

Te mahere ā rohe o Franklin 2023

Franklin

Local Board Plan 2023



Draft - June 2023





Mihi

Tēnā, kia hoes e au taku waka mā ngā tai mihi o
ata e uru ake ai au mā te awa o Tāmaki ki te
ūnga o Tainui waka i Ōtāhuhu.

I reira ka toia aku mihi ki te uru ki te Pūkaki-
Tapu-a-Poutūkeka, i reira ko te Pā i Māngere.

E hoe aku mihi mā te Mānukanuka a Hoturoa ki
te kūrae o te Kūiti o Āwhitu.

I kona ka rere taku haere mā te ākau ki te puaha
o Waikato, te awa tukukiri o ngā tūpuna,
Waikato Taniwharau, he piko he taniwha.

Ka hīkoi anō aku mihi mā te taha whakararo mā
Maioro ki Waiuku ki Mātukureira kei kona ko ngā
Pā o Tahuna me Reretewhioi.

Ka aro whakarunga au kia tau atu ki Pukekohe.

Ka tahuri te haere a taku reo ki te ao o te tonga
e whāriki atu rā mā runga i ngā hiwi, kia taka atu
au ki Te Paina, ki te Pou o Mangatāwhiri.

Ka titiro whakarunga ki te tāhuhu o Hūnua kei
reira ko Kohukohunui, me tōna toronga, a Te
Wairoa.

Mātika tonu aku mihi ki a koe Kaiaua te whākana
atu rā ō whatu mā Tikapa Moana ki te maunga
tapu o Moehau.

Ka kauhoetia e aku kōrero te moana ki Maraetai
kia hoki ake au ki uta ki Ōhūiarangi, heteri mō
Pakuranga.

I reira ka hoki whakaroto ake anō au i te awa o
Tāmaki ma te taha whakarunga ki te Puke o
Taramainuku, kei kona ko Ōtara.

Katahi au ka toro atu ki te Manurewa a
Tamapohore, kia whakatau aku mihi mutunga ki
runga o Pukekiwiriki kei raro ko Papakura ki
kona au ka whakatau

Let this vessel that carries my greetings travel
by way of the Tāmaki River to the landing place
of Tainui canoe at Ōtāhuhu.

There, let my salutations be borne across the
isthmus to the Pūkaki lagoon and the
community of Māngere.

Paddling the Manukau Harbour, we follow the
Āwhitu Peninsula to the headland.

From there we fly down coast to the Waikato
river mouth, sacred waters of our forebears.

Coming ashore on the Northern side at Maioro
we head inland to Waiuku and Mātukureira,
there too is the Pā at Tāhuna and Reretewhioi.

Heading southward I come to Pukekohe.

My words turn to follow the ancient ridgelines
along the Southern boundary, dropping down
into Mercer and Te Pou o Mangatāwhiri.

I look up to the massif of the Hūnua ranges,
locale of Kohukohunui and its arterial river, Te
Wairoa.

My greetings reach you at Kaiaua who gaze
across Tikapa Moana to the sacred mountain,
Moehau.

Taking to the sea, my remarks travel to
Maraetai and then to Ōhūiarangi, sentinel to
Pakuranga.

There we follow again the Tāmaki River to Te
Puke o Taramainuku, Ōtara resides there.

From here I reach for Manurewa until my
greetings come to rest on Pukekiwiriki.

Below lies Papakura and there I rest.

Ngā upoko kōrero

Contents

Mihi	1
Contents.....	2
From the Chair.....	3
Our draft plan at a glance.....	4
About local boards.....	5
Developing our draft plan.....	6
Carrying out our plan.....	6
Franklin Local Board area.....	7
Māori outcomes.....	8
Climate action	13
Our community.....	16
Our people.....	20
Our environment	24
Our places	28
Our economy	35
Funding information.....	40
Local activities and levels of service	41
Financial overview.....	43
Your Franklin Local Board members.....	44





He kōrero mai i te Heamana

From the Chair

Kia ora tatou,

The Franklin Local Board is pleased to present the Draft Franklin Local Board Plan for your consideration.



As elected members, we stand for public service so that we can make a positive difference in our communities. As members of a local board in Auckland, that means making investment decisions projects, programmes, services and facilities. We consider what makes our communities unique and our identity distinct now and apply that in the context of budget and resource constraints, and opportunity for regional and national investment. But it is also critical, and arguably more important to make decisions with the future of our people and our environment in mind.

This need for change and innovation has recently come into sharp focus as we responded to an extremely constrained 2023-2024 budget. We have already had to make some difficult decisions about what is funded and what is not in response to these constraints.

While these decisions respond an annual operational shortfall, we also have an issue of a \$30million gap in capex renewal funding over the next ten years. Put bluntly if rates are to remain at the same rate as projected in the 2021-2031 budget, we can't afford to retain all the facilities we have. To meet this forecast, Franklin would need to reduce our local capital expenditure by \$30 million.

At the same time, we have growing communities that need capital investment to increase the capacity of existing facilities or to build new. We must upgrade our facilities to meet modern building and resource management policy and we need to adapt our facility network and service delivery approach to respond to the implications of climate change.

For some time now, the Franklin Local Board has recognised that Auckland Council needs to do things a bit differently for Franklin communities to be adequately served by local government. We have been determined to re-organise what we have, to trial innovative approaches and work with our community and with partners including Mana whenua to make our places and services affordable and future fit. We intend pursuing new ways to deliver the things that are most important to our community at the localised level, employing a range of mechanisms available to us including localised targeted rates, asset optimisation, asset divestment, targeted fees and charges, partnership and advocacy. We must evolve in this way or we will condemn future Franklin to facility and service deficit.

This plan reflects this determination and lays out how we propose to address our challenges and leverage from our strengths. We invite local organisations and individuals to take the time to read and digest this draft, to give us constructive feedback and guidance on proposals and to make constructive suggestions on alternative ways that we can deliver within our mandate.

Ngā mihi,

Angela Fulljames

Chair Franklin Local Board

He aronga poto ki tā mātou mahere

Our draft plan at a glance



Our community

Support the community to plan and deliver activities celebrating local history, engaging new residents in community life, promoting healthy active lifestyles, environmental sustainability and local resilience. Improving access to Auckland Council services and facilities.



Our people

We are focusing on empowering and enabling two key groups in our community – Māori and young people. We want local Mana whenua to lead delivery on local Māori aspirations and we want young people across Franklin to engage with, and influence planning for, future Franklin and to serve their communities.



Our environment

To support both urban and rural Franklin communities to contribute to prevention and reduction of greenhouse gas emissions, reforestation and uptake of greenspace, healthy functional waterways and the pest-free Auckland initiative.



Our places

Make changes to our current facilities network so that our parks, libraries, community halls and recreational facilities are fit for purpose, and deliver to future need and budget constraints.



Our economy

Facilitate Franklin-centric economic development initiatives that leverage local opportunity from growth, leverage local opportunity from our unique attributes and that are a platform for future prosperity.



He kōrero mō ngā poari ā-rohe

About local boards

Auckland Council has a unique model of local government in New Zealand, made up of the Governing Body (the mayor and 20 Governing Body members) and 21 local boards. The Governing Body focuses on Auckland-wide issues while local boards are responsible for decision-making on local matters, activities and services and provide input into regional strategies, policies and plans.

Local boards make decisions on local matters such as:

- supporting local arts, culture, events and sport and recreation
- supporting local organisations to deliver community services
- maintaining and upgrading town centres and facilities including parks, libraries and halls
- caring for the environment and preserving heritage.

Local boards also have a role in representing the view of their communities on issues of local importance.

Recently the cost of providing these services has gone up, due to higher inflation and the costs of borrowing money. We will need to address these challenges in the local board plan, which means doing things differently and prioritising where we spend.

About local board plans

Local board plans are strategic three-year plans developed in consultation with the community. They set out the direction for the local area reflecting community aspirations and priorities, and guide:

- decisions on local activities, projects, and facilities
- local board input into the council's regional strategies and plans, including the Auckland Plan
- how local boards will work with other agencies, including community groups, central government agencies and council-controlled organisations that play key roles in the area
- funding and investment decisions.

Local board plans are inclusive and connected; they don't operate in isolation. They support:

- the Auckland Plan 2050 – the 30-year vision for Auckland
- the council's 10-year budget – planned spending and future investment priorities over the longer term
- the council's annual budget – funding for the coming financial year of the 10-year budget.

