



New shared path and cycleway space in the recent subdivision, Kaitaki Street, Clarks Beach.

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1.0 Introduction and context

# 1.1 Franklin Paths Plan and wider connections

As the Franklin Ward covers a large area, the board has directed that paths plans be undertaken in specific areas. As such, this plan only addresses the Pukekohe Subdivision, with detail of the Clarks Beach, Waiau Beach - Waiau Pa area.

A copy of these aspirational plans can be found on the respective local board homepage.

Other paths plans that have been adopted within Franklin include:

- Pohutukawa Coast Trails Plan (Beachlands/Maraetai) June 2017
- Waiuku Te Ara Hikoi Waiuku Trails Plan December 2017
- Pukekohe-Paerata Paths Plan December 2018

Path plans are a visionary and guiding document intended for use by the local board, council departments, council-controlled organisations (CCOs), community groups, private developers and other interested parties. The Pukekohe Subdivision Paths Plan outlines the long-term network for the area, with a view to setting priority projects up for funding and implementation over the coming years.

The map on the adjacent page shows the wider connections from recently adopted Waiuku and Pukekohe-Paraeta Path Plans through to the wider Pukekohe Subdivision, adjacent Waiuku Subdivision and Wairoa Subdivision.

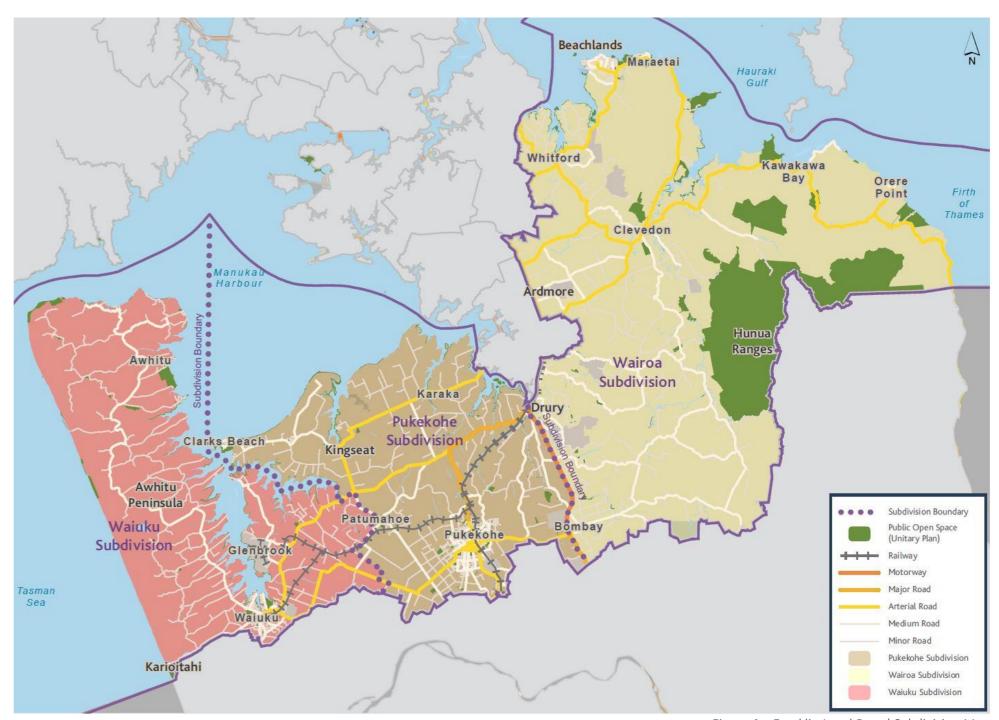
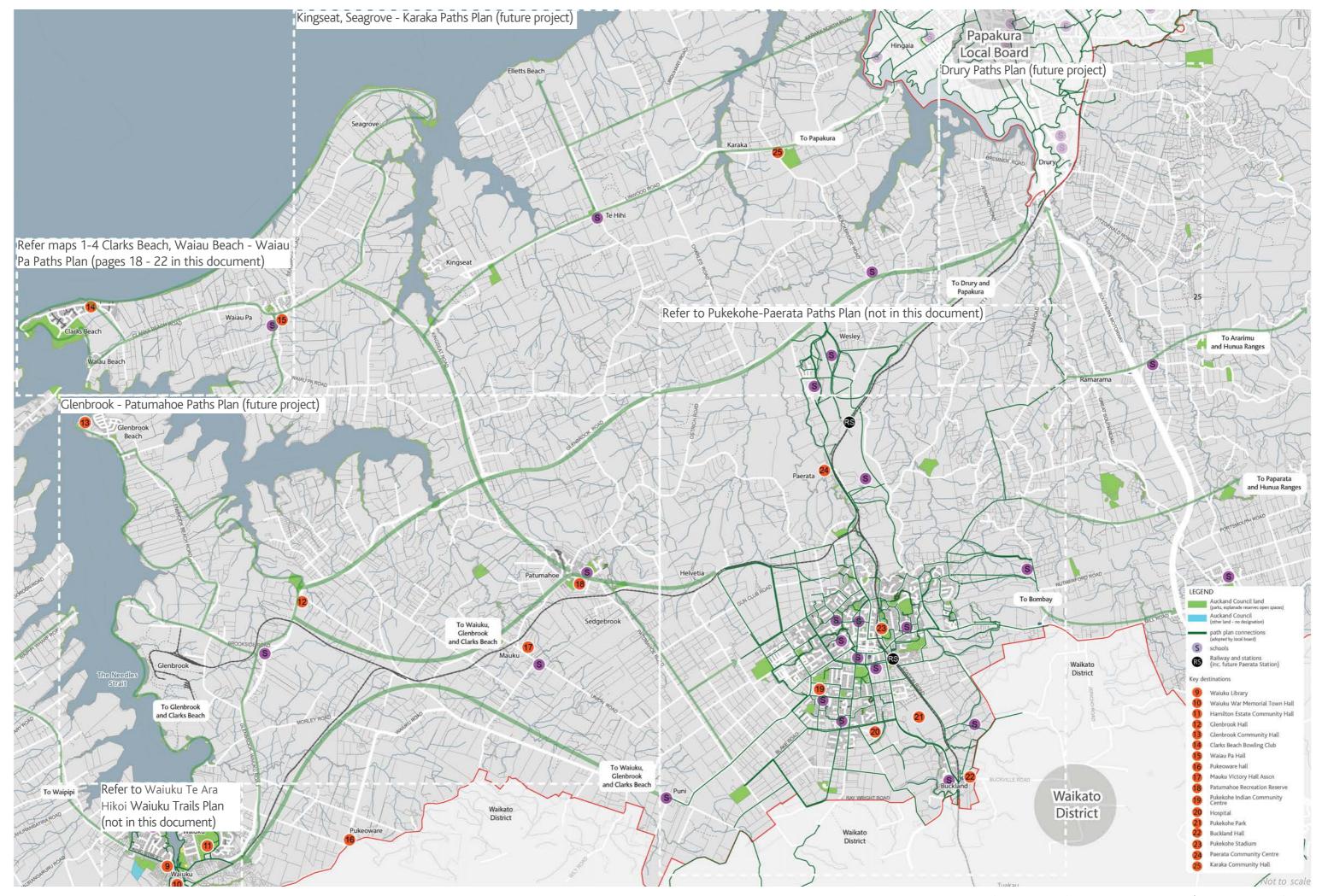


