

Te Mahere ā-Tau 2025/2026

ANNUAL PLAN 2025/2026

**Volume 2 Extract:
Local Board
Information and
Agreements**



Mihi

Nau mai e te Tai Whakarunga e te Tai Whakararo
 Nau mai e te Tai Tūpuna o Rēhua,
 o Te Moananui-o-Toi.
 Nau mai ki Tāmaki i whakawhenuatia rā,
 i ngā waitapu e rua nei arā ko te
 Waitematā ko te Mānukanuka.
 Koia i maea ake i te kōpū o Papatūānuku
 e takoto mai nei,
 kia tangihia tonuhia e Ranginui e tū iho nei.

He tātai whetū ki te rangi tū tonu
 He tātai tāngata ki te whenua, ngaro noa.
 E te iwi raro rā, whakarongo ake ki
 te tangi a te iwi e tū nei
 Hoki wairua mai, haere. Hoki ki te kainga
 tuturū kia au ai te moe.

Āpiti hono tātai hono,
 I te ao wairua, I te ao kikokiko nei hoki

Piki mai te mana, kake mai te mana
 Tau tonu rā ki te tahuna nui ki te tahuna roa o Tāmaki
 kia mihia nuitia e ngā pou me ngā whare wharau
 O te Kaunihera o Tāmakau Makaurau
 E Whakatau nei I a koutou ē....!

Welcome, o tides from the north and south.
 Welcome, ancestral seas of Rēhua and of Toi.
 Welcome to Tāmaki – the land conferred by sacred
 right, born of the two sacred harbours: Waitematā
 and Mānukanuka-a-Hoturoa.
 You who emerged from the womb of Papatūānuku,
 lying here still, lamented continually
 by Ranginui above.

A genealogy of stars in the heavens endures,
 while the line of humanity on earth fades away.
 To those who have passed –
 listen to the cry of those who stand here now.
 Return in spirit, and go peacefully.
 Return to the eternal homeland, and rest.

That which is bound remains joined, an unbroken line
 – in the realm of spirit and the realm of the living.

To the esteemed; ascend, climb and rise –
 to the broad and far-reaching shores of Tāmaki.
 That you may be received and acknowledged
 by the pou and the gathering places,
 by the people and the Council of Tāmaki Makaurau
 who welcome you all.



1

He kōrero whānui mō ngā poari ā-rohe

Local board overview



He whakarāpopoto mō ngā poari ā-rohe

1.1 Local board overview

SHARED GOVERNANCE MODEL



The Governing Body (mayor and 20 councillors)

- focus on big picture and Auckland-wide issues
- develop Auckland-wide strategies and plans
- decision making of regulatory activities such as bylaws, licencing, inspection and animal management.



21 local boards (chairperson and local board members)

- represent local communities
- provide local leadership
- make decisions on local issues and activities
- Allocate local funding for services and projects that reflect the priorities and preferences of communities within the local board area.
- input to regional strategies and plans
- advocate to the Governing Body and council-controlled organisations (CCOs) on behalf of local communities.

Introduction

Auckland Council has a unique model of local government in New Zealand. It is made up of the Governing Body (the mayor and 20 ward councillors) and 21 local boards. The Governing Body focuses on Auckland-wide issues while local boards are responsible for making decisions on local issues, activities and services. Local boards also provide input into regional strategies, policies and plans. Together, this is a shared governance model where decisions can be made both regionally and locally.

Local board decision-making comes from three sources:

- 1. Legislation** – local boards are responsible for:
 - community engagement,
 - preparing local board plans,
 - agreeing and monitoring local board agreements,
 - communicating local views to the Governing Body on regional strategies, policies, plans and bylaws.
- 2. Allocation of decision-making for non-regulatory activities** – the Governing Body has allocated responsibility for decision-making on certain non-regulatory activities to local boards. This includes a broad range of local activities such as local parks, libraries, events, recreational facilities and community activities. Refer to Volume 2, Part 3 for the Allocation of decision-making responsibilities for non-regulatory activities.
- 3. Delegation of decision-making responsibilities** – the Governing Body may give responsibility for some regulatory activities to local boards, and Auckland Transport may give some decision-making responsibilities to local boards. Refer to Volume 2, Part 3 for the list of delegated responsibilities to local boards.

