boards.

In addition to the identified operating and capital funding methods set out above, the Governing Body will provide operating and capital funding for specific items identified in Section 3.3 of the Local Board Funding Policy 2025, based on the assets and services in each local board area.

The total estimated funding allocation for all 21 local boards over the 2025/2026 financial year is shown in following tables. The budgets for each local board for the 2025/2026 financial year are included within the individual local board agreements in this volume.

Fairer funding

Local boards are responsible for the local services that strengthen Auckland communities, including parks, environmental initiatives, libraries, pools, arts, recreation centres, community halls, local programmes and events, as well as support for local community groups. The Governing Body approved a fairer funding approach for local boards in the Long-term Plan 2024-2034 (LTP). This will enable local boards to better respond to the needs of their communities.

This annual plan begins to address the funding imbalances between the 21 local boards by allocating available funding to local boards based on an 'equity formula'. This is calculated according to each local boards':

- population (80 per cent)
- levels of deprivation (15 per cent)
- land area (5 per cent).

To support a transition to this new approach, an additional \$35 million of operating funding and \$33 million of capital funding will be allocated to local boards in 2025/2026 as provided for in the LTP.

In early March 2025 it was signalled that due to increased repairs and maintenance and utilities costs, increased staffing levels to meet health and safety requirements, and revenue reductions across community facilities, local boards were facing shortfalls of around \$14 million from their funding levels indicated in the LTP.

Under the new fairer funding approach, local boards would usually need to address these types of cost increases from within their funding envelope by making decisions to increase revenue or reduce expenditure. However, 2025/2026 will be treated as a one-off transition year with funding for these cost increases addressed at a regional level.

The \$14 million operating shortfall and any other cost pressures relating to local activities will however need to be addressed by local boards in the Annual Plan 2026/2027 and subsequent years.

Work is underway to ensure local boards are supported by advice and improved financial information to resolve these challenges in the 2026/2027 financial year.

Gross capital expenditure for 2025/2026 by local board

\$000 FINANCIAL YEAR ENDING 30 JUNE	LTP 2024/2025 (\$000)	LTP 2025/2026 (\$000)	ANNUAL PLAN 2025/2026 (\$000)
100 - Albert-Eden	3,889	11,619	7,348
115 - Great Barrier	400	1,651	1,651
105 - Devonport-Takapuna	5,452	5,841	6,101
110 - Franklin	7,686	8,043	11,136
120 - Henderson-Massey	13,599	8,996	21,613
125 - Hibiscus and Bays	13,678	14,922	21,847
130 - Howick	7,757	10,782	10,332
135 - Kaipātiki	6,880	9,201	6,714
140 - Mangere-Otahuhu	6,455	10,127	9,730
145 - Manurewa	9,477	6,980	9,588
150 - Maungakiekie-Tāmaki	14,532	17,810	21,822
155 - Ōrākei	8,141	8,130	7,455
160 - Ōtara-Papatoetoe	6,247	8,538	8,538
165 - Papakura	3,903	6,351	5,734
170 - Puketāpapa	3,234	6,084	5,684
175 - Rodney	10,159	9,206	8,322
180 - Upper Harbour	13,204	19,734	6,911
185 - Waiheke	1,115	3,476	3,192
190 - Waitakere Ranges	2,339	4,846	4,846
195 - Waitemātā	10,693	7,123	9,928
200 - Whau	8,097	30,680	23,802
Grand Total	156,937	210,140	212,294