Local board agreements form the basis for each local board to develop its annual work programme and set local budgets, levels of service, performance measures and targets for each financial year. Details of projects, budgets and timelines are outlined in annual work programmes. Progress is reported quarterly and communicated to our communities.



Te whakawhanake i tā mātou mahere

Developing our draft plan

Our draft plan takes account of the financial challenges faced by our city. Despite these challenges, our plan comprises aspirational outcomes, objectives and some of the key initiatives we will carry out to achieve them. These have been drafted based on feedback we have received from the community over time, availability of regional and national priorities and associated resources and what is (and isn't) the role of a local board.



Te whakatutuki i tā mātou mahere

Carrying out our plan

Turning plans into reality takes many people working together – the community, the local board and the wider council family such as Auckland Transport, Tātaki Auckland Unlimited and Eke Panuku. To deliver on the local board plans, we will:

- prioritise budgets to focus on the initiatives in the plans
- make the best use of local assets such as community centres, libraries and parks
- set direction for the council staff who deliver the projects and services
- work with various community groups and partners, to deliver projects and services.
- make decisions that are in line with Auckland's commitment to climate action and emissions reduction.

Sometimes, important projects in local areas are beyond the funding available to local boards or their authority to make decisions. In those cases, the role of the local board is to advocate to other decision-makers to ensure they are aware of community views and the board's support for them.



Te Rohe ā-Poari o Franklin

Franklin Local Board area



LEGEND

-  Local board office
-  Public open space (Unitary Plan)
-  Motorway
-  Major road
-  Arterial road
-  Medium road
-  Minor road



Ngaa Huanga Maaori

Māori outcomes

Regional context

Māori identity and culture are Auckland's unique point of difference in the world. Whānau, hapū, iwi and Māori communities aspire to have healthy and prosperous lives and have defined the outcomes that are most important to Māori. Māori outcomes are the way Auckland Council supports Māori aspirations.

Māori outcomes respond to the council's legislative obligations and to extensive engagement with Auckland's Māori communities.

The Kia Ora Tāmaki Makaurau framework

Adopted by the council as the way to deliver outcomes for Māori. Priority areas are:

- Kia ora te kāinga – Papakāinga and Māori housing
- Kia ora te marae – Marae development
- Kia ora te ahurea – Māori identity and culture
- Kia ora te rangatahi – Realising rangatahi potential
- Kia ora te hononga – Effective Māori participation

- Kia ora te whānau – Whānau and tamariki wellbeing
- Kia ora te reo – Te reo Māori
- Kia ora te umanga – Māori business, tourism and employment
- Kia ora te taiao – Kaitiakitanga
- Kia hāngai te Kaunihera – An empowered organisation



Independent Māori Statutory Board's Issues of Significance for Māori 2021

The following actions, identified by the board are also considerations for the Franklin Local Board:

- develop a policy for increasing Māori representation on decision-making bodies and co-governance entities.
- establish consistent protocols and processes to allow local boards to meaningfully engage with and implement mana whenua and mataawaka outcomes through their local board agreements/plans and delivery of projects
- develop proposals for funding of specific rangatahi and tamariki programmes in key local board areas
- partner with mana whenua and mataawaka to enable participation in local planning and delivery of economic benefits
- partner with mana whenua and mataawaka on cultural storytelling
- regularly review policies for renaming, co-naming and creating new names for sites to reflect Māori heritage and history.

Franklin Local Board area context

The 2018 census shows Māori make up 15 per cent (11,247) of the total Franklin population (74,838). This is an increase of 38 per cent since the 2013 census. Māori in Franklin are much younger than the rest of the Franklin population, with a median age of 24 years. By 2043, the Māori population in Franklin is estimated to increase to 26,800 or 20 per cent of the total Franklin population.

The highest concentration of Māori live in Pukekohe, Waiuku, and the Clarks Beach/Waiiau Pa and Kingseat/Karaka areas.

Ten iwi have interests in the Franklin Local Board rohe and there are six mana whenua marae:

- Ngaati Whanaunga
- Ngāi Tai Ki Tāmaki – Umupuia Marae, Maraetai Coast Rd, Clevedon
- Ngāti Maru
- Ngāti Paoa – Ngāti Kohua Wharetipuna & Papakainga, Clevedon
- Ngāti Tamaoho – Whātāpākā Marae, Karaka, and Ngā Hau e Wha Marae, Pukekohe
- Ngāti Tamaterā
- Ngāti Te Ata Waiohua – Taahuna Pa, Waiuku
- Te Ākitai Waiohua
- Te Patukirkiri
- Waikato-Tainui – Rereteewhioi Marae, Waiuku

There are also several local organisations that represent and serve Māori communities and engage with the Franklin Local Board including:

- Huakina Development Trust
- Te Ara Rangatahi
- Te Kopu Incorporated
- Marama Hou Ministries Trust
- Tuwhera Charitable Trust



Mana whenua and Māori organisations have engaged with the Franklin Local Board through different channels including:

- previous local board plan and annual budget consultation processes
- Ara Kōtuiti-- a joint and individual hui between the local board and iwi representatives focussed on shared governance relationships and opportunities.
- local board meetings and workshops
- council-iwi kaimahi/staff relationships.

Consistent feedback comments from mana whenua and mataawaka as they have engaged with the Franklin Local Board includes:

- decision-making should put the wellbeing of the environment and people at the centre.
- Mana whenua iwi are individual entities, and response and engagement should not be amalgamated.
- Te reo Māori and te ao Māori design elements should be reflected in our places and spaces.
- Shared mana whenua-local board decision-making should be embraced and enabled.
- opportunities for mana whenua and mataawaka to participate in the local economy, in arts and culture activities and to fulfil their role as kaitiaki should be supported.

In addition to these requests, Māori in Pukekohe have also requested a response from Auckland Council to the issues of historical racism Pukekohe, as outlined in the ‘No Māori Allowed’ book and documentary.

Feedback from mana whenua and Māori community advocates have been considered in developing the draft objectives and initiatives proposed in this draft plan.

Summary of draft objectives and initiatives that respond to local Māori priorities

Issue/opportunity	Local board plan objective	Draft local board initiative	Local board plan outcome area	Kia Ora Tāmaki Makaurau priority area
Addressing the extraordinary history of racism in Pukekohe	Partner with the community to recognise and commemorate local history	Collaborate with Māori to address historical racism and the unmarked graves in the Pukekohe Cemetery, as outlined in documentary ‘No Māori Allowed’	People	Kia ora te ahurea: Māori identity and culture
Involvement in place-naming and place design to acknowledge whakapapa relevant to the whenua that to reflect te ao Māori values		Fund the Te Kete Rukuruku programme, enabling iwi to gift names of new and existing parks and public places	People	Kia ora te ahurea: Māori identity and culture Kia ora te reo: Te reo Māori



Access to free and low-cost activities (arts, culture and recreation) for whanau and rangatahi in local areas	Provide improved access to council services across the Franklin Local Board area, including areas experiencing deprivation through isolation	Reconfigure the Community Hub service delivery approach so arts, culture and library services are more accessible across Franklin	Community	Kia ora te whānau: Whānau and tamariki well-being Kia ora te ahurea: Māori identity and culture
Opportunities for co-design of services and facilities	Identify and develop opportunities for shared decision-making and co-design	Establish joint committee/s with Māori to enable shared decision-making over locations of significance to them	People	Kia ora te hononga: Effective Māori Participation
		Investigate areas within local board delegations to consider for shared decision-making with Māori	People	Kia ora te hononga: Effective Māori Participation
		Continue to invest in Ara Kōtui as a platform for identifying shared governance opportunities, building shared understanding and developing joint advocacy	People	Kia ora te hononga: Effective Māori Participation
Improved relationships couched in partnership				
Support and enable increased involvement and direction setting of Māori in the local board area	Māori participation is effective and meaningful	Continue to participate in the Tuia mentorship programme	People	Kia ora te hononga: Effective Māori Participation
		Advocate for measures to increase the capacity of iwi, enabling meaningful involvement in local decision-making	People	Kia ora te hononga: Effective Māori Participation
Enabling Māori to fulfil their role as kaitiaki	Partner with community and iwi to restore the whenua	Continue providing funding for Te Korowai o Papatūānuku project to partner with Ngāti Te Ata to restore sites of cultural significance	Environment	Kia ora te taiao – Kaitiakitanga
		Support a Ngāi Tai ki Tāmaki Nikau Pa environmental restoration programme	Environment	Kia ora te taiao – Kaitiakitanga

<p>Opportunities for Mana whenua and mataawaka to participate in the local economy could be actively facilitated.</p>	<p>Promote and support local Māori social enterprise and Māori entrepreneurial activities</p>	<p>Facilitate opportunities for local Māori enterprise and entrepreneurship through the Local. Economic Development programme</p>	<p>Economy</p>	<p>Kia ora te umanga: Māori Business, Tourism and Employment</p>
	<p>Support rangatahi to develop capability and access local employment</p>	<p>Support the Te Ara Rangatahi delivered 'Mahia to Mahi' programme</p>	<p>Economy</p>	<p>Kia ora te umanga: Māori Business, Tourism and Employment</p>





Te Tāruke ā-Tāwhiri

Climate action

In 2019, Auckland Council declared a climate emergency and in 2020 adopted Auckland’s climate plan, Te Tāruke ā-Tāwhiri. Meeting the goals set out in this plan means taking ambitious action to reduce emissions and to adapt to a changing climate.