Figure 1. Franklin Local Board Subdivision Map

Franklin Paths Plans adopted by Franklin Local Board				
Waiuku Subdvision	Pukekohe Subdvision	Wairoa Subdivsion		
Waiuku Te Ara Hikoi Waiuku Trails Plan (December 2017)		Pohutukawa Coast Trails Plan (Beachlands/Maraetai) (June 2017)		





2.0 Process and methodology

### 2.1 Working with mana whenua

Mana whenua have a special cultural and spiritual relationship with the environment, which is a matter of national importance under the Resource Management Act.

This includes their relationship with their:

- waahi tapu (sacred sites)
- taonga (treasures)
- water
- ancestral lands.

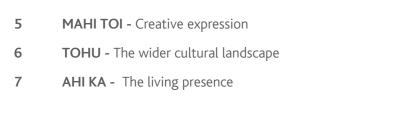
The local board understands the importance of working with mana whenua in the development of the paths plan and the integration of the protection and enhancement of air (hau), land (whenua), water (wai), biodiversity, and wahi tapu and taonga in Clarks Beach, Waiau Beach and Waiau Pa. The early mapping and process for the paths plan was shared with mana whenua at the planning stage at a hui and the discussion will continue throughout the process of building the connections.

### Te Aranga Design Principles

The Te Aranga Māori Design Principles are a set of outcome-based principles founded on intrinsic Māori cultural values and designed to provide practical guidance for enhancing outcomes for the design environment. The principles have arisen from a widely held desire to enhance mana whenua presence, visibility and participation in the design of the physical realm<sup>1</sup>.

Te Aranga Design Principles shall be used as a guide as the paths plan is developed, they are:

- MANA Rangatiratanga, authority
- 2 WHAKAPAPA - Names and naming
- 3 **TAIAO** - The natural environment
- MAURI TU Environmental health





Pou along the Stonefields Heritage Trail, Mount Wellington, Auckland.



Pou at a gathering along the Stonefields Heritage Trail, Mount Wellington, Auckland.



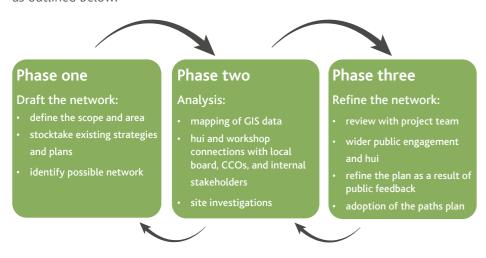
Example of signage interpretation, O'Niell's Point Cemetery Bayswater, Auckland.



Stonefields Heritage Trail, Mount Wellington, Auckland.

## 2.2 The process

The Pukekohe Subdivision Paths Plan was developed using a three-stage process as outlined below:



- family friendly cycling
- applying a holistic approach
- recognition of culture and history
- preservation of Franklin's rural flavour.

### 2.3 Consultation feedback

At the time when community engagement and dates for meeting were being considered and finalised Aotearoa experienced severe COVID-19 restrictions, this resulted in planned community engagement presentations having to be cancelled.

As a result of the COVID-19 lockdown situation the online engagement 'Have your Say' feedback process was significantly extended to provide greater opportunity for community feedback on the draft Clarks Beach, Waiau Beach and Waiau Pa Paths plan. The Franklin Local Board through their publications encouraged the community to have their say.

A draft version of the mapped trail connections was made available for online feedback on the 'Have Your Say' page from 7 February 2020 until 13 April 2020. At the close of the 'Have your Say' process 53 online submissions were received along with a further 4 written submissions received from residents at Waiau Beach, the Clarks Beach and Waiau Pa Residents Association and Ngāti Tamaoho. Ngāti Te Ata provided a submission to the draft plan in February 2021.

#### **Key themes**

Key themes emerging from consultation included:

- the cultural significance of Waitete Pā which is located adjacent to priority route 3
- the environmental integrity through the design of paths within esplanade reserves should be a priority
- priority route delivery order i.e. which should be number 1
- safety, lighting
- signage, footpath request
- tourism opportunities



Waiau Pa Clarks Beach, October 8, 1964. Photo by Whites Aviation Ltd.



Waiau Pa Clarks Beach, October 8, 1964. Photo by Whites Aviation Ltd.

### 2.4 Next steps

The Pukekohe Subdivsion Paths Plan, adopted by the Franklin Local Board on 14<sup>th</sup> December 2021, is a long-term project, to be developed over the next tentwenty years and beyond.

Successful implementation of this plan will rely on a co-ordinated approach between the Franklin Local Board, the community, mana whenua, Auckland Council's Parks, Healthy Waters (Stormwater) and Community and Cultural Policy departments, as well as Auckland Transport. The Walking Access Commission is also able to play a role including providing leadership and advice, facilitating resolution of disputes, and publishing maps and information.

Future detailed planning shall take into consideration best practice guidelines, which include:

- Local Paths Design Guide (Auckland Council and Auckland Transport)
- Auckland Transport Code of Practice
- Auckland Council Stormwater Code of Practice (Healthy Waters)
- Auckland Council Parkland Design Guidelines (Community and Cultural Policy, Draft)
- Te Aranga Design Principles (Auckland Design Manual)
- Iwi Environmental Management Plans.