Gross operating expenditure for 2025/2026 by local board

\$000 FINANCIAL YEAR ENDING 30 JUNE	LTP 2024/2025 (\$000)	LTP 2025/2026 (\$000)	ANNUAL PLAN 2025/2026 (\$000)
100 - Albert-Eden	16,405	20,588	23,860
115 - Great Barrier	2,504	3,679	4,032
105 - Devonport-Takapuna	16,700	17,249	17,011
110 - Franklin	18,141	22,183	25,028
120 - Henderson-Massey	33,760	34,966	37,528
125 - Hibiscus and Bays	25,727	27,820	29,198
130 - Howick	33,761	34,934	36,670
135 - Kaipātiki	21,351	24,220	26,579
140 - Mangere-Otahuhu	23,565	24,206	26,860
145 - Manurewa	18,439	24,846	27,623
150 - Maungakiekie-Tāmaki	19,366	20,936	22,666
155 - Ōrākei	16,529	18,074	19,835
160 - Ōtara-Papatoetoe	23,622	24,231	27,007
165 - Papakura	16,709	16,911	18,794
170 - Puketāpapa	10,692	13,502	14,902
175 - Rodney	17,108	25,442	27,219
180 - Upper Harbour	19,333	20,127	22,518
185 - Waiheke	6,126	7,260	7,714
190 - Waitakere Ranges	12,360	13,069	14,274
195 - Waitemātā	34,685	35,967	39,204
200 - Whau	17,140	21,648	22,406
Grand Total	404,023	451,858	490,928

Budgets include interest and depreciation, and exclude corporate overheads.

2

Ngā pārongo me ngā whakaaetanga a ngā poari ā-rohe

Local board information



Te Poari ā-Rohe o Henderson-Massey

Henderson-Massey Local Board

He kōrero mai i te Heamana

Message from the Chair

I would like to thank the Henderson-Massey community for providing feedback on the proposed Annual Plan 2025-2026. We are privileged to be part of such an informed and engaged community.

We received 1,067 submissions and most of these supported our priorities. This suggests that we are moving in the right direction, however, we also realise that there are always opportunities to make things better.

The feedback showed that supporting water quality initiatives and protecting the natural environment are very important to our community. We will continue to prioritise these areas in our 2025/2026 work programme and will work with our community groups to improve co-ordination of their work in areas like Harbourview-Orangihina Park.

You told us that providing opportunities for young people to have their say in decision-making through 'youth voice' initiatives should be available to all students. We have amended our work programme to reflect this.

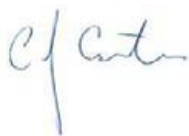
Free local events are also important to our community, and we will continue to support events like 'Snow in the Park' and 'Come Fly a Kite'. We will support our communities to take the lead in this space.

We will continue to strengthen our relationship with mana whenua. We will work with them to include Te Ao Māori-based events and programmes that incorporate the rich Māori history within Tāmaki Makaurau in our work programme.

We also share your concerns about safety in our town centres. We will continue efforts to make our towns safer through community events and programmes, and by taking the lead role in the Henderson Town Centre Committee. We will also continue to advocate to Auckland Transport for better transport options.

In closing, we would like to thank our volunteers and community groups for helping us achieve our priorities. We appreciate your work and look forward to continuing to work with you.