Local boards have an important role to play in leading and supporting Auckland’s response to the climate emergency, including supporting regional climate plan initiatives and integrating climate awareness into all decisions, including community investment.

With 15 per cent of Auckland’s total coastline across the east and west and bordering two harbours, communities in the Franklin Local Board area are particularly exposed to the effects of climate change, including the increasing frequency and severity of extreme weather events and coastal hazards. The board has provided input and encouraged community discussion on resilience to coastal hazards as part of three Shoreline Adaptation Plans (Beachlands & East; Āwhitu Peninsula; Manukau Harbour South) that have been developed for the Franklin local board coastal area. The Shoreline Adaptation Plans provide direction for management of Council owned land and assets in response to coastal hazard risk and how they can be adapted over time to response to changing coastal hazard risk.

Growing populations at Beachlands, Whitford, Glenbrook and Clarks Beach are reliant on rainwater supply and are vulnerable to drought. Isolated communities such as Kawakawa Bay, Orere, Whakatiwai in the east and Āwhitu in the west are particularly vulnerable to the effects of flooding, coastal inundation, and wind.



High density residential development and large greenfield development in Drury, Pukekohe, Clevedon, Beachlands and Clarks Beach put significant pressure on the infrastructure network (including transport network), on the environment (significant land use change) and increase the community dependency to light vehicle travel (for individual purposes and businesses). A key challenge is to provide sufficient local services (including public transport and safe active transport options), amenities and employment opportunities so that the community can be less reliant on the private car.

Urban areas of Franklin do not meet the 30 per cent canopy cover target under the Urban Ngahere (Forest) Strategy, and impervious surface are increasing with new development. Green infrastructure can absorb, store and even purify surface waters, remove carbon from the air and lower air surface temperatures. With significant development, comes the opportunity to advocate for the uptake of green infrastructure to prevent, reduce and minimise any adverse effects of these developments.

About half of all trips in Tāmaki Makaurau are under six kilometres with most made by car, largely because the transport network disadvantages other transport modes. People will take alternatives to cars when safe options are available. This is a challenge in Franklin as a large local board area with roads that do not support safe active transport and inadequate connection into Auckland’s public transport network.

Our communities want to contribute to Auckland’s climate action, however there are some significant challenges that prevent this. Our communities are car-dependent because we don’t have access to environmentally sustainable transport options. Auckland’s centralised economy and service network creates distance from jobs, schooling, medical services, public facilities and services. It is difficult for our people to reduce their travel by car, but it is important that we support them in that aim however we can.

Responding to these challenges and opportunities requires local advice and action planning. We are proposing to develop a bespoke Franklin Climate Action Plan over the next three years. In advance of this however, we will contribute to Climate Action across most of our outcome areas through a mix of delivery and advocacy as outlined below.

Objective	Initiative	Climate Action plan priority area	Local board outcome area
Identify local climate action opportunities	Develop a community-led Climate Plan that: <ul style="list-style-type: none"> • considers local challenges and opportunities. • Supports the local board to invest in community-led action. • is a platform for community participation in climate action. • is a platform for attracting regional, government and other third-party investment. 	All	Environment



Franklin communities are enabled to change how they travel	<p>Progress a local targeted rate to fund co-ordination and co-delivery of a Franklin Paths network that:</p> <ul style="list-style-type: none"> • connects town centers and villages to sustainable transport options and centers of community activity. • enables a shift in the way we travel. • attracts investment from third parties and through regional climate action targeted rate. 	Transport	Environment
Partner with community and iwi to restore the whenua	Partner with Ngāti Te Ata in the delivery of the Te Korowai o Papatūānuku environmental restoration project (restore sites of cultural significance)	Te Puāwaitanga ō te Tātai	Environment
	Support a Ngāi Tai ki Tāmaki as kaitiaki to lead restoration of the environment at Nikau Pa	Te Puāwaitanga ō te Tātai	Environment
Realise opportunities to increase canopy cover in urban Franklin	Advocate for a requirement that all public space projects in urban/future urban areas to contribute to increased tree canopy cover, quality green spaces and green infrastructure.	Built environment	Environment
	Advocate for a change of policy and process so that new developments deliver ‘urban lungs’ i.e. areas to be planted with semi-mature trees	Built environment	Environment
	Identify opportunities to reduce Franklin’s mowing footprint by replacing lawn with trees.		Places



Tō Tātou Hapori

Our community

Vision: Support the community to plan and deliver activities and initiatives that recognise local history, engage new residents in community life or that promote healthy active lifestyles, environmental sustainability or local resilience. Improve access to existing Auckland Council services and facilities.

Franklin Local Board has 13 settlements, 16 villages and three town centres. Each of these have distinct needs and are experiencing varying levels of change and growth.

Our communities are on the fringe of Auckland and its largely centralised services and employment hubs. Beyond Pukekohe, our transport options are limited, with many areas of Franklin completely unserved by public transport and unable to safely travel by foot or by bike. While many spend long hours commuting to centralised services and jobs using private vehicles, this is a particular challenge for our young people and elderly who cannot drive.

This means that many in our communities can be disconnected from local community networks, cannot access arts, library, recreational services and programmes, and are suffering deprivation through isolation.

The board intends to revisit how we deliver services and reorganise our investment in community service programmes to deliver them more equitably. This will ensure our communities do not continue experiencing inequity of service, or deprivation of service through their geographic isolation from service hubs.



Our people should be able to access community places and services that cater for their needs; library, cultural and art activities must be affordable and more accessible. Digital solutions and outreach from hubs in Pukekohe and Waiuku alone may not be acceptable given our power and internet vulnerability, and the poor public transport options available to some.

Auckland Council do not have capacity to deliver the same services in every town centre, village and settlement. Reorganising our budgets and associated service delivery alone will not meet the challenges of geographic size and service delivery inequity. Where practicable, we will enable local organisations to lead delivery of community services through partnership funding and by assisting these groups to develop their own capacity and capability. This includes enabling interested community groups to develop local emergency resilience and response plans that are supported by, and linked to, the broader Auckland Emergency Management approach.

We will also:

- revisit and refine our current service levels to prioritise funding for those services that can be delivered equitably across Franklin, are closely aligned to local priorities and climate action, and that deliver Māori outcomes.
- re-examine current services that deliver very specific or additional benefit to a small group at the cost of others and investigate different approaches to funding, such as through local targeted rates or increased fees and charges. This would release budget for delivery of core services in communities with a service deficit.
- advocate strongly to the Governing Body for accelerated action to address local board funding inequity (including the continued under-funding of Franklin, Papakura, and Manurewa Local Boards).

Affected will be engaged on any proposal so that their preferences are reflected in our decisions, e.g. if the board stopped funding those services, would users be prepared to pay for it and at what cost.

Challenges

- Variation in access to community services and community service priorities across the vast local board area and continued inequity of local board funding.
- Capacity to sustain support community initiatives over 13 settlements 16 villages and three town centres, and delays to addressing funding inequity identified through the Governance Framework Review.
- Lack of ability to connect to centralised service hubs, particularly for the Wairoa subdivision, Clarks Beach, Glenbrook, and for communities on the Āwhitu Peninsula.
- Dormitory suburbs that undermine opportunities for community connection and reduce opportunity to continue a strong tradition of volunteerism and community service.
- Beachlands is Franklin's second biggest – and growing – urban centre but lacks arts, recreation, libraries and public transport.