In addition to the above, and all relevant Unitary Plan controls, there are related 'best practice' documents developed by external agencies that should also be taken into account as designs develop, including:

- Bridging the Gap Urban Design Guidelines for Bridges (New Zealand Transport Agency)
- · Caring for Archaeological Sites (Department of Conservation), and
- · National Guidelines for Crime Prevention through Environmental Design (CPTED) (Ministry of Justice).

### 2.5 Stakeholder funding and information

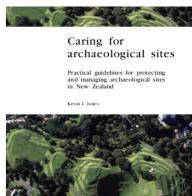
Ongoing community engagement, stakeholder collaboration and partnerships are key to the successful implementation of the Clarks Beach, Waiau Beach and Waiau Pa Paths Plan. Likely stakeholders include:

- Neighbouring local boards (Papakura)
- Mana whenua
- Auckland Tourism, Events and Economic Development (ATEED)
- Cycle Action Auckland
- YES Disability
- Operators of community facilities, including schools
- The Walking Access Commission
- Ministry of Education
- Department of Conservation (DoC)
- Kainga Ora Housing New Zealand (HNZ)
- Local residents and business associations
- Forest & Bird.

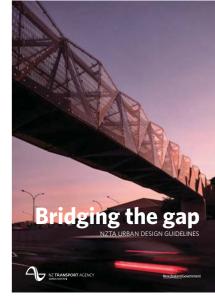
Grass-roots community involvement is very important to ensure the ongoing success of the plan. Local knowledge-sharing and volunteering are needed to provide community ownership, care and responsibility. Community involvement could take the form of planting/weed clearance days, 'adopt a stream/street' groups, fundraising, lobbying and artistic input.

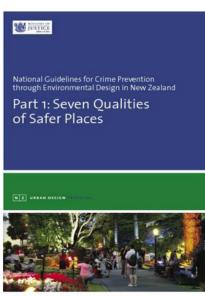
Funding has been allocated for roading improvements in the Board area in Auckland Council's Long Term Plan (LTP) for the next 10 years, and some of this will be used to implement the paths plans. Other funding avenues include Auckland Transport and the NZTA's regional cycleways fund. In addition the Local Board has planned open space projects to assist with implementation of the priority sections of this Plan.













3.0 Analysis mapping

### 3.1 Planning and transport

This map shows the zones from the Auckland Unitary Plan (Operative in Part), potential designations for 'Future Urban Zones' (FUZ) and the Special Housing Areas (SHA). The map also shows the road network and Auckland Transport's current bus route for the Waiuku Services, which is the nearest bus route to the study area is located between Glenbrook and Kingseat. Private motor vehicle is the main form of transport.

#### Special Housing Areas (SHAs)

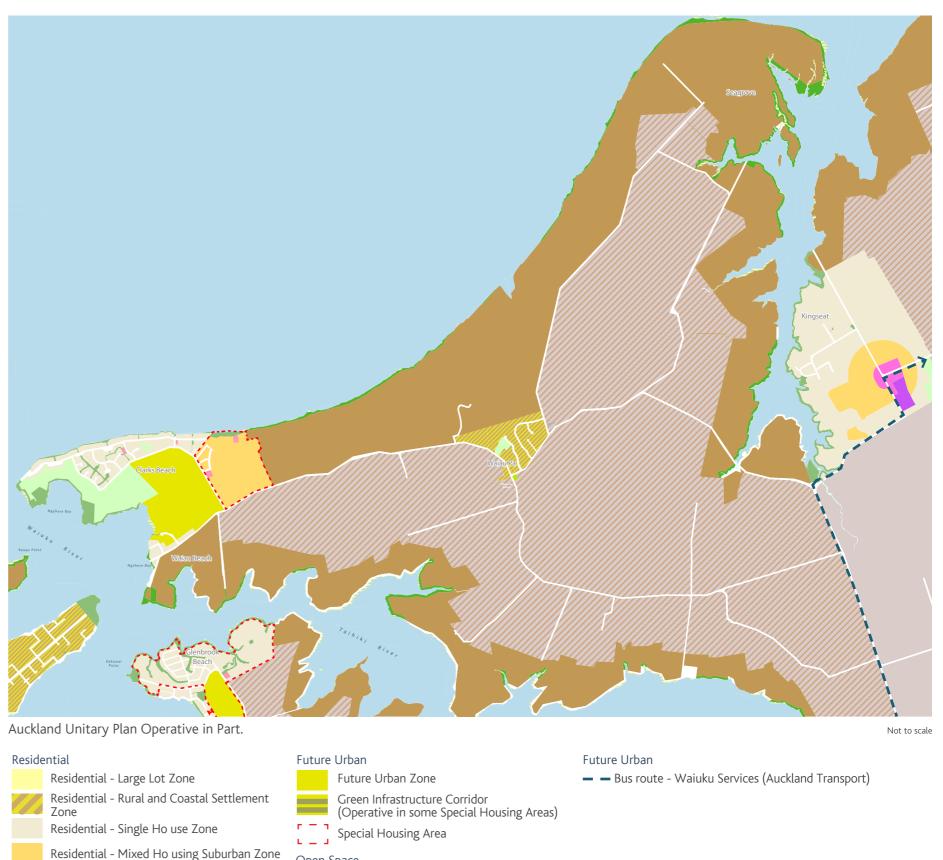
There is one SHAs within the area off Clarks Beach Road SHA (partially developed) and is approximately 50.7830 ha. The intended outcome is to: provide for a consistent residential environment for approximately 650 households across the Clarks Beach Precinct area, based on a structure planned road network with supportive stormwater management and public open space.

The nearest SHA to Clarks Beach Precinct is off McLarin Road in Glenbrook. Part of this SHA can been seen on the lower portion of the map however this outside the study area.

The figure below shows the proposed layout for Clarks Beach Precinct.



14XX.11 Precinct Plan – Clarks Beach from Auckland Unitary Plan modification 120 – Special Housing Area.