Te Whakawhanake i ngā Take Mātāmua ā-Rohe Pātata

1.2 Developing local priorities

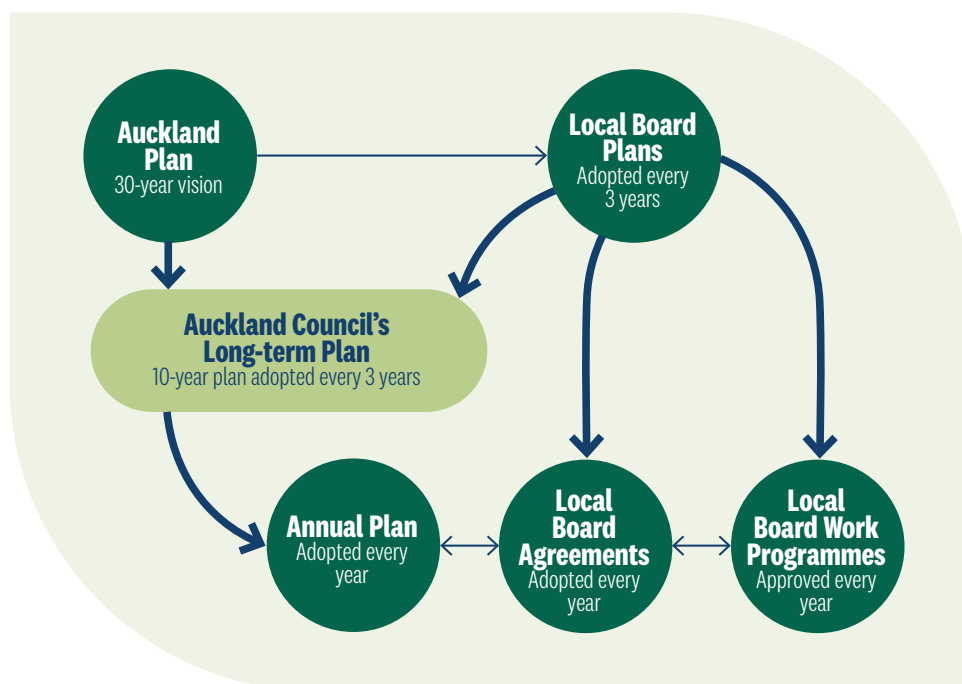
Local board plans are strategic documents that set the direction for local boards and also inform the long-term plan. Reflecting community priorities and preferences, the plans are developed every three years to guide local board activity, funding and investment decisions. They also influence local board input into regional strategies and plans and provide a basis for developing local board agreements.

Every year, a local board agreement is developed between the Governing Body and each local board. It agrees the delivery and funding of local activities, intended levels of service, performance measures and targets, for the year. The agreement takes into account local board plan priorities but must also reflect Governing Body decisions such as Auckland-wide priorities, budget constraints and trade-offs across all council activities.

Each local board also agrees annual work programmes in line with their local board agreement. These are operational and capital work programmes for activities in which they have decision-making responsibilities. They contain specific initiatives and projects in greater detail than appears in a local board agreement. Local board work programmes play a critical role in delivering on the needs of communities and are informed by local board plans.

Local board agreements for 2023/2024 have been agreed between each local board and the Governing Body and are set out in Part 2.

► Diagram 1: The relationship between Auckland Council plans and agreements.



Local activities

Local boards have decision making responsibility for a range of activities, as set out in the following list.

1. Local Community Services
2. Local Planning and Development
3. Local Environmental Management
4. Local Governance.

Local board agreements outline for each activity area the key initiatives and funding for the 2023/2024 financial year.

Te Tuku Pūtea

1.3 Funding

Auckland Council has a shared governance model for making decisions on local activities. Under the Local Board Funding Policy 2025, funding for local boards is determined based on the following:

Operating funding (to maintain and operate assets and services, like libraries, pools and parks, as well as provide local programmes and initiatives) is made up of:

- fees and charges set by the local board and collected from local assets and services
- revenue from a targeted rate set by the Governing Body to fund local assets and services
- any other revenue including grants, donations, and sponsorships
- an allocation of general rates based on an equity formula

On top of this an allocation for governance services based on the number of elected members and associated administrative costs for each local board.

Capital funding (to renew and develop assets) for local boards is allocated to local boards based on an equity formula for local boards.

In addition to the identified operating and capital funding methods set out above, the Governing Body will provide operating and capital funding for specific items identified in Section 3.3 of the Local Board Funding Policy 2025, based on the assets and services in each local board area.