Opportunities

- Build on the community partnership approach, funding local community groups to deliver activities on the basis they are best placed to identify what is needed.



- Investigations into alternative approaches to sustain funding of services that deliver local or additional benefit, e.g. Waiuku River Mangrove removal, Jubilee Pool summer operations, and rural hall operations.
- Increased decision-making provisions that allow the local board to restructure services to create community hub in Beachlands housing arts and library services.
- Enable interested local communities to develop local resilience and response plans so that they can respond to, and withstand, emergencies such as severe weather events.
- Willingness of developers to engage with the local board to plan and deliver facilities that will accommodate or enhance community services in the future.

Our draft plan

Objectives	Key initiatives	Measure of success
Enable community groups across Franklin to lead delivery of community initiatives.	Fund a capability and capacity building programme to help community groups to organise themselves, plan their priorities and attract non-council funding for local activities.	Franklin Community groups have well communicated opportunities to participate in the programme, groups report that the programme is helpful and relevant.
	Fund community resilience programmes that: <ul style="list-style-type: none"> • facilitate locally-led emergency response and resilience planning • support resident associations to embrace new communities • support organisations helping our most vulnerable 	<ul style="list-style-type: none"> • Local emergency and resilience plans are developed and accessible to local communities. • Initiatives in place to address growth and change are reported and shared with the board and community. • Matrix developed to inform investment in Franklin-specific vulnerability developed by June 2025.
	Fund community partnerships that align with our plan over the next three years.	<ul style="list-style-type: none"> • Community groups invited to submit proposals by March 2024. • Community partners funded for three years. • Partnership commitments delivered. • Allocated funds fully used.



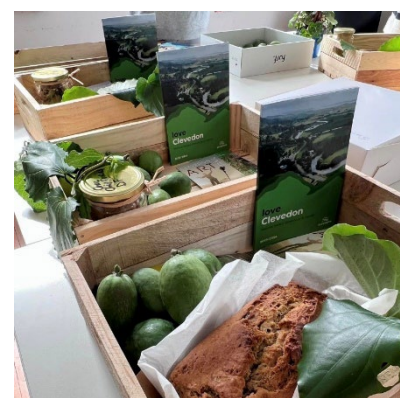
Provide improved access to council services across the Franklin Local Board area, including in areas that experience deprivation through isolation.	Reconfigure the community hub service delivery approach so arts, culture, library, and customer services are more accessible across Franklin.	<ul style="list-style-type: none"> • A community hub is established in Beachlands within budget and at an existing facility. • Communities are enabled to contribute to the design of service delivery needs and preferences. • Wairoa sub-division take up the services available to them in Beachlands.
Local communities are provided options for retaining services they enjoy as the board plans for sustainable and equitable service delivery.	Investigate the use of targeted rates to fund specific or additional services such as the Waiuku Estuary mangrove removal, the operation of rural halls and operation of the Pukekohe summer pool (Jubilee Pool).	The community has options on the future provision of location-exclusive services and can inform local board decision-making. Equity of service investment is addressed.

Levels of service

- Extension of community services beyond Pukekohe and Waiuku community hubs into isolated areas.
- Establishment of community hub-based service in Beachlands.

Advocacy

Advocacy	Decision-maker
Improved recreation service provision for south-east Auckland based at Beachlands-Maraetai	Governing Body
local board funding inequity to be addressed in the first 3 years of the 10-year budget.	Governing Body
Provision of fit for purpose public transport services that enable underserved communities to access Auckland's public and active transport networks and community service hubs, e.g. through 'AT Local' services or new bus routes. Priority growth areas include Clevedon, Beachlands-Maraetai, Waiuku Pa-Clarks Beach, and Pukekohe.	Governing Body (RLTP) and Auckland Transport (service delivery planning)





Ō Tātou Tāngata

Our people

Vision: We are focusing on empowering and enabling two key groups in our community – Māori and young people. We want local Mana whenua to lead delivery on local Māori aspirations and we want young people across Franklin to engage with, and influence planning for, future Franklin and to serve their communities.

The Franklin Local Board is elected to represent all people in this area. However, two groups stand out as having specific roles, aspirations and challenges – mana whenua and young people. We are committing to focussing on them over the coming term to help create a steady foundation for planning for the future.

A third group that we will actively consider across all areas of our work is the aging population. It is our intention in the coming year, to turn our attention to reviewing Auckland’s Age-Friendly Action Plan and actively consider how this can be applied to improve the well-being of older Aucklanders living in the Franklin Local Board area.



Working with our young people for a better future

Communities across our area are dispersed and often remote. Our young people, particularly those of high school age, can often feel disconnected from their community and isolated from services and facilities that traditionally bring them together, e.g. school, arts and cultural activities, recreational activities and even part-time jobs.

Our young people have told us that they want to be part of the solution to these challenges. It can be difficult to remain connected as they leave for different schools outside their community, spend long hours travelling to school, after-school activities, and travel out of the community to socialise. What is a gap for young people in Waiuku is likely to be different for Beachlands or Pukekohe.

We will put support in place at a local level that help our young people to:

- engage with decision-makers on what we deliver so that we meet the needs of today's young people
- have a say in local planning for the future
- connect with each other, and their local community and improve a sense of belonging.

We will work harder to connect better and more directly with our young people, improving understanding of how they can make a difference and access to facilities and services.

Working with mana whenua for a better future

Our statutory obligations to Māori are set out in the Local Government Act 2002. Our Māori population is increasing with the population estimated to increase from the 15 per cent in the 2018 census to 20 per cent of the total Franklin population by 2043. Mana whenua, in their role as kaitiaki, are partners in local board environmental and place-based stewardship. Their priorities often align with those of the local board on behalf of local communities. The local board actively works on how we can facilitate better understanding and partnership approaches that better recognise and reflect te ao Māori. We will invite shared governance opportunities starting at the project and process level and will find opportunities to enable Mana whenua leadership in the delivery of Māori outcomes.

An important and specific goal for the Franklin Local Board for this term is to respond to the history of Pukekohe highlighted by the 'No Māori Allowed' documentary. Pukekohe-based Māori have asked that we help to share the story of Māori in Pukekohe and acknowledge the burial issue in a way that Pukekohe Māori, in particular the descendants of those interred, consider suitable. The board is committed to facilitating these actions.

Challenges

- Consultation and engagement fatigue, knowing what and what not to engage on.
- Limitations to understanding the board's role and mandate, and its influence in regional and national decision-making.
- Communications channels that do not resonate with young people and Māori.
- The huge size of Franklin means that multiple options for engagement and participation are required i.e. there is no one solution that can serve all.
- Distance from hospitals, schools and community facilities so that our older and younger residents are unable to easily access these facilities and the services and programmes they offer.



Opportunities

- Shared iwi/local board perspectives that amplify the local voice and leverage regional (and national) funding streams.
- Greater sense of connection and increased participation by young people in their communities.

Our draft plan

Objectives	Key initiatives	Measure of success
Support rangatahi to develop capability and access local employment.	Actively participate in the Tuia mentorship programme.	Local board seeks and supports Tuia candidates annually.
	Prioritise support for organisations led by or offering targeted support for Franklin’s young people e.g. through the board’s capacity and capability programme.	More youth-focussed organisations established and supported between July 2024 and June 2027.
Participation in local civics is enabled.	Help Mana whenua to access resource that will allow them to meaningfully engage in local decision-making.	Increased funding available to Mana whenua to enable engagement by 2027.
	Enable local communications approaches that are relevant and engaging for young people and Māori, including effective use of social media.	Engagement in, and awareness of, local services, use of facilities and consultation events increases from a 2024 baseline by June 2027.
	Support young people to participate in ‘local influencer’ groups that guide development and delivery of board programmes and projects in their area.	At least three ‘influencer’ groups established and functioning (one in each sub-division) by June 2025.
Opportunities for shared decision-making with iwi.	Establish joint committee/s with Māori to enable shared decision-making over locations of significance to Māori.	Existing governance partnerships, e.g. Ngāi Tai ki Tamaki co-governance at Waiomaru refreshed, formalised, and progressed.
	Continue to invest in Ara Kōtui as a platform for identifying shared governance opportunities, building shared understanding, and developing joint advocacy.	Ara Kōtui forum is resourced to meet annually, and identifies at least one process, project, or aspect where governance can be shared.
	Investigate areas identified through Ara Kōtui and within local board delegations to consider for shared decision-making with Māori.	New opportunities identified and developed by June 2027.