**Buildings Zone** 

Rural - Mixed Rural Zone

Rural - Rural Coastal Zone

Rural - Rural Conservation Zone

Rural - Countryside Living Zone

Open Space - Conservation Zone Open Space - Informal Recreation Zone Open Space - Sport and Active Recreation

Business - Local Centre Zone

Business - Light Industry Zone

## 3.2 The natural environment, historic and cultural heritage

This map shows different aspects of the natural and cultural environment including:

- Significant Ecological Area (SEA) overlay from the Auckland Unitary Plan
- 'Current Ecosystem Extents' mapped by the Auckland Biodiversity Team and Department of Conservation 2014/15, Council GIS database
- Permanent and intermittent streams from Council GIS database
- 100 year Flood Plain areas, Council GIS database
- Historic Heritage Overlay Place and Historic Heritage Overlay Extent of Place
- Protected heritage: Waitete Pā (Waiau Pa Historic Reserve).

#### Coastal ecosystems

Many of the classified ecosystems are located along the coast, with small pockets inland in the riparian areas. The majority of ecosystem types in this area include; saline herbfields, wetland estuarine and coastal broadleaved forest.

Coastal saline ecosystem types illustrate the importance of protecting and enhancing the complex interactions between ecosystem components, of which some marine wildlife are keystone species. The range of flora and fauna within coastal saline ecosystems makes them some of the most diverse in the Auckland region. However, their coastal location and vulnerability mean there are significant management and conservation challenges as Auckland continues to grow.

#### Historic heritage, culture and archaeology

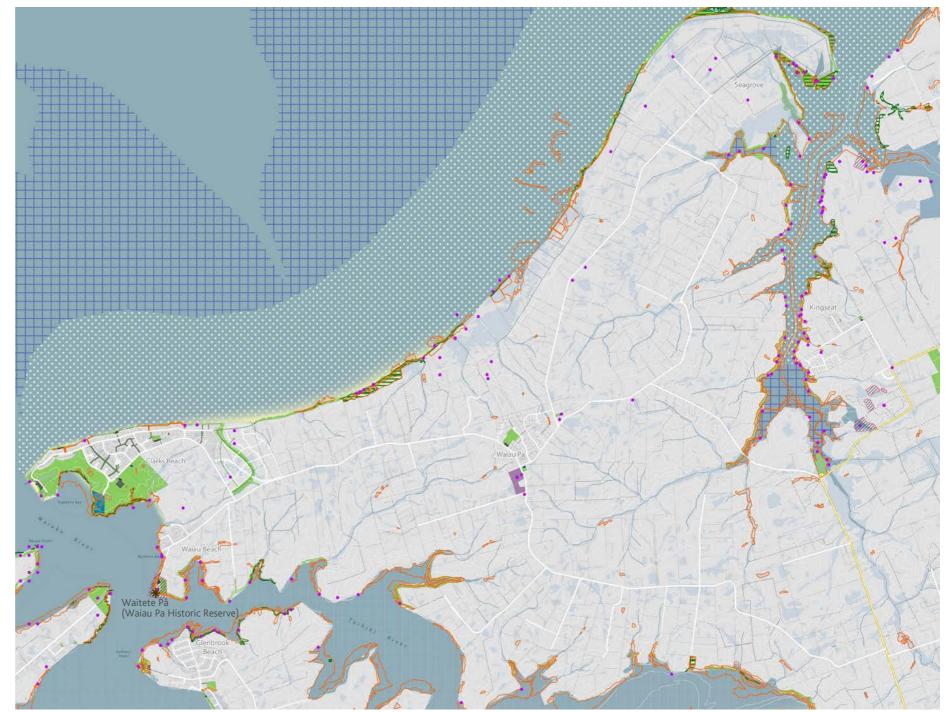
With the settlement of Māori around 1200 AD and the subsequent Polynesian settlers, many of the Historic Heritage Overlay Place locations are linked to early Māori occupation and archaeology. The sites that are located near or on the potential connections could be referenced as part of a heritage trail. There is currently a heritage trail underway as part of the Waiuku Trails Plan which in time may set precedent for other heritage trails within Franklin Local Board area.

#### Waitete Pā (Waiau Pa Historic Reserve)

Waitete Pā is owned and managed by Ngāti Tamaoho, the land was returned as part of treaty settlements in 2016. Previously the Pā was managed by the Department of Conservation (DoC), and referred to as Waiau Pa Historic Reserve.

Ngāti Te Ata whakapapa to this area and wish to note that the statutory acknowledgement above is a formal acknowledgement by the crown that recognises the particular cultural, spiritual, historical and traditional association of iwi with a site of significance or resource identified as a statutory. Ngāti Te Ata has indicated that as part of their treaty claim statutory acknowledgement of their link to Waitete Pā is relevant.

Ngāti Tamaoho and Ngāti Te Ata will be engaged throughout the path planning phases and project implementation stages.



Auckland Unitary Plan (Operative in Part) - Overlays

- Significant Ecological Areas Overlay Terrestrial
- Significant Ecological Areas Overlay Marine 1
- Significant Ecological Areas Overlay Marine 2
- Current Ecosystem Extents Open Space Zoned Land
  - Permanent and Intermittent Streams
  - 100 year Flood Plain areas
- Schools

Historic Heritage Overlay Place

Historic Heritage Overlay Extent of Place

Waitete Pā (Waiau Pa Historic Reserve), 1835-1844

4.0 Network mapping

### **Overall Map**

The Clarks Beach, Waiau Beach - Waiau Pa area has been broken down into a series of four enlarged maps in order to present this plan at a legible scale.