The total estimated funding allocation for all 21 local boards over the 2025/2026 financial year is shown in following tables. The budgets for each local board for the 2025/2026 financial year are included within the individual local board agreements in this volume.

Fairer funding

Local boards are responsible for the local services that strengthen Auckland communities, including parks, environmental initiatives, libraries, pools, arts, recreation centres, community halls, local programmes and events, as well as support for local community groups. The Governing Body approved a fairer funding approach for local boards in the Long-term Plan 2024-2034 (LTP). This will enable local boards to better respond to the needs of their communities.

This annual plan begins to address the funding imbalances between the 21 local boards by allocating available funding to local boards based on an 'equity formula'. This is calculated according to each local boards':

- population (80 per cent)
- levels of deprivation (15 per cent)
- land area (5 per cent).

To support a transition to this new approach, an additional \$35 million of operating funding and \$33 million of capital funding will be allocated to local boards in 2025/2026 as provided for in the LTP.

In early March 2025 it was signalled that due to increased repairs and maintenance and utilities costs, increased staffing levels to meet health and safety requirements, and revenue reductions across community facilities, local boards were facing shortfalls of around \$14 million from their funding levels indicated in the LTP.

Under the new fairer funding approach, local boards would usually need to address these types of cost increases from within their funding envelope by making decisions to increase revenue or reduce expenditure. However, 2025/2026 will be treated as a one-off transition year with funding for these cost increases addressed at a regional level.

The \$14 million operating shortfall and any other cost pressures relating to local activities will however need to be addressed by local boards in the Annual Plan 2026/2027 and subsequent years.

Work is underway to ensure local boards are supported by advice and improved financial information to resolve these challenges in the 2026/2027 financial year.

Gross capital expenditure for 2025/2026 by local board

\$000 FINANCIAL YEAR ENDING 30 JUNE	LTP 2024/2025 (\$000)	LTP 2025/2026 (\$000)	ANNUAL PLAN 2025/2026 (\$000)
100 - Albert-Eden	3,889	11,619	7,348
115 - Great Barrier	400	1,651	1,651
105 - Devonport-Takapuna	5,452	5,841	6,101
110 - Franklin	7,686	8,043	11,136
120 - Henderson-Massey	13,599	8,996	21,613
125 - Hibiscus and Bays	13,678	14,922	21,847
130 - Howick	7,757	10,782	10,332
135 - Kaipātiki	6,880	9,201	6,714
140 - Mangere-Otahuhu	6,455	10,127	9,730
145 - Manurewa	9,477	6,980	9,588
150 - Maungakiekie-Tāmaki	14,532	17,810	21,822
155 - Ōrākei	8,141	8,130	7,455
160 - Ōtara-Papatoetoe	6,247	8,538	8,538
165 - Papakura	3,903	6,351	5,734
170 - Puketāpapa	3,234	6,084	5,684
175 - Rodney	10,159	9,206	8,322
180 - Upper Harbour	13,204	19,734	6,911
185 - Waiheke	1,115	3,476	3,192
190 - Waitakere Ranges	2,339	4,846	4,846
195 - Waitemātā	10,693	7,123	9,928
200 - Whau	8,097	30,680	23,802
Grand Total	156,937	210,140	212,294

Gross operating expenditure for 2025/2026 by local board

\$000 FINANCIAL YEAR ENDING 30 JUNE	LTP 2024/2025 (\$000)	LTP 2025/2026 (\$000)	ANNUAL PLAN 2025/2026 (\$000)
100 - Albert-Eden	16,405	20,588	23,860
115 - Great Barrier	2,504	3,679	4,032
105 - Devonport-Takapuna	16,700	17,249	17,011
110 - Franklin	18,141	22,183	25,028
120 - Henderson-Massey	33,760	34,966	37,528
125 - Hibiscus and Bays	25,727	27,820	29,198
130 - Howick	33,761	34,934	36,670
135 - Kaipātiki	21,351	24,220	26,579
140 - Mangere-Otahuhu	23,565	24,206	26,860
145 - Manurewa	18,439	24,846	27,623
150 - Maungakiekie-Tāmaki	19,366	20,936	22,666
155 - Ōrākei	16,529	18,074	19,835
160 - Ōtara-Papatoetoe	23,622	24,231	27,007
165 - Papakura	16,709	16,911	18,794
170 - Puketāpapa	10,692	13,502	14,902
175 - Rodney	17,108	25,442	27,219
180 - Upper Harbour	19,333	20,127	22,518
185 - Waiheke	6,126	7,260	7,714
190 - Waitakere Ranges	12,360	13,069	14,274
195 - Waitemātā	34,685	35,967	39,204
200 - Whau	17,140	21,648	22,406
Grand Total	404,023	451,858	490,928

Budgets include interest and depreciation, and exclude corporate overheads.