Partner with the community to recognise and commemorate local history.	Collaborate with Māori to address historical racism and the unmarked graves in the Pukekohe Cemetery, as outlined in documentary ‘No Māori Allowed’.	<ul style="list-style-type: none"> • Descendants of the interred inform the nature of the memorial for both buried in unmarked graves. • Appropriate funding identified to support an appropriate memorial. • Opportunities to share the experience of those affected by historic racism in Pukekohe identified and progressed by June 2027.
	Fund the Te Kete Rukuruku programme, enabling iwi to gift names of new and existing parks and public places.	At least three new places co-named and 20 per cent of all new public places/roads are names gifted or recommended by Mana whenua.
	Support opportunities for aging residents of Franklin to share local history and experiences, including through commemorative events such as ANZAC ceremonies.	<ul style="list-style-type: none"> • Community-led ANZAC ceremonies supported • Programme support intergenerational exchange.
Implement the Auckland Age-friendly Action Plan in Franklin.	Identify specific challenges facing older people across Franklin communities.	Report provided to outline challenges specific to Franklin’s older residents by June 2025.

Advocacy

Advocacy	Decision-maker
Enable meaningful involvement in local decision-making by actively promoting civics education in the community.	Governing body
Deliver communications that are relevant and engaging for young people and Māori, including through social media	Auckland Council organisation



Tō Tātou Taiao

Our environment

Vision: To support both urban and rural Franklin communities to contribute to prevention and reduction of greenhouse gas emissions, reforestation and uptake of greenspace, healthy functional waterways and the pest-free Auckland initiative.

The environment is hugely important to communities in Franklin who consistently tell us through consultation that environmental protection is a high priority.

We have national and regional frameworks and regional plans set out priorities for action and investment, but they don't always resonate with, or reflect circumstances and priorities in local areas, and there are some barriers to Franklin communities participating in climate action activities.

Transport is a key barrier. Public transport networks are distant, limiting access to facilities and services without using private vehicles. Our internet and power networks are unreliable. Most of us must travel large distances to work and school. Farmers and growers and industry must use heavy vehicles and are reliant on a functional roading network.

The board will invest in a local community climate action plan using the objectives from Te Tāruke-ā-Tāwhiri: Auckland's Climate Plan. This will give us a basis for local board investment and advocacy, and identify how our local communities can make a practical contribution to Auckland's climate action movement.



Active transport options are one area we know can be addressed in Franklin. The board has already invested in developing paths plans to enable communities in Pukekohe, Paerata, Clarks Beach-Waiiau Pa, and Waiuku along the Pohutukawa Coast to move around their communities on foot and by bike. The Clevedon community has planned their own paths network and Kawakawa Bay aspires for a path. However, we don't have the funds to deliver these plans or resources to leverage regional and national investment. Instead, we're proposing a local targeted rate to get these paths underway and using the funds to attract partnership from Auckland Transport. A paths network will benefit all communities in Franklin, enabling 'modal shift' where people move away from cars for local journeys and use alternatives such as paths.

Our other strength is our love for, and strong engagement with, the natural environment. Māori as kaitiaki are well placed to lead environmental restoration projects and the board will support three existing opportunities that deliver Māori outcomes and broad environmental benefit. We will also continue supporting the wider community to protect and restore waterways, manage pest animals and plants, and address the causes of environmental degradation.

Finally, a risk and opportunity for Franklin is population growth and development. Increasing urbanisation and housing density is challenging for us socially and culturally, but with it comes the opportunity to improve the way we manage stormwater and to increase canopy cover (and manage surface temperature and air quality). We will work with developers to advocate for design and development approaches that enable active mobility and green infrastructure in our new communities i.e. 'sponge-city approaches' where nature is used to filter our water and air and support the wellbeing of our people.

Challenges

- Planning frameworks and growth funding policies do not enable boards to leverage increased canopy cover and provision of urban 'lungs' from development
- Possums, ferrets, stoats, weasels and rats (pest animals) and invasive pest plants undermine the health of local ecosystems.
- Erosion creates silt build up that leads to the proliferation of mangroves and impairs the effective function of waterways.
- Auckland climate action is focussed on reducing carbon largely by reducing the use of private vehicles but does not constructively support rural residents and farmers in taking action, such as emission reduction.
- Management of coastal hazard risk to Council owned land and assets

Opportunities

- Learn from past mistakes and actively pursue water sensitive urban design. With this approach, we would create spaces that better manage stormwater by planting more trees and greenery.
- Use a targeted rate to attract partner funding and investment to develop a network of paths connecting communities to regional public transport networks and local amenities.
- Plan a local response to climate change so our communities can participate.
- Invest in initiatives that treat environmental impacts at the source, i.e. address causes of erosion and silt build-up and pollution of waterways rather than just remove the mangroves.

- Use development to deliver environmental restoration initiatives e.g. better manage flooding through water sensitive design, to planting more trees and greenery and improved local water quality i.e. make new development ‘spongy’ developments.



Our Plan

Objectives	Key initiatives	Measure of success
Partner with community and iwi to restore the whenua.	Provide funding for Te Korowai o Papatūānuku project and continue partnership with Ngāti Te Ata to restore sites of cultural significance.	Ngāti Te Ata is enabled to restore the mauri of their culturally significant sites.
	Support a Ngāi Tai ki Tamaki as kaitiaki to lead restoration the environment at Nikau Pa (Clevedon Scenic Reserve)	Ngāi Tai ki Tamaki is enabled to restore the mauri of the whenua at Nikau Pa
	Establish a sub-committee to enable co-governance over Waiomaru reserves and to inform the delivery of the Waiomanu Reserve Management Plan.	<ul style="list-style-type: none"> • Sub-committee established • Waiomaru Management plan refreshed and endorsed • Waiomanu Reserve mauri restored
Accelerated modal shift in Town Centre and villages.	Progress a pan-Franklin targeted rate to fund co-ordinate, facilitate and deliver a Franklin Paths network that connects communities to the existing and future transport network, existing facilities, community service hubs and employment.	10-year paths programme scoped, targeted rate implemented, delivery accelerated.
	Advocate for investment from Auckland Transport and central government in local initiatives that encourage and incentivise modal shift (from private vehicles to active or public transport) or shorten the commute for those reliant on private vehicles (by improving access to public transport).	<p>Investment in programmes and projects that support modal shift.</p> <p>Improved access to public transport, e.g. availability of park-and-ride facilities at train stations for those without connector services.</p>
Realise opportunities to increase canopy cover in urban Franklin.	Require all public space projects in urban/future urban areas to actively contribute to increases in tree canopy cover and more green infrastructure.	Increased canopy cover and green infrastructure included as an outcome to in all local public space projects.
	Advocate for a change of policy and process so that new developments deliver ‘urban lungs’ i.e. areas to be planted with semi-mature trees to improve air quality, to lower surface temperatures and to absorb and filter rainfall.	Board advocates for more planting and green infrastructure though resource consents, plan changes and policy or plan changes.



	Invest in community-led plant and animal pest management education, and support community action initiatives	Reduced plant and animal pest numbers and broader benefit to flora and fauna.
Improved water quality and waterway function through intentional intervention	Develop an action plan that identifies how the local board and community could address the causes of silt build-up and mangrove proliferation in the Waiuku River and Waikopua and Turanga Estuaries .	<ul style="list-style-type: none"> • Causes of silt production are identified • Action plan adopted by June 2026
	Partner with community groups, developers, and landowners to protect waterways leading to the Manukau Harbour and Hauraki Gulf.	Waterway protection partnerships enabled
Develop a local response to Climate Change.	Develop a community-led Climate Plan that: <ul style="list-style-type: none"> • considers local challenges and opportunities. • Supports the local board to invest in community-led action. • is a platform for community participation in climate action. • is a platform for attracting regional, government and other third-party investment. 	Local communities supported with local climate actions by July 2026.