Ngā mihi,

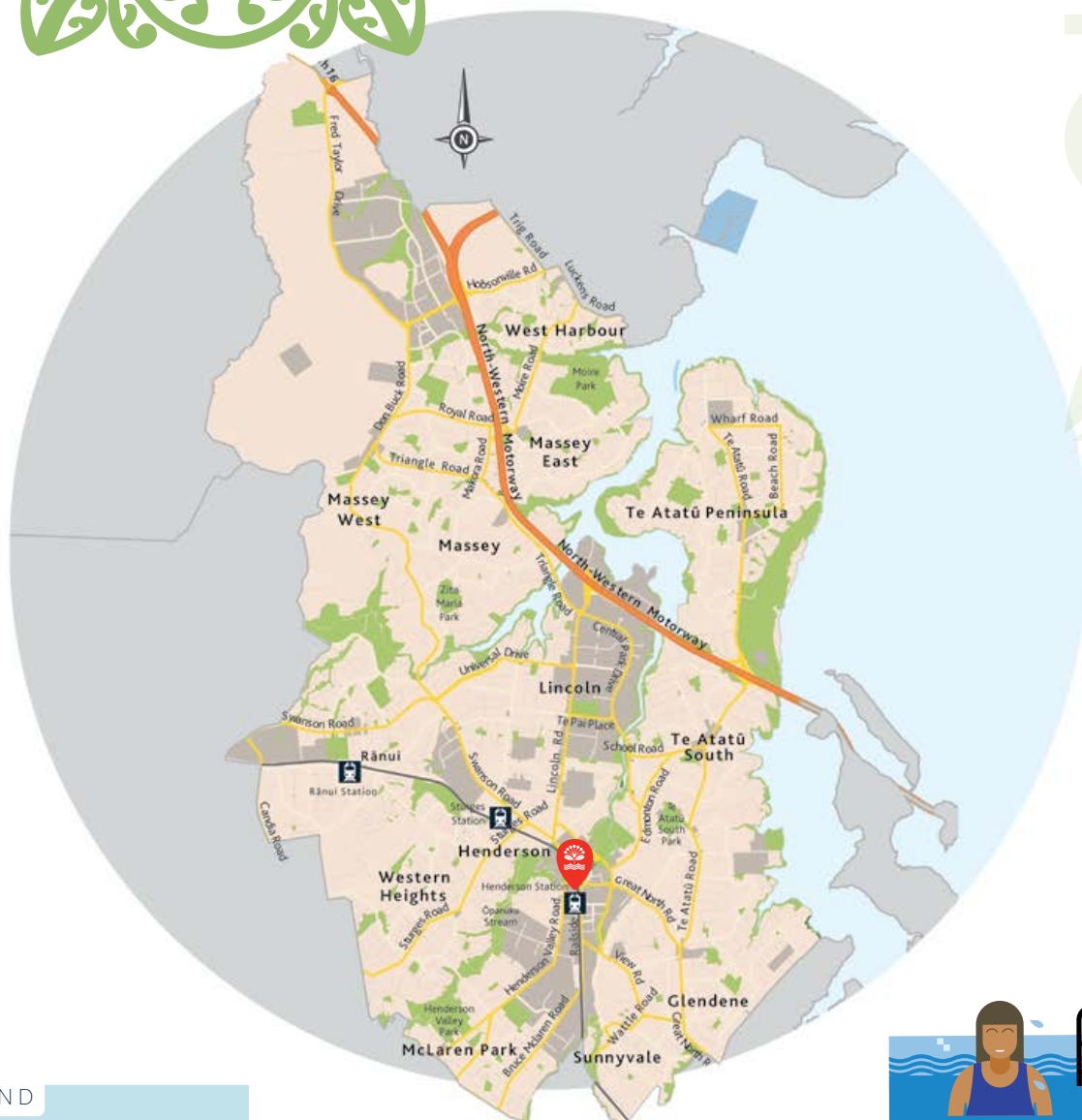


Hon Chris Carter

Chairperson, Henderson-Massey Local Board

Henderson-Massey Local Board area

18% of residents identify as **Māori**, **11** mana whenua iwi/hapū have an interest in Henderson-Massey



LEGEND



Local board office



Public open space (Unitary Plan)



Motorway



Major road



Arterial road



Medium road



Minor road

We are home to more than **150** local parks and sportsfields, **4** libraries, **1** youth centre, **9** community centres, **2** leisure centres and **1** pool



Data sources: Council Growth Scenario AGS23v1 (Feb 2024), StatsNZ Census 2023 (initial release May 2024)

Henderson-Massey Local Board Plan 2023

The Henderson-Massey Local Board Plan 2023 is a three-year plan that sets out what we want to achieve for the local board area. The plan aims to achieve the following outcomes:

Ō Tātou Tāngata

Our people

Empowered, resilient and socially connected communities that support a sense of belonging for residents. Thriving Māori culture and identity. Everyone can engage with local democracy, influencing what happens in their neighbourhood. Contributing to a collective west Auckland identity and voice.