2

Ngā pārongo me ngā whakaaetanga a ngā poari ā-rohe

Local board information



Te Poari ā-Rohe o Waiheke

Waiheke Local Board

He kōrero mai i te Heamana

Message from the Chair

Kia ora koutou,

Waiheke Local Board's priorities for 2025/2026 are based on the Local Board Plan 2023 which provides the vision and framework for local board decisions.

Waiheke is at a crossroads with changing demographics, cost-of-living increases and a shortage of affordable housing. Critical decision-making locally, regionally and nationally will depend on hard data to inform our collective direction for the next decade.

We will survey all residents as part of a wider research project. This will include Waiheke's carrying capacity including sustainability of our ground water sources, visitor numbers and their impacts, and consider economic diversification opportunities.

We will continue to support community initiatives including volunteer work, arts and culture, recreation, events, youth outcomes and strategic housing initiatives.

We will add a new playground and 'flying fox' at Tawaipareira Reserve, replace the Rakino Hall (depending on the outcome of the current consent process). We will also re-start our track renewals programme.

Development of concept plans for a new community swimming pool are underway, coordinated by the Waiheke Pool Society. Once these plans are complete, we will have a better idea of building and running costs. We will then need to consider options for how to fund the pool and if this is still a priority for our community.

We will update and prioritise actions for our Climate Action Plan and continue our ecological restoration and pest management commitments. We will also start to deliver recommended actions from the recently approved Rangihoua Reserve Onetangi Sports Park Management.

Waiheke's rich cultural history is paramount. We will continue to build the relationship with Ngāti Pāoa and work with other mana whenua to help support their aspirations.

We will continue to advocate to the Governing Body and central government for affordable and equitable ferry services, stormwater management, marine protection and fairer funding.

We will advocate for control of all council assets on the motu to support best use, and to raise capital for community projects.

Thank you for your ongoing support.