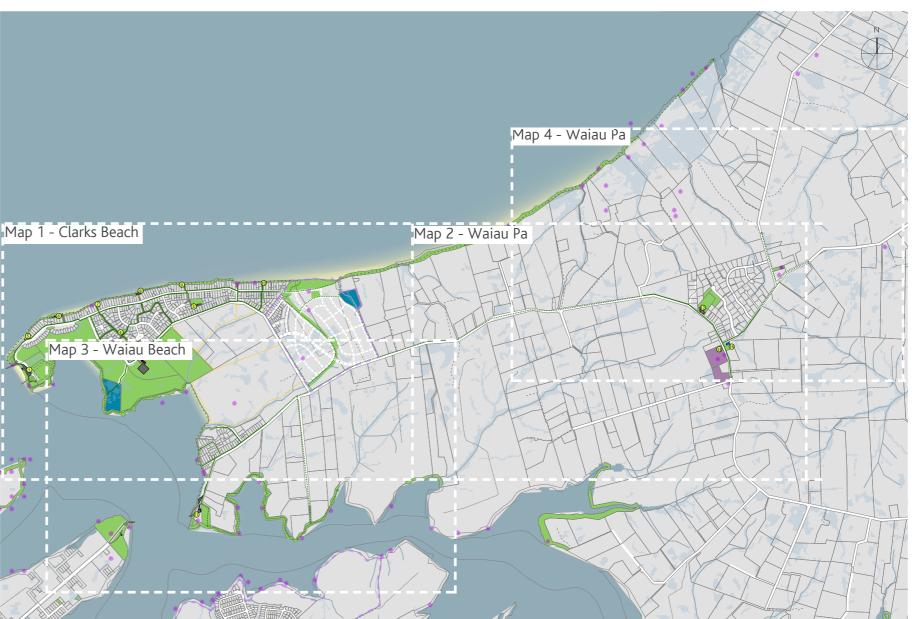
The draft routes were initially developed by the project team in consultation with Auckland Council staff, Council Controlled Organisations (CCO) and workshops, and refined as a result by public engagement. Public engagement helped to identify a selection of priority connection projects for further scoping. These are shown on pages 24-27.

The maps include connections which have existing walking and/or cycling provision, these could be improved and/or promoted as trails, as well as proposed connections where there is currently no shared walking/cycling provision (mainly undeveloped farm land in Special Housing Areas). It is an opportune time to bring trail plans to the attention of the land development sector to take into account as part of their street network planning. Opportunity also exists for possible bridle path routes however location, design with a strong environmental protection focus will guide the location opportunities for possible bridle routes.

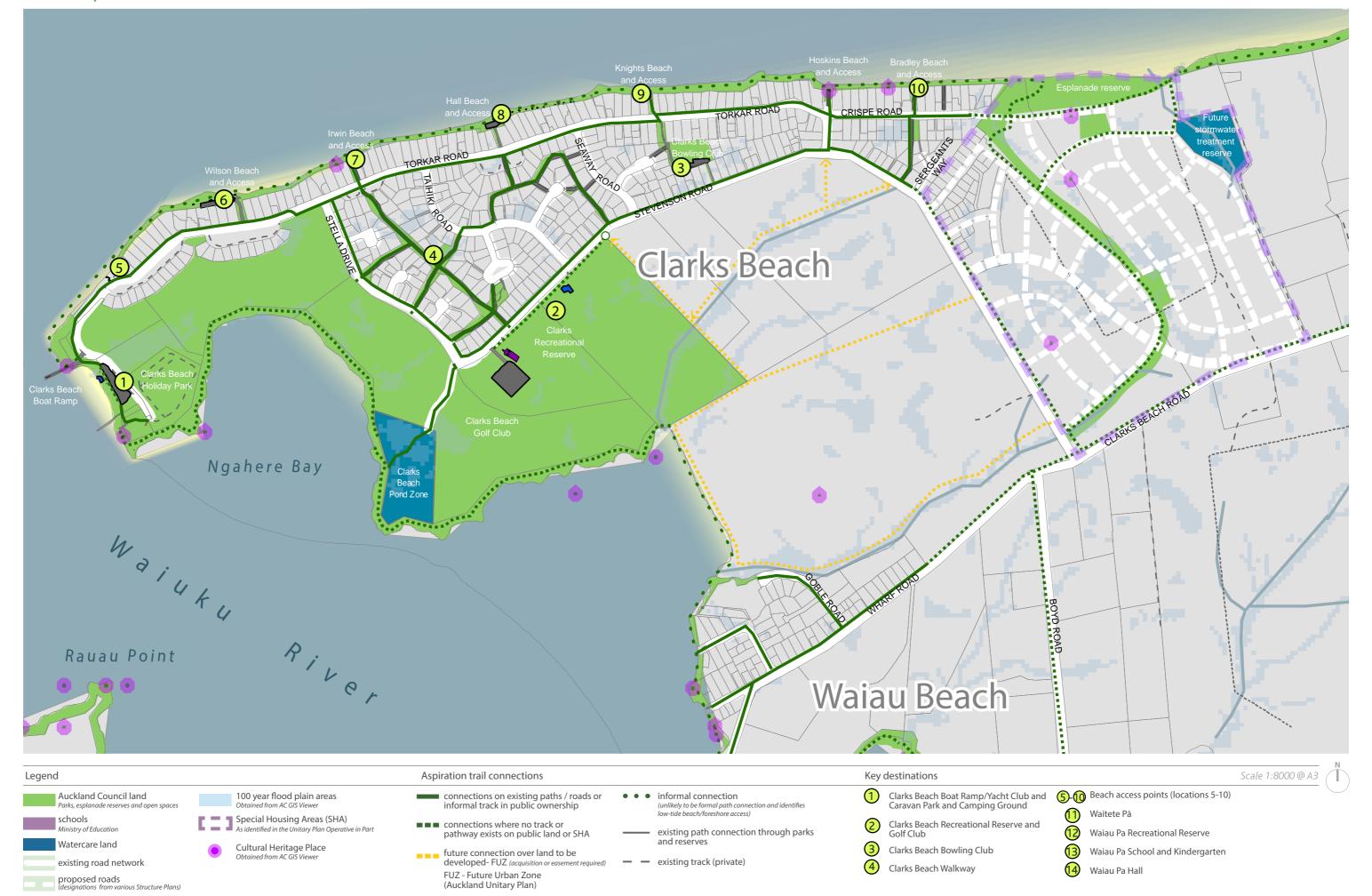
Priority routes while numbered 1-3b, the route numbering does not necessarily mean the routes will be delivered in this order. There are many factors that will guide the delivery of these routes such as available local and regional funding, private development, partnership/collaborative opportunities.

The proposed network is an aspirational vision and will be reviewed on a regular basis as areas are developed. It can be assumed that trails may be located along the esplanade strips in the Future Urban Zones areas. Esplanade strips will be a minimum of 10m or, where there is ecological interest or flood plain, the strip will be an additional 10m, resulting in a minimum of 20m. This would be substantial space for shared recreational walking and cycleway connections.