Tō Tātou Taiao

Our environment

People are empowered to be kaitiaki. Climate-change mitigation and sustainable living are part of everyone's daily lives. Te wai māori me te wai tai is healthy and thriving and the urban ngahere grows larger.

Tō Tātou Hapori

Our community

People can access places and services that cater for their needs. Cultural and art activities are accessible and affordable. Māori identity is visible, valued and understood.

Ō Tātou Wāhi

Our places

Easily available transport choices. Places and spaces accessible to all. Thriving town centres. Pride in local identity. Māori identity is reflected in our buildings and public spaces. We are prepared for growth.

Tā Tātou Ōhanga

Our economy

Prosperous town centres. People working and shopping locally. Local employment opportunities for rangatahi.

The local board agreement outlined in this document reflects how we deliver on our plan through agreed activities in the 2025/2026 financial year. In addition, each local board carries out responsibilities delegated by the Governing Body and with the general priorities and preferences in the local board plan.

Working with Māori

Delivering Auckland Council's commitment to Māori at a local level is a priority for local boards. The council is committed to meeting its responsibilities under Te Tiriti o Waitangi / the Treaty of Waitangi and its broader legal obligations to Māori.

The Henderson-Massey Local Board acknowledges Te Kawerau ā Maki as mana whenua of the rohe (area) and looks forward to working together to take care of the whenua and awa for future generations.

Our local board aims to deliver positive outcomes for Māori through initiatives that support Māori identity and culture, advance Māori wellbeing and support Māori to take part in local decision-making. Examples of this include:

- supporting Te Kete Rukuruku programme – renaming or dual-naming some of the area's parks and facilities in te reo and sharing stories about them
- continuing to fund the role of Kaitūhono at Hoani Waititi Marae
- funding community groups, hubs and libraries across the rohe to deliver programmes that support positive Māori outcomes.

Henderson-Massey Local Board Agreement 2025/2026

Planned operating and capital spend in 2025/2026

Key areas of spend	Community services	Environmental services	Planning services	Governance	Total
Planned operating spend 2025/2026	\$35.3 million	\$325,000	\$625,000	\$1.3 million	\$37.6 million
Planned capital spend 2025/2026	\$21.6 million	-	-	-	\$21.6 million

Key activity areas

Funding priorities, key activities, key initiatives and key performance measures in the Henderson-Massey Local Board area are included for the following local activity areas:

- Local community services
- Local planning and development.
- Local environmental management
- Local governance

Local community services

We support strong, diverse, and vibrant communities through libraries and literacy services, arts and culture, parks, sport and recreation, and events delivered by council services, community group partnerships and volunteers.

Our annual budget to deliver these activities includes operating costs of \$35.3 million and capital investment of \$21.6 million.

The key initiatives we have planned for 2025/2026 include:

- support our community organisations to provide programmes and activities that support local community needs and priorities
- deliver free local events such as 'Snow in the Park' and 'Come Fly a Kite'
- support better coordination of community groups to ensure we meet environmental outcomes
- continue to help improve safety in our towns through community events and programmes
- support more 'youth voice' initiatives across Henderson-Massey to provide opportunities for local students to share their views.

These local community services and key initiatives contribute towards achieving the following outcomes in the Henderson-Massey Local Board Plan:

- Outcome: Our community
- Outcome: Our environment
- Outcome: Our people
- Outcome: Our economy