Advocacy

Advocacy	Decision-maker
Planning for Auckland’s strategic cycle network (Future Connect) incorporate Franklin communities.	Auckland Transport – Climate Action
Support and partner with local boards and communities to invest in local board-endorsed pathway/active transport networks including the Franklin Pathways Programme and leading delivery on aspects including: <ul style="list-style-type: none"> • Orere Point village to Orere School • Clevedon Trails network to Clevedon School and Village • Clarks Beach to Waiau Pa • between the two bays at Kawakawa Bay • Hunter Road to the village, Patumahoe. 	Auckland Transport – Climate Action
Auckland Transport Local ‘On Demand’ services are made available in Pukekohe and Beachlands-Maraetai.	Auckland Transport – Climate Action
New bus services included and scheduled in the Future Transport Network to reflect local growth and enable locals to contribute to reduced transport emissions and connect jobs, existing community services and facilities.	Auckland Transport – Climate Action
Prioritise regional footpath budget for new footpaths and off-road connection between established and new communities and facilities and support modal shift, e.g. Beachlands, Glenbrook Beach.	Auckland Transport – Climate Action



Ō Tātou Wāhi

Our places

Vision: Advocate for, and make changes, to our current facilities network so that our transport, parks, libraries, community halls and recreational facilities are fit for purpose, and deliver to future need and budget constraints.

As our population grows, we need to keep pace with rising demand and changing needs for the spaces we use. Funding for new facilities including roads, parks, pools, libraries and community centres is at the discretion of the Governing Body. Their decisions consider the wider network, budget constraints and local preferences as articulated by local boards.

Community facilities, services and parks

We will advocate for timely acquisition and delivery of new facilities where there are none, and for regional investment to enhance existing facilities to address population change and support equity of facility-based services where possible. We will advocate for a partnership approach that enables developers to deliver new parks and public spaces so they are provided to new communities in a timely manner. We will also provide direction on the design of new facilities so that they are attractive, functional, cost-effective and contribute positively to the natural environment.



While new and growing communities need new places and facilities, we also know that current funding levels are not sufficient to maintain the existing suite of community facilities. Local boards are given a budget to maintain and renew local facilities. Franklin, along with every other local board in Auckland, is facing deficit in capital funding, meaning the council does not have sufficient funds allocated to keeping doing what we are doing. The Franklin funding deficit is approximately \$30 million over the next 10 years. This was first signalled in the planning for the Auckland Council 10-year Budget back in 2021.

We believe local decision-making is the best approach to addressing the funding shortfall and for planning to fulfil future need. This will ensure decisions reflect local context.

The challenge of meeting future need, while reducing our overall facility footprint to meet budget constraints is huge. To meet it, we need to make some difficult decisions and do things differently.

We have started this process with the decision to sell Ardmore Hall and Bell Field and reinvest in other similar local facilities where there is a gap in provision and to sell reserves at Pohutukawa Road and Hawke Crescent in Beachlands for local reinvestment. We have been approached by the community at Bombay who wish to acquire and manage the Bombay Hall independently from Auckland Council and we are progressing that option. We know that the council may not always be the best option for owning/managing community facilities and is open to considering alternatives. This is why we will continue to invest in third-party owned facility development through our Franklin Sport and Recreation Facilities fund.

When making decisions, we will consider factors including our distance from regional services and activities; cultural values associated with buildings or assets; cost, benefit, degree of use, and proximity to other facilities and services; and the likelihood of future need. This will not be a sudden or swift process and communities will be engaged along the way.

We will also:

- Reassess community leases as they are renewed to ensure the asset is being used to maximum community effect.
- Investigate the use of fees and charges to offset the cost of facility operations.
- Investigate targeted rates to fund projects that deliver benefit to a restricted group of users or deliver a higher service level to specific users not available elsewhere.
- Continue engaging with the Eke Panuku delivered 'unlock Pukekohe' asset recycling and urban regeneration programme.
- Partner with communities, business, schools and Mana whenua to deliver new or improved facilities.

Transport infrastructure

The roading network is a key area of interest for current Franklin communities and critical in terms of Franklin's future. The local board has a limited ability to influence investment into the transport network beyond advocacy to the Governing Body.

Investment in roading is governed by the Regional Land Transport Plan (RLTP). Once a project or service is approved for inclusion in the RLTP, Auckland Transport decides on how it will be delivered. The board's role is to advocate to the Governing Body on what we need and to Auckland Transport on how it is delivered. The RLTP is refreshed every three years alongside the 10-year Budget.

Waka Kotahi also delivers state highway/motorway projects across Auckland with Auckland Transport facilitating the local board voice into these projects; however, funding and governance is the responsibility



of central government. The board does its best, with the support of Auckland Transport, to influence development of and investment in transport infrastructure that enables business activity, supports community health and well-being, respects our environment and supports climate action. This is a difficult balance to achieve.

Within the current 10-year Budget, there is some provision for local boards to direct investment into feasible transport infrastructure projects where these may not be a regional priority but are of local importance. The Franklin wish-list is long, and the budget is limited, having been reduced by 50 per cent every year on what was planned in the current version of the 10-year Budget. The board's priority for this investment is completion of projects that will enable modal shift in Pukekohe (such as the Jutland Road bridge), with any surplus funds used to deliver on planning on existing plans for connector footpaths, and kerb and channel in Beachlands.

Challenges

- A \$30 million capital expenditure gap in our asset renewals budget, meaning we can't afford to maintain the same number of halls, rural libraries, communities, playgrounds and toilets.
- A deficit in facilities and transport options (services) in growing areas beyond Drury, e.g. Clevedon, Beachlands-Maraetai, Clarks Beach, Glenbrook, and Pukekohe.
- Poor level of innovation in providing services, including public and active transport, meaning people experience deprivation through isolation.
- Council systems and process do not currently support innovative or responsive facility portfolio management.
- Difficulty making the voices of rural communities, growers, farmers, and construction suppliers heard in the development of the transport network.

Opportunities

- Amplify local voices through strong advocacy to the Governing Body in the development of the 10-year Budget and RLTP through clear and focussed advocacy.
- Respond to proactive and motivated communities and partner with them to deliver on local aspirations.
- Use increased local board decision-making to curate and direct Franklin's community facilities network to plan for, and meet, local needs.
- Actively consider future need when renewing facilities and consider consolidating, retiring, selling or divesting underused assets to enable improvements to other locations.
- Work with developers, Waka Kotahi, KiwiRail, government agencies and the Governing Body to deliver places that support community well-being.



Our draft plan

Objectives	Key initiatives	Measure of success
<p>Local public places are future-proofed, fit for purpose and financially sustainable.</p>	<p>Use the projected local board transport capital funding to deliver the Jutland Road bridge over Hickeys Creek in Pukekohe to provide safe access between Belmont and Pukekohe.</p>	<p>The Jutland Road bridge is delivered by Auckland Transport on behalf of the local board by 2025.</p>
	<p>Use the Auckland Council service property optimisation and divestment processes to sell underused or unaffordable facilities and invest in fit for purpose facilities starting with:</p> <ul style="list-style-type: none"> • Ardmore Hall and Bell Field, Ardmore • 39R Pohutukawa Road and 17W Hawke Crescent, Beachlands • Bombay Hall, Bombay. 	<p>The cost of maintaining facilities is reduced and remaining facilities are able to be improved.</p>
	<p>Investigate further facilities, e.g. underused or unaffordable, where service optimisation could apply.</p>	<p>Community is engaged in identifying priority facilities. Further sites for service property optimisation or sale are identified and the funding deficit is reduced.</p>
	<p>Develop a Franklin local community occupancy policy to inform the application of community lease fees and charges so that leaseholders delivering accessible and broad community outcomes continue to be supported to do so, and those enjoying the use of publicly owned land or facilities contribute fairly.</p>	<p>Local community occupancy guidelines developed by June 2025</p>
<p>Develop community facilities where there is a community service deficit.</p>	<p>Reinvest the proceeds from the sale of reserves at 39R Pohutukawa Road and 17W Hawke Crescent into developing facilities in Beachlands-Maraetai.</p>	<p>Sale proceeds reinvested into project in Beachlands by 2026.</p>
	<p>Reinvest the proceeds from the sale of Ardmore Hall into the Clevedon Village Heart project (Clevedon Hall enhancements).</p>	<ul style="list-style-type: none"> • Sale proceeds reinvested into an enhanced Clevedon Hall by June 2027 • Facility and associated service offering improves for community in surrounding areas including Ardmore.
	<p>Progress sale of Bell Field (sports field), Ardmore, and reinvest proceeds into improving capacity of Clevedon</p>	<ul style="list-style-type: none"> • Sale proceeds reinvested into Clevedon cricket facilities by June 2027.