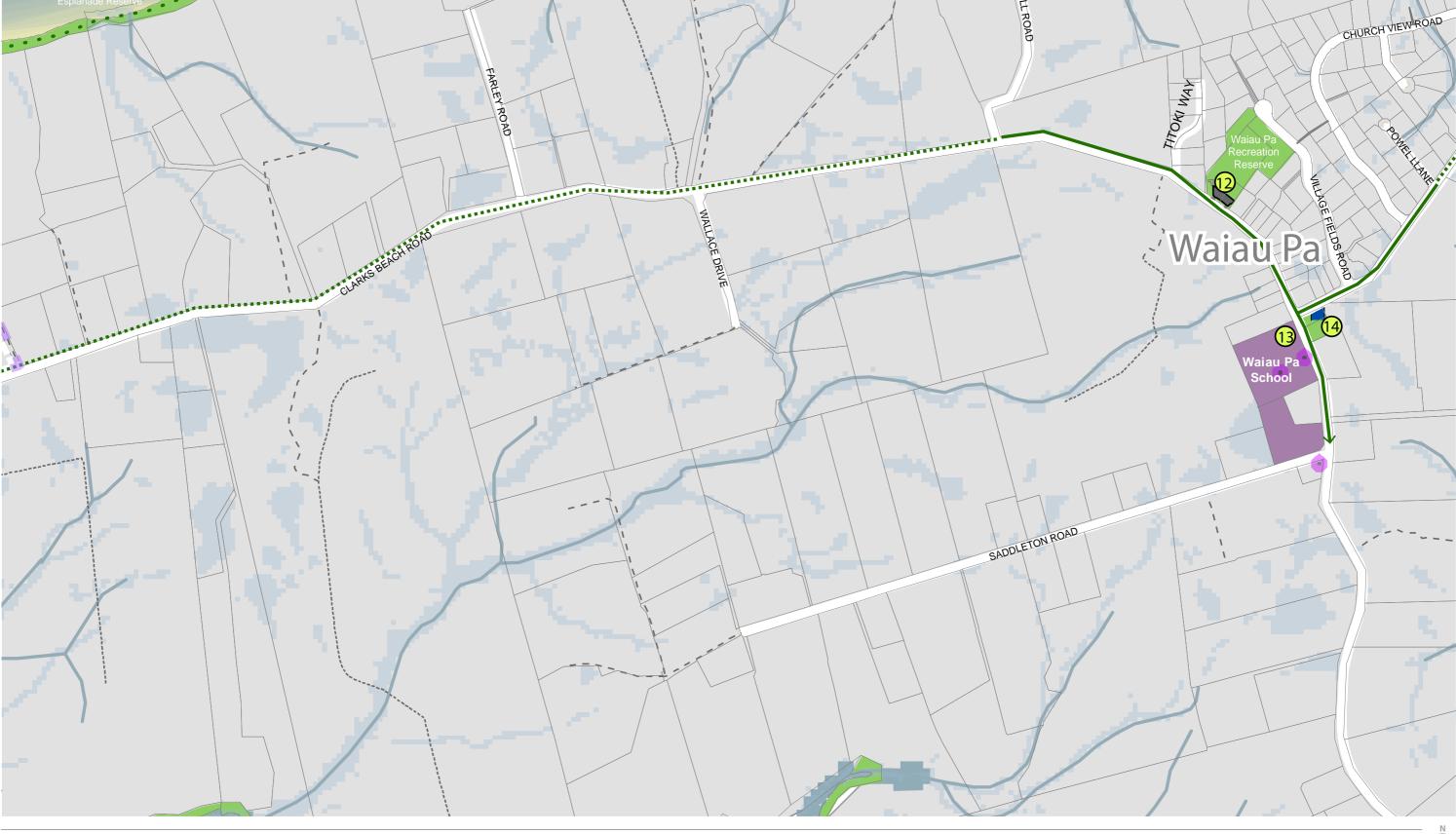
The maps also show key destinations that trails in this area may connect to. These include schools, parks, community facilities, and historical and cultural sites of interest. Where proposed connections occur across land owned by non-council properties, easements or other agreements would need to be negotiated during the detailed route assessment phase, on a project by project basis. If these negotiations cannot be concluded successfully, an alternate route would be selected.