Levels of service and key performance measures

Performance measure	Actual 2023/2024	Long-term plan Target 2024/2025	Annual plan Target 2025/2026
Enable a range of choices to access community services and recreation opportunities			
Number of visits to library facilities ¹	676,828	606,000	676,000
Percentage of time physical library services are accessible to the community	New measure	100%	100%
Number of visits to Pool and Leisure Centres ²	New measure	685,000	945,000
Percentage of time main Pool and Leisure Centre services are accessible to the community	New measure	95%	96%
Percentage of local community facility asset components that are not in poor or very poor condition ³	New measure	80%	92%
Number of local community events delivered	New measure	13	13
Provide opportunities for communities to lead and deliver their own initiatives			
Number of partner organisations and groups funded to deliver placemaking activities	New measure	50	50
Provide urban green spaces (local parks, paths and Ngahere) and access to the coast			
Percentage of local parks, facilities and spaces meeting maintenance quality standards.	New measure	90%	90%
Percentage of local open space asset components that are not in poor or very poor condition ³	New measure	95%	93%
Number of trees planted in the Urban Ngahere programme	New measure	44	48

¹There are no intended service level changes to libraries and pools and leisure centres, the target has been reviewed and set against actual 2023/2024 visitation numbers

²There are no intended service level changes to pools and leisure centres, the target has been reviewed and set against forecasted 2024/2025 visitation numbers

³The target is based on the forecasted 2025/2026 asset condition which is determined by the condition and age-based asset deterioration model

Local planning and development

Local planning and development include supporting local town centres and communities to thrive by developing town centre plans and development, supporting Business Improvement Districts (BIDs), and heritage plans and initiatives.

Our annual operating budget to deliver these activities is \$625,000.

The key initiative we have planned for 2025/2026 include:

- continue the Business Improvement District (BID) targeted rate
- work with Te Atatū Peninsula and Central Park Henderson Business Associations to support the local economy and revitalise the town centres.

These local planning and development activity, including the key initiatives contribute towards achieving the following outcomes in the Henderson-Massey Local Board Plan:

- Outcome: Our places
- Outcome: Our economy

Levels of service and key performance measures

Performance measure	Actual 2023/2024	Long-term plan Target 2024/2025	Annual plan Target 2025/2026
Support a strong local economy			
Percentage of Business Associations meeting their Business Improvement District (BID) targeted rate grant agreement obligations	100%	100%	100%

Local environmental management

We support healthy ecosystems and sustainability through local board-funded initiatives like planting, pest control, stream and water quality enhancements, healthy homes, and waste minimisation projects.

Our annual operating budget to deliver these activities is \$325,000.

The key initiatives we have planned for 2025/2026 include:

- continue to support the work of [Rivercare Group Te Wai O Pareira](#) to help improve water quality in Te Atatū Peninsula
- continue funding for a community climate action activator with more focus on encouraging people to use public transport, walk or cycle instead of using their cars
- continue to support [Community Waitākere](#) to monitor, restore and protect habitats in the Henderson-Massey Local Board area where īnanga (whitebait) breed.

These local environmental management activity and key initiatives contribute towards achieving the following outcomes in the Henderson-Massey Local Board Plan:

- Outcome: Our environment
- Outcome: Our people
- Outcome: Our community

Levels of service and key performance measures

Performance measure	Actual 2023/2024	Long-term plan Target 2024/2025	Annual plan Target 2025/2026
Protect, improve and minimise risks to the natural environments and cultural heritage			
Number of community groups supported in sustainable initiative programmes ⁴	New measure	64	69
Number of events/workshops held for sustainable outcomes	New measure	2	2

⁴The target has changed compared to prior year due to changes in the local board's investment allocation in line with their priorities through the annual work programme

Local governance

Activities in this group support the local board to engage with and represent their communities and make decisions on local activities. This support includes providing strategic advice, developing local board plans, agreements and work programmes, community engagement including relationships with mana whenua and Māori communities, and democracy and administrative support.

Our annual operating budget to deliver these activities is \$1.3 million.

Local governance

Activities in this group support the local board to engage with and represent their communities and make decisions on local activities. This support includes providing strategic advice, developing local board plans, agreements and work programmes, community engagement including relationships with mana whenua and Māori communities, and democracy and administrative support.