Ngā mihi,

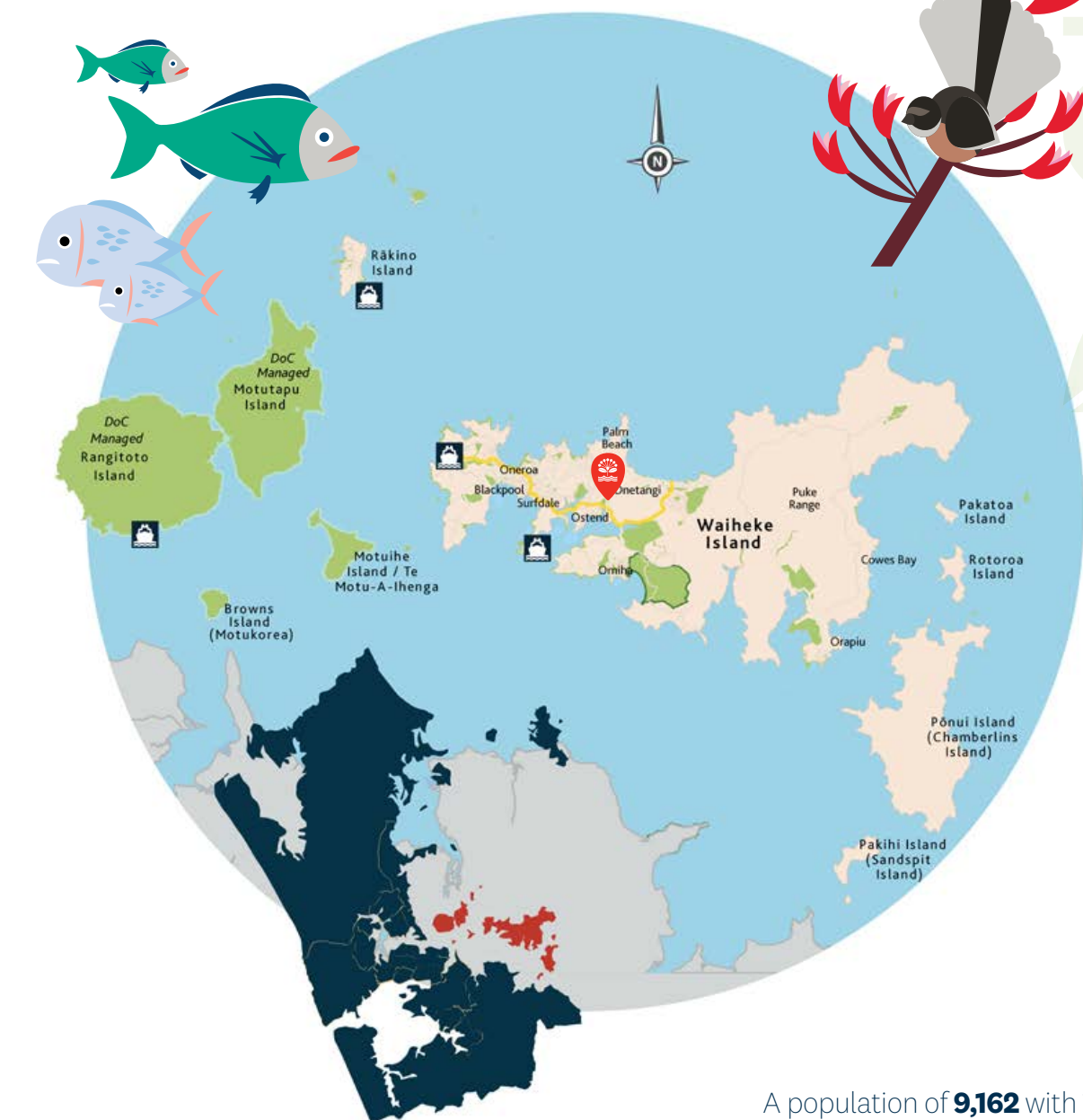


Cath Handley

Chair Waiheke Local Board

Waiheke Local Board area

We are home to **100** parks and reserves, the Te Ara Hura **100** kilometre round-island walking track and the Whakanewha Regional Park with **270** hectares of bush, forest, beach and wetlands



LEGEND



Local board office



Public open space
(Unitary Plan)

Arterial road

Medium road

Waiheke Island is **19km long** with a surface area of 92km² and 133km of coastline and is home to the **Te Matuku Marine Reserve**

A population of **9,162** with 13% of residents under 15 and 24% 65 years and over



Data sources: Council Growth Scenario AGS23v1 (Feb 2024), StatsNZ Census 2023 (initial release May 2024)

Waiheke Local Board Plan 2023

The Waiheke Local Board Plan 2023 is a three-year plan that sets out what we want to achieve for the local board area. The plan aims to achieve the following outcomes:

Ō Tātou Tāngata

Our people

Waiheke residents have a strong sense of identity, connectedness and wellbeing which is enhanced through active community participation.

Tō Tātou Taiao

Our environment

We want to protect, maintain and enhance our unique islands' land, coastline, bush, wetland and marine environments for future generations.

Ō Tātou Waihanga me ō Tātou pākihi

Our facilities and open spaces

Our parks, reserves and beaches are enjoyed, respected and actively cared for by residents and visitors. Our community, arts and cultural facilities are well-used and accessible.

Ō Tātou Wāhi

Our places

The special character and values of Waiheke and inner Gulf islands are protected and enhanced in line with the draft Waiheke Area Plan and principles of 'Essentially Waiheke'.

Tā Tātou Ōhanga

Our economy

Our Waiheke community has a strong, independent, entrepreneurial spirit and our natural taonga are protected and support sustainability and appropriate economic activities.

The local board agreement outlined in this document reflects how we deliver on our plan through agreed activities in the 2025/2026 financial year. In addition, each local board carries out responsibilities delegated by the Governing Body and with the general priorities and preferences in the local board plan.

Working with Māori

Delivering Auckland Council's commitment to Māori at a local level is a priority for local boards. The council is committed to meeting its responsibilities under Te Tiriti o Waitangi / the Treaty of Waitangi and its broader legal obligations to Māori.