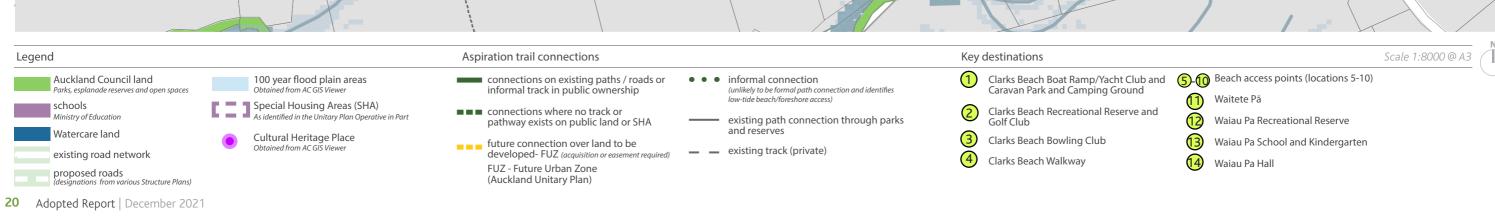


### 4.1 Map 1 - Clarks Beach



## 4.2 Map 2 - Waiau Pa

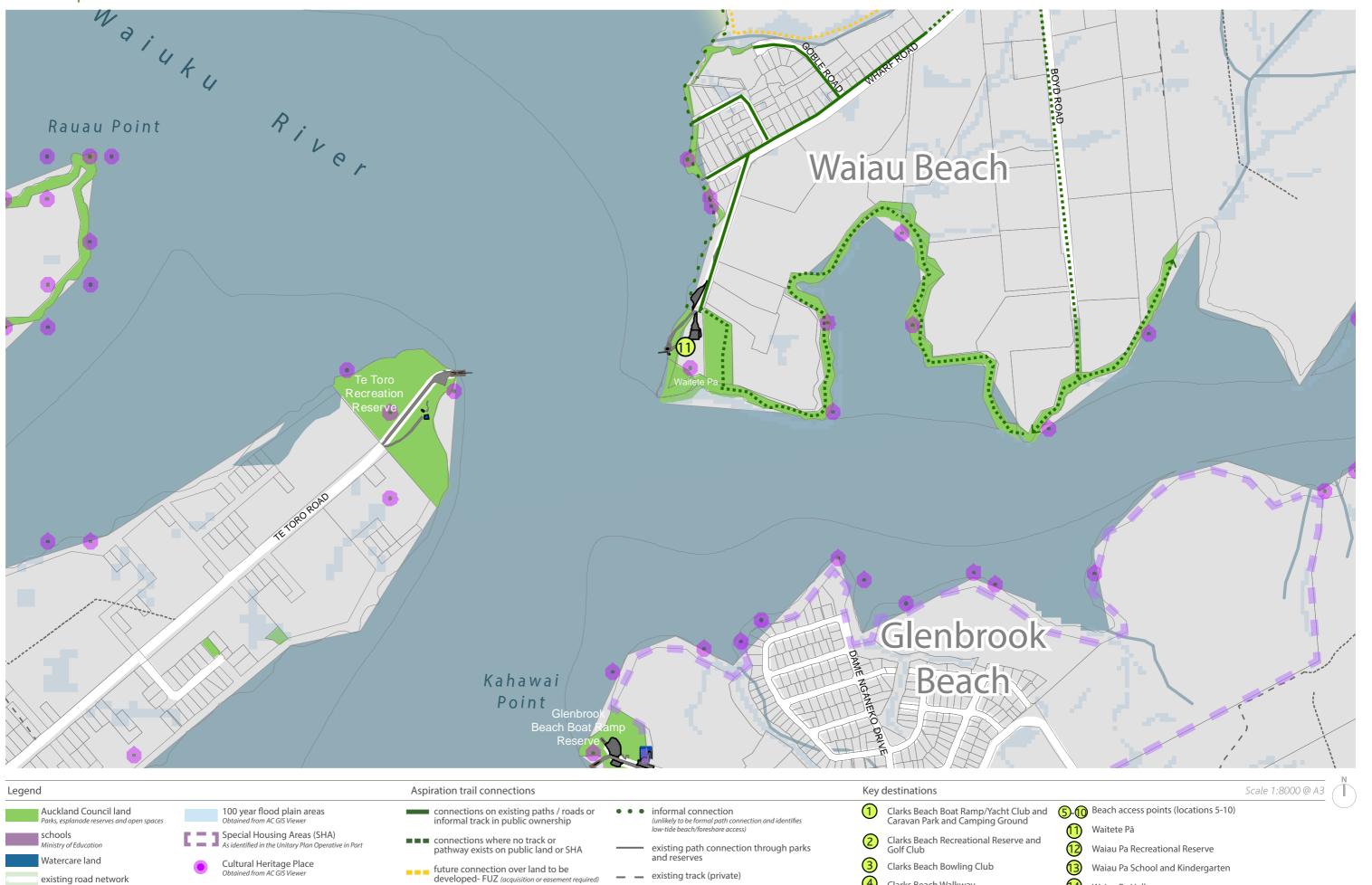




### 4.3 Map 3 - Waiau Beach

proposed roads

tions from various Structure Plans)