	Showgrounds sports field facilities, e.g. cricket field pitch and/or lights.	<ul style="list-style-type: none"> Capacity of Clevedon sports fields improved to accommodate teams from surrounding areas including Ardmore.
	Advocate for Auckland Council to fund and develop recreation facilities at Beachlands-Maraetai, making them equitable service with Auckland’s wider recreation facilities network.	The Governing Body acknowledges and contributes appropriately to provide recreation facilities needs in the 10 year budget 2024-2034
Delivery of planned projects is accelerated in Pukekohe to meet demand from new residents.	Partner in the enhancement of Pukekohe’s civic, arts and culture precinct (Franklin: The Centre and Pukekohe Town Hall) through the Unlock Pukekohe asset recycling and regeneration programme.	Design of Pukekohe civic, arts and culture precinct complete and funding secured by June 2027.
	Partner with Eke Panuku in the Roulston Park upgrade through the Unlock Pukekohe asset recycling and regeneration programme.	Roulston Park upgrade complete by June 2026.
	Complete board-funded concept planning for a new park in the Belmont subdivision and support advocacy for its accelerated delivery.	Concept plan complete by June 2026.
	Progress delivery of play facilities at Ray Fausett Reserve, Pukekohe.	Concept plan approved and work commenced by July 2026.

Levels of service

- number of council-owned community facilities reduced.
- Alternative user-pays funding options investigated for operating the Jubilee Pool in Pukekohe

Advocacy

The roading network is a key interest for Franklin communities and a critical factor for our future. The local board has a limited ability to influence investment into roading beyond advocacy to the Governing Body of Auckland Council.

The board’s role is to advocate to the Governing Body on what we need and to Auckland Transport on how it is delivered. Investment in roading is governed by the Regional Land Transport Plan (RLTP). State highway/motorway projects are delivered by Waka Kotahi with funding from central government. The board does its best, with the support of Auckland Transport, to influence positive local outcomes through advocacy.

The board proposes advocating for the following roading and transport infrastructure priorities¹.



Advocacy	Decision maker
Increased funding for maintenance to maintain Franklin’s 951km of road network (16 per cent of Auckland’s road network) at a high standard to accommodate heavy users such as quarry and industrial operations.	Governing Body – RLTP 2024
Sufficient funding allocated to address site specific issues in transforming areas, with unique safety issues including: <ul style="list-style-type: none"> • intersection of Tourist Road and Monument Road, Clevedon (quarry route) • intersection of Tourist Road, Creighton’s Road and Papakura-Clevedon Road - Clevedon (quarry route and capacity changes anticipated) • intersection of SH22 and Blackbridge Road, Karaka • intersection of West Road/Papakura-Clevedon Road (vulnerable to frequent flooding) • Whitford Road-Maraetai Road (changes in capacity experienced) • Maraetai Coast Road (coastal vulnerability and capacity changes anticipated) • Glenbrook Beach Road (capacity changes anticipated) • Hingaia Road and Linwood Road (changes in capacity experienced). 	Governing Body – RLTP 2024
To be programmed/funded through Auckland Transport, starting before 2026: <ul style="list-style-type: none"> • Manukau Road/East Street/Stadium Drive signalisation (Pukekohe) • Hingaia Road/Oakland Road signalisation (Papakura) • Drury West and Paerata arterials (access to new train stations, and improving access to surrounding areas). 	Auckland Transport – work programme
To be programmed/funded through the Supporting Growth Alliance, with local board interests represented via Auckland Transport; <ul style="list-style-type: none"> • Pukekohe Arterials (ring route) • Drury to Pukekohe Link (an alternative route to SH22) • Mill Road (Bombay) and Pukekohe East Road Upgrade. 	Auckland Transport – strategic planning
To be programmed/funded through Waka Kotahi-led programmes: <ul style="list-style-type: none"> • SH22 Drury Upgrade Project • Waihoehoe Road Upgrade Project • Manukau to Takaanini access and safety project (Mill Road from Alfriston to Redoubt Road upgrades) • Mill Road/Bombay interchange treatments. 	Waka Kotahi/central government
Increased capacity at park-and-ride locations at new Drury and Paerata train stations.	Auckland Transport – design and engineering
Increased ferry capacity at Pine Harbour, Beachlands, to address local population growth, acknowledge east Auckland congestion issues and offer off-road commuter options.	Auckland Transport – strategic planning/climate action
Develop design standards for rural paths to improve pedestrian safety and support modal shift in rural areas.	Auckland Transport – Design and engineering, climate action

Advocacy	Decision maker
Retain the Local Board Capital Transport Funding to enable the local board to direct investment into locally important capital projects.	Governing Body - RLTP 2024



Advocacy on transport services is included within Community and Environment sections of this plan.





Tā Tātou Ōhanga

Our economy

Vision: Facilitate Franklin-centric economic development initiatives that support future-facing local prosperity and leverage local opportunity from growth and from local attributes.

Many in our community have questioned whether local government has a role to play in economic development. The Franklin Local Board is clear that local economic activity is critical to local economic wellbeing, and that local wellbeing is our business.

As communities are established or transform, access to jobs and business opportunity will support local prosperity. The type of business and jobs will influence the degree of prosperity and ultimately the quality of life for locals. This is a local interest and an investment in attracting and curating economic opportunity will deliver local benefit for generations to come.

We will do this by investing in a local economic broker to connect local business with regional, national and global opportunities. We partner with Tātaki Auckland Unlimited and the wider council group to support established and emerging businesses to secure and grow their capacity. We will support the young to participate in the local economy and we will actively support initiatives that leverage sustainability of the natural environment as an economic resource.

Our advocacy goal is to amplify the voices of Franklin’s producers, entrepreneurs, business owners and business innovators so that they are heard by regional decision makers and serviced by regional and national economic growth agencies.



Challenges

- Population increases in areas without diverse employment opportunities, training, transport options to connect to employment options or sustain business activity, or reliable internet to sustain online activity.
- Insufficient investment and planning for a freight-friendly roading network.
- Poor exposure to, and planning for, future facing business trends and opportunities.
- Insufficient support for emerging business communities, e.g. towns and villages that rely on voluntary co-ordination effort and do not have sufficient numbers to qualify as a ‘business improvement district’ and associated funding streams.
- Disconnection between planning for housing and planning for commercial/business/local job opportunities.
- Auckland Council procurement practices that create barriers to local business participation.

Opportunities

- New urban development in Drury covering 2180ha and planned for 60,000 new residents will create local business and job opportunities.
- Elite soils in the wider Pukekohe area sustain a significant proportion of New Zealand’s vegetable growers and a wide range of high-quality successful artisan food producers.
- Motivated developers ready to engage and invest in commercial development in Beachlands, Drury and Pukekohe that will provide local job opportunities and reduce the need to travel.
- Motivated and engaged business associations in Waiuku, Pukekohe, Clevedon and Clarks Beach/Waiiau Pa and Franklin-based iwi investigating business/investment opportunities.
- A diverse natural environment that offers spectacular experiences sought after by regional, domestic, and international visitors and film producers.
- Improved connections to Auckland’s public transport networks, enabling people to travel to and from Franklin business hubs and attractions e.g. train, ferry and active transport pending development of a Franklin Paths network.



Our draft plan

Objectives	Key initiatives	Measure of success
Promote and support local Māori social enterprise and Māori entrepreneurial activities.	Facilitate opportunities for local Māori enterprise and entrepreneurship through the Local Economic Development programme.	Māori can share their economic aspirations with the board and staff, providing options to the board for supporting the realisation of those aspirations by June 2026.
	Support rangatahi (youth) to develop capability and access local employment through the Te Ara Rangatahi delivered development programme(s).	Three -year funding agreement developed with Te Ara Rangatahi with agreed social and cultural performance measures, and the board receives annual updates that demonstrate strong participation and positive outcomes for local rangatahi.
Facilitate local economic development opportunities.	Fund a local economic development broker to develop and deliver a three-year programme of work to connect local business to regional resources and investment opportunities, and globally relevant business intelligence.	Three-year programme developed and adopted by the board by August 2024 and delivered by July 2027.
	Initiate and support planning for new centres of business, industry and employment through proposed plan changes to generate new local job opportunities across a range of sectors.	<ul style="list-style-type: none"> • Pukekohe plan changes that enable new light industrial areas made live • Economic development master planning started for Beachlands-Maraetai by June 2027 • Feedback on private plan changes consistently address local business and employment opportunities.
	Participate in delivery on Southern Auckland Economic Masterplan so that Drury-Opāheke and surrounding areas are best placed to leverage local prosperity outcomes.	<ul style="list-style-type: none"> • Local board chair or delegate is actively and consistently engaged in the plan • Local economic development programme work is actively considered as part of the plan programme.