To meet this commitment, the Waiheke Local Board Plan seeks to deliver outcomes for Māori. Initiatives that deliver Māori outcomes are those which support Māori identity and culture, advance Māori well-being and support Māori to participate in local decision-making as identified in the Kia Ora Tāmaki Makaurau (now Tāmaki Ora) framework. Examples of this include:

- identifying opportunities to work together to build strong relationships with mana whenua
- working with iwi on initiatives that align with Māori aspirations such as environmental programmes and projects to improve water quality
- working with mana whenua and mātāwaka to identify and respond to the needs and aspirations of local Māori with Māori-led initiatives that support social and economic outcomes
- encourage use of mana whenua design features in parks and facilities
- provide support for culturally significant events.

Waiheke Local Board Agreement 2025/2026

Planned operating and capital spend in 2025/2026

Key areas of spend	Community services	Environmental services	Planning services	Governance	Total
Planned operating spend 2025/2026	\$6.4 million	\$421,000	-	\$879,000	\$7.7 million
Planned capital spend 2025/2026	\$3.2 million	-	-	-	\$3.2 million

Key activities areas

Funding priorities, key activities, key initiatives and key performance measures in the Waiheke Local Board Local Board area are included for the following local activity areas:

- Local community services
- Local planning and development.
- Local environmental management
- Local governance

Local Community Services

We support strong, diverse, and vibrant communities through libraries and literacy services, arts and culture, parks, sport and recreation, and events delivered by a mix of council services, community group partnerships and volunteers.

Our annual budget to deliver these activities includes operating costs of \$6.4 million and capital investment of \$3.2 million.

The key initiatives we have planned for 2025/2026 include:

- deliver council open space and community facility services, such as mowing, track and facility maintenance
- continue initiatives that help the community become more resilience and connected, including preparing for and recovering from emergencies
- support community-led programmes in areas such as housing, sustainability and youth
- provide opportunities for locals and visitors to experience local arts, culture and events
- progress recommended actions within the Rangihoua Reserve Onetangi Sports Park Reserve Management Plan
- deliver capital projects including the Tawaipareira Reserve playground and flying fox and replacing Rakino Hall.

The local community services and key initiatives outlined above contribute towards achieving the following outcome/s in the Waiheke Local Board Plan:

- Outcome One: Ō Tātou Tāngata - Our people
- Outcome Three: Ō Tātou Waihanga me ō Tātou pākihi - Our facilities and open spaces
- Outcome Four: Ō Tātou Wāhi - Our places
- Outcome Five: Tā Tātou Ōhanga - Our economy

Levels of service and key performance measures

Performance measure	Actual 2023/2024	Long-term plan Target 2024/2025	Annual plan Target 2025/2026
Enable a range of choices to access community services and recreation opportunities			
Number of visits to library facilities	125,299	110,000	110,000
Percentage of time physical library services are accessible to the community	New measure	100%	100%
Percentage of local community facility asset components that are not in poor or very poor condition ¹	New measure	85%	96%
Provide opportunities for communities to lead and deliver their own initiatives			
Number of partner organisations supported to sustain their governance capacity and capability	New measure	7	7
Number of partner organisations and groups funded to deliver placemaking activities	New measure	10	10
Provide urban green spaces (local parks, paths and Ngahere) and access to the coast			
Percentage of local parks, facilities and spaces meeting maintenance quality standards.	New measure	90%	90%
Percentage of local open space asset components that are not in poor or very poor condition ¹	New measure	98%	94%
Number of trees planted in the Urban Ngahere programme ²	New measure	15	14

¹The target is based on the forecasted 2025/2026 asset condition which is determined by the condition and age-based asset deterioration Model.

² Target has changed compared to prior year due to changes in the local board's investment allocation to their priorities through the annual work programme.

Local planning and development

Local planning and development activities includes supporting local town centres and communities to thrive. There are no key initiatives planned for 2025/2026.

Levels of service and key performance measures

There **are** no performance measures for this activity.

Local environmental management

We support healthy ecosystems and sustainability through local board-funded initiatives like planting, pest control, stream and water quality enhancements, healthy homes, and waste minimisation projects.

Our annual operating budget to deliver these activities is \$421,000.

The key initiatives we have planned for 2025/2026 include:

- continue programmes that protect, restore and enhance the island's natural environment
- work with our community and businesses to progress actions set out in the Waiheke Island Climate Action Plan
- encourage our community to reuse, repair and recycle materials to reduce the amount of waste going to landfills.