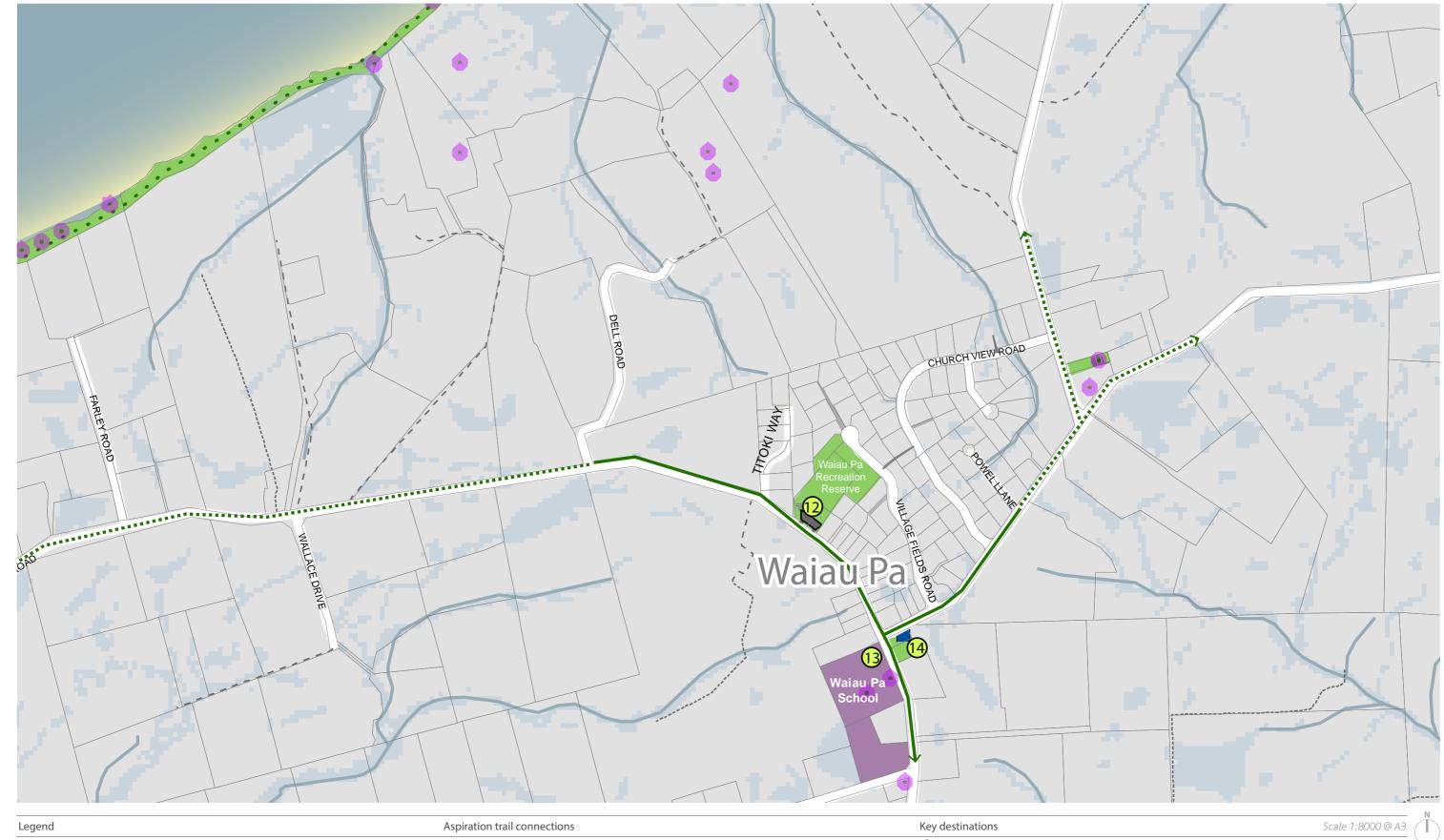
FUZ - Future Urban Zone

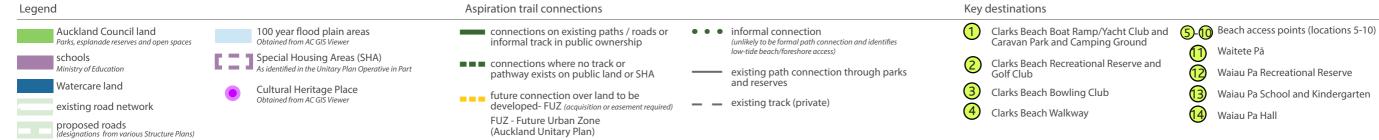
(Auckland Unitary Plan)

Waiau Pa Hall

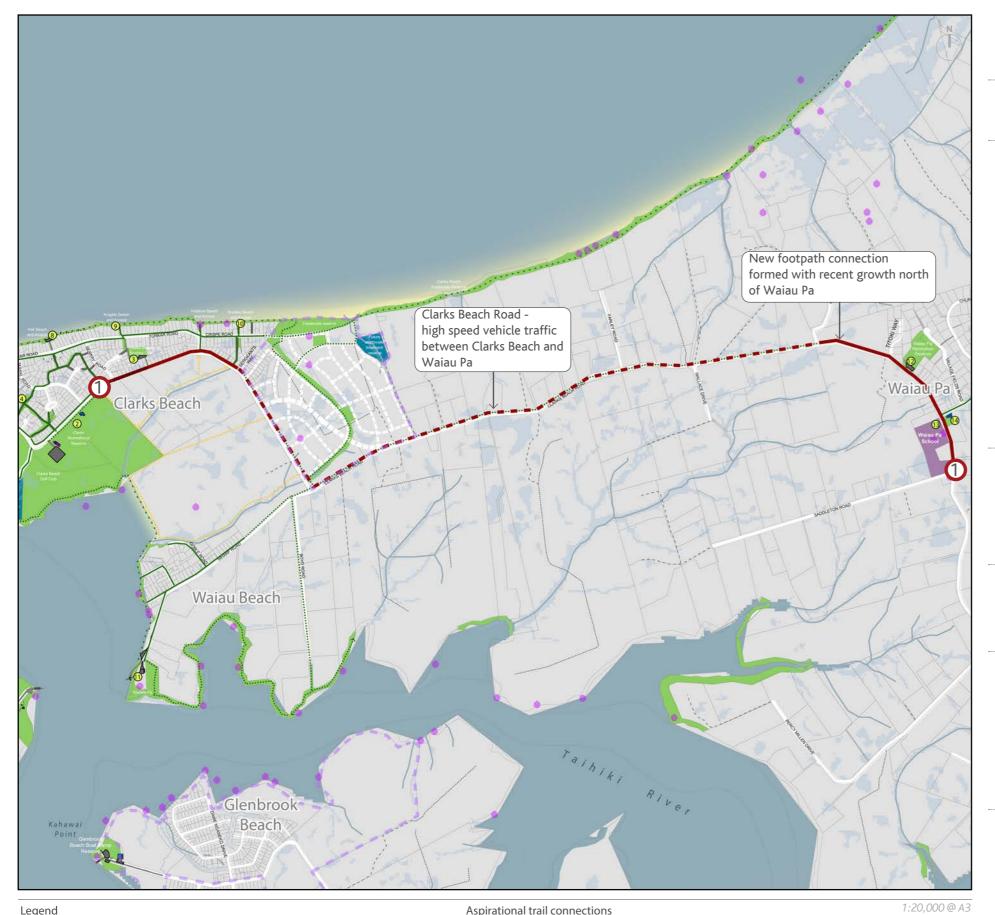
Clarks Beach Walkway

### 4.4 Map 4 - Waiau Pa - north





5.0 Priority connection projects



# Auckland Council land

schools

Watercare land

existing road network proposed roads

100 year flood plain areas

Special Housing Areas (SHA)

Cultural Heritage Place

connections on existing paths / roads or informal track in public ownership

■■■ connections where no track or pathway exists on public land or SHA

future connection over land to be developed-FUZ (acquisition or easement required) FUZ - Future Urban Zone (Auckland Unitary Plan)

• • informal connection

existing path connection through parks and

existing track (private)

priority connection on existing paths / roads or informal track in public ownership

priority connections where no track or pathway exists on public land or SHA

### **PRIORITY ROUTE 1**



#### Location

Clarks Beach Road to Waiau Pa shared path

#### Description

Clarks Beach to Waiau Pa shared path to enable safe walking/cycling between both centres. The route is approximately 5km and is situated within the road corridor along Clarks Beach Road and Stevenson Road.

Clarks Beach Road for the most part has no provision for pedestrians. A substantial length of the road services high speed vehicle traffic through the rural settlement plains between Clarks Beach and Waiau Pa.

The existing footpaths within Waiau Pa township are adequate, although advocacy for widening would be beneficial at the renewal stage as this area intensifies. A new section of footpath has been recently installed along Clarks Beach Road as a result of the recent growth (refer plan).

Within Clarks Beach, there is a narrow footpath along Stevenson Road which could be widened or alternatively a new path could be formed within Clarks Beach Recreational Reserve on the opposite side of the road.

#### **Ecology and Cultural Considerations**

The connection is located within the modified road corridor. No ecological or cultural features of note exist here, although signage interpretation could be implemented if this connection forms part of the heritage trail for the wider area, or adjacent heritage sites.

#### Constraints

- high speed of vehicles on Clarks Beach Road (100km)
- works in the road corridor are more expensive overall than those in parks.

#### **Opportunities**