	Advocate for fit for purpose roading networks and transport options that support effective distribution of freight and movement of people to/around Franklin’s town centres and villages.	<ul style="list-style-type: none"> • Auckland Transport, Waka Kotahi and KiwiRail actively address the needs of freight in their road and rail network planning • Auckland Transport promotes access to southeast Auckland in its Public and Active Transport network planning
Support representative business organisations to leverage opportunity from growth.	Support the regeneration of Pukekohe town centre through Kia Puāwai o Pukekohe, recycling assets to enable Pukekohe town centre and its businesses to respond and thrive through growth and development in Drury, Karaka and North Waikato.	<ul style="list-style-type: none"> • The Unlock Pukekohe programme delivers on business plan commitments as endorsed by the board • Pukekohe businesses are regularly engaged in the delivery of the Unlock Pukekohe programme.
	Support business in the Wairoa subdivision to investigate sustainable funding options to support business development.	<ul style="list-style-type: none"> • Businesses engaged to discuss by March 2025 • Options developed by August 2025 • Preferred option identified by June 2026.
	Support and guide business associations (BIDs and non-BIDS) to prepare for, and leverage from, change and growth.	Appointed members regularly and actively participate in BID board meetings, contributing insights on future growth and leverage opportunities.
Growers and farmers are supported to promote rural south Auckland as the nation’s food bowl and thrive as a centre for primary production.	Actively promote the Kai Franklin initiative as the platform for telling the Franklin food produce story.	At least one campaign promoting Kai Franklin (local producer and producers) is delivered per year between July 2024 and June 2027.
	Help rural business leverage new income opportunities such as agri-tourism.	At least one opportunity is identified and promoted to farmers, producers and rural businesses per year between July 2024 and June 2027.
Support the development of a sustainable visitor economy.	Fund the Clevedon Community and Business Association (CCBA) to develop and leverage benefit from the Hunua Ranges as a centre for recreation and ecological restoration.	<ul style="list-style-type: none"> • Hunua Traverse attraction developed and promoted by CCBA • CCBA report on local businesses taking up opportunities generated from local attractions • Opportunity for alternative sustainable funding for future business development identified (see Wairoa Business Development initiative above).



<p>Support the development of a sustainable visitor economy.</p>	<p>Partner with Tātaki Auckland Unlimited to develop destination management plans for the south-east coast (Beachlands-Maraetai, Kawakawa Bay, Orere, Whakatiwai), Wairoa Valley (Clevedon, Hunua) and Āwhitu Peninsula (including Kariotahi).</p>	<ul style="list-style-type: none"> • Seasonal pressure points and opportunities on local attractions and communities from the visitor economy identified by June 2027 • Board is informed by June 2027 on how best to invest and advocate to protect local communities and environment while leveraging local economic outcomes.
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Levels of service

No immediate changes to levels of service are anticipated.

Advocacy

Typically, we advocate to the Governing Body which is responsible for allocating budgets, providing direction to council-controlled organisations, adopting policy, and approving submissions to central government. In some instances, the board may also advocate directly to CCOs such as Auckland Transport, Eke Panuku and Tātaki Auckland Unlimited. This advocacy will also be outlined in the Franklin Local Board-CCO engagement plans.

- Advocate for approaches to environmental protections that align with the needs of rural communities whilst acknowledging the intent of Te Tāruke-ā-Tāwhiri: Auckland Climate Plan and government policy.
- Participate in delivery on Southern Auckland Economic Masterplan so that Drury-Opāheke and surrounding areas are best placed to leverage local prosperity outcomes.
- Advocate for fit for purpose roading networks and transport options, i.e. that support effective distribution of freight and movement of people to/around Franklin’s town centres and villages.
- Partner with Tātaki Auckland Unlimited to develop destination management plans for the south-east coast (Beachlands-Maraetai, Kawakawa Bay, Orere, Whakatiwai), Wairoa Valley (Clevedon, Hunua) and Āwhitu Peninsula (including Kariotahi).
- Support business in the Wairoa subdivision to investigate sustainable funding options for promoting local business activity and opportunity.
- Support the regeneration of Pukekohe town centre through Kia Puāwai o Pukekohe, recycling assets to enable Pukekohe town centre and its businesses to respond and thrive through growth and development in Drury, Karaka and North Waikato.

He kōrero take pūtea

Funding information

The local board funding policy sets out how local boards are funded to meet the costs of providing local activities and administration support.

Local board funding is approved through the council's budget-setting process. This involves the council's Governing Body adopting a 10-year budget (long-term plan) every three years and an annual budget every year. Local board agreements, in which the local board and the governing body agree the local board budget for each year, make up part of the annual budget.

The council's budget-setting process involves allocating funding gathered through revenue sources such as rates and user charges. It also involves setting levels of service for council activities and corresponding performance targets.

The financial and levels of service statements in this plan are based on the information included in the 10-year Budget 2021-2031 and updated through subsequent annual plans. Updated financial information and levels of service will be adopted as part of the long-term plan which is due to be adopted in June 2024. The 10-year Budget 2024-2034 will be informed by the local board plans and may impact the initiatives in this local board plan.





Kaupapa ā-rohe me ngā paerewa ā-mahi

Local activities and levels of service

The current 10-year Budget 2021-2031 outlines local board responsibilities, provided for directly in legislation or allocated to boards, are summarised into local activities and levels of service statements. These are described in the table below.

Planned changes to levels of service are highlighted throughout the plan.

More information regarding levels of services, including performance measures and performance targets, can be found in the Franklin Local Board Agreement 2023/2024. This is available on the council website.

Local Activities	Level of service statements
<p>Local Community Services</p> <p>We support strong, diverse, and vibrant communities through libraries and literacy, arts and culture, parks, sport and recreation, and events delivered by a mix of council services, community group partnerships and volunteers</p>	<p>Provide safe, reliable, and accessible social infrastructure for Aucklanders that contributes to placemaking and thriving communities</p> <p>Utilising the Empowered Communities Approach, we support Aucklanders to create thriving, connected and inclusive communities</p> <p>We provide safe and accessible parks, reserves, beaches, recreation programmes, opportunities and facilitates to get Aucklanders more active, more often</p> <p>We showcase Auckland's Māori identity and vibrant Māori culture</p> <p>We fund, enable, and deliver services, programmes, and facilities (art facilities, community centres, hire venues, and libraries) that enhance identity, connect people, and support Aucklanders to participate in community and civic life</p>
<p>Local Planning and Development</p> <p>We support local town centres and communities to thrive by developing town centre plans and development, supporting Business Improvement Districts (BIDs), heritage plans and initiatives</p>	<p>We help attract investment, businesses and a skilled workforce to Auckland</p>



Local Environmental Management

We support healthy ecosystems and sustainability through local board-funded initiatives such as planting, pest control, stream and water quality enhancements, healthy homes, and waste minimisation projects.

We work with Aucklanders to manage the natural environment and enable low carbon lifestyles to build resilience to the effects of climate change

Local Governance

Activities in this group support the local board to engage with and represent their communities and make decisions on local activities. This support includes providing strategic advice, leadership of the preparation of local board plans, support in developing the local board agreements, community engagement including relationships with mana whenua and Māori communities, and democracy and administrative support.

The measures for this group of activities are covered under the Regional Governance group of activities in the Long-term Plan which determine participation with Auckland Council decision making in general. This includes local decision-making



Tirohanga take pūtea whānui

Financial overview

Revenue, expenditure and capital investment by local activities for the Franklin Local Board for the period 1 July 2023 to 30 June 2024.

Annual Plan Financials	2023/2024 (\$000s)
Operating revenue	
Local community services	449
Local planning and development	-
Local environment management	-
Total operating revenue	449
Operating expenditure	
Local community services	14,550
Local planning and development	188
Local environment management	948
Local governance	1,321
Total operating expenditure	17,007
Net operating expenditure	16,558
Capital expenditure	
Local community services	9,757
Local planning and development	-
Local environment management	-
Local governance	-
Total capital expenditure	9,757

Ngā Mema o tō Poari ā-Rohe o Franklin

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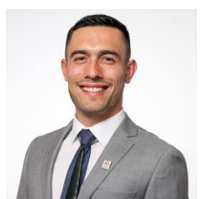


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Find out more



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