The local environmental management activity and key initiatives outlined above contribute towards achieving the following outcome/s in the Waiheke Local Board Plan:

- Outcome Two: Tō Tātou Taiao - Our environment
- Outcome Three: Ō Tātou Waihanga me ō Tātou pākihi - Our facilities and open spaces
- Outcome Four: Ō Tātou Wāhi - Our place

Levels of service and key performance measures

Performance measure	Actual 2023/2024	Long-term plan Target 2024/2025	Annual plan Target 2025/2026
Protect, improve and minimise risks to the natural environments and cultural heritage			
Number of participants in sustainable initiative programmes	New measure	185	185
Number of community groups supported in stream enhancement programmes ³	New measure	1	1

³The local board supports community groups and individuals to enhance waterways within the Local Community Services activity which contributes to stream enhancement outcomes. These programmes are outside the scope of this performance measure.

Local governance

Activities in this group support the local board to engage with and represent their communities and make decisions on local activities. This support includes providing strategic advice, developing local board plans, agreements and work programmes, community engagement including relationships with mana whenua and Māori communities, and democracy and administrative support.

Our annual operating budget to deliver these activities is \$879,000.

Levels of service and key performance measures

Performance measure	Actual 2023/2024	Long-term plan Target 2024/2025	Annual plan Target 2025/2026
Respond to the needs and aspirations of mana whenua and Māori communities			
Number of local activities that deliver moderate to high outcomes for Māori as outlined in Kia Ora Tāmaki Makaurau (now Tāmaki Ora) (Council's Māori outcomes framework).	New measure	Set baseline	Set baseline

Funding impact statement

This prospective funding impact statement explains how the council will fund local activities in the Waiheke Local Board area and how we plan to use these funds.

We have prepared the statement to meet the requirements of Section 21(5) of the Local Government (Auckland Council) Act 2009. It covers the year from 1 July 2025 to 30 June 2026.

\$000 Financial year ending 30 June	Long-term plan 2024/2025	Annual Plan 2025/2026
Sources of operating funding:		
General rates, UAGCs, rates penalties	7,166	8,598
Targeted rates	0	0
Subsidies and grants for operating purposes	2	2
Fees and charges	42	43
Local authorities fuel tax, fines, infringement fees and other receipts	53	116
Total operating funding	7,263	8,760
Applications of operating funding:		
Payment to staff and suppliers	5,694	7,011
Finance costs	629	697
Internal charges and overheads applied	935	1,062
Other operating funding applications	0	0
Total applications of operating funding	7,258	8,770
Surplus (deficit) of operating funding	5	(10)
Sources of capital funding:		
Subsidies and grants for capital expenditure	0	0
Development and financial contributions	0	0
Increase (decrease) in debt	1,110	3,202
Gross proceeds from sale of assets	0	0
Lump sum contributions	0	0
Other dedicated capital funding	0	0
Total sources of capital funding	1,110	3,202
Application of capital funding:		
Capital expenditure:		
- to meet additional demand	132	71
- to improve the level of service	271	95
- to replace existing assets	72	3,026
Increase (decrease) in reserves	0	0
Increase (decrease) in investments	0	0
Total applications of capital funding	1,115	3,192
Surplus (deficit) of capital funding	(5)	10
Funding balance	0	0

Appendix A: Advocacy initiatives

A key role of the local board is to advocate for initiatives that it may not have decision-making responsibility or funding for but recognises the value it will add to the local community.

The key initiatives that the local board advocated for as part of the annual plan were:

Initiative	Description
Planning resource	The local board seeks planning resource to review and finalise the draft Waiheke Area Plan and review the Hauraki Gulf Island District Plan provisions before the Auckland Unitary Plan review.
Marine Protection	The board will continue to work with relevant authorities, partners, and mana whenua on marine initiatives, and advocate for implementation of marine protection and regeneration strategies, specifically more investment in Caulerpa control in association with central government.
Stormwater Management	Apply effective flood control with nature-based solutions, proactive stormwater maintenance and necessary capital investment.
Equitable and affordable public transport	Passenger ferry services from Mātīatia and Kennedy Point wharves must be equitably subsidised, to align with all other public transport ferry services in the region. This will ensure community resilience, equity and affordability. There also needs to be opportunity for other operators to provide transport infrastructure and services.
Fairer Funding	Request the council review the fairer funding formula for Waiheke to ensure an equitable basis for council-funded infrastructure and assets.

Appendix B: How to contact your local board

Local boards enable local representation and decision-making on behalf of local communities. You are encouraged to contact your elected members to have your say on matters that are important to your community.



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For further information:

- visit www.aucklandcouncil.govt.nz
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