Our annual operating budget to deliver these activities is \$1.3 million.

Levels of service and key performance measures

Performance measure	Actual 2023/2024	Long-term plan Target 2024/2025	Annual plan Target 2025/2026
Respond to the needs and aspirations of mana whenua and Māori communities			
Number of local activities that deliver moderate to high outcomes for Māori as outlined in Kia Ora Tāmaki Makaurau (now Tāmaki Ora) (Auckland Council’s Māori outcomes framework).	New measure	New measure	Set baseline

Funding impact statement

This prospective funding impact statement explains how the council will fund local activities in the Henderson-Massey Local Board area and how we plan to use these funds.

We have prepared the statement to meet the requirements of Section 21(5) of the Local Government (Auckland Council) Act 2009. It covers the year from 1 July 2025 to 30 June 2026.

\$000 Financial year ending 30 June	Long-term plan 2024/2025	Annual Plan 2025/2026
Sources of operating funding:		
General rates, UAGCs, rates penalties	30,450	34,770
Targeted rates	588	627
Subsidies and grants for operating purposes	83	40
Fees and charges	6,078	5,993
Local authorities fuel tax, fines, infringement fees and other receipts	523	329
Total operating funding	37,723	41,759
Applications of operating funding:		
Payment to staff and suppliers	29,959	33,310
Finance costs	3,042	3,743
Internal charges and overheads applied	4,254	4,337
Other operating funding applications	0	0
Total applications of operating funding	37,255	41,390
Surplus (deficit) of operating funding	468	370
Sources of capital funding:		
Subsidies and grants for capital expenditure	0	0
Development and financial contributions	0	0
Increase (decrease) in debt	13,131	21,243
Gross proceeds from sale of assets	0	0
Lump sum contributions	0	0
Other dedicated capital funding	0	0
Total sources of capital funding	13,131	21,243
Application of capital funding:		
Capital expenditure:		
- to meet additional demand	1,014	477
- to improve the level of service	5,868	12,898
- to replace existing assets	6,716	8,238
Increase (decrease) in reserves	0	0
Increase (decrease) in investments	0	0
Total applications of capital funding	13,599	21,613
Surplus (deficit) of capital funding	(468)	(370)
Funding balance	0	0

Appendix A: Advocacy initiatives

A key role of the local board is to advocate for initiatives that it may not have decision-making responsibility or funding for but recognises the value it will add to the local community.

The key initiatives that the local board advocated for as part of the annual plan were:

Initiative	Description
Marae funding	Advocate for a change to the criteria of the Marae Infrastructure Programme and Cultural initiatives Fund to enable support for marae at the planning and design phase.
Level Crossing removals as part of City Rail Link (CRL) development	Advocate for additional Governing Body funding to plan for the impacts of the CRL on crossings so that the west can fully realise the benefits of the City Rail Link
Impact of cost pressures	Advocate for cost pressures and inflation costs to be funded through rates increases. If Henderson-Massey Local Board was forced to find the projected \$1million from its budget to meet the cost pressures, the impact on local services year on year would be catastrophic.
Multiboard facilities	Advocate for Corban Estate and Westwave to be designated as multiboard assets given that a large proportion of users come from all over Auckland.
Community safety	Advocate for investment in safety initiatives, particularly around Henderson Town Centre.
Aquatic facility in the north west	Ensure funding remains in the council's long-term plan for the detailed design and construction phase for an aquatic facility in the north west

Appendix B: How to contact your local board

Local boards enable local representation and decision-making on behalf of local communities. You are encouraged to contact your elected members to have your say on matters that are important to your community.



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Deputy Chairperson
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Peter Chan
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Email hendersonmasseylocalboard@aucklandcouncil.govt.nz to contact Henderson-Massey Local Board.

For further information:

- visit www.aucklandcouncil.govt.nz
- phone 09 301 0101.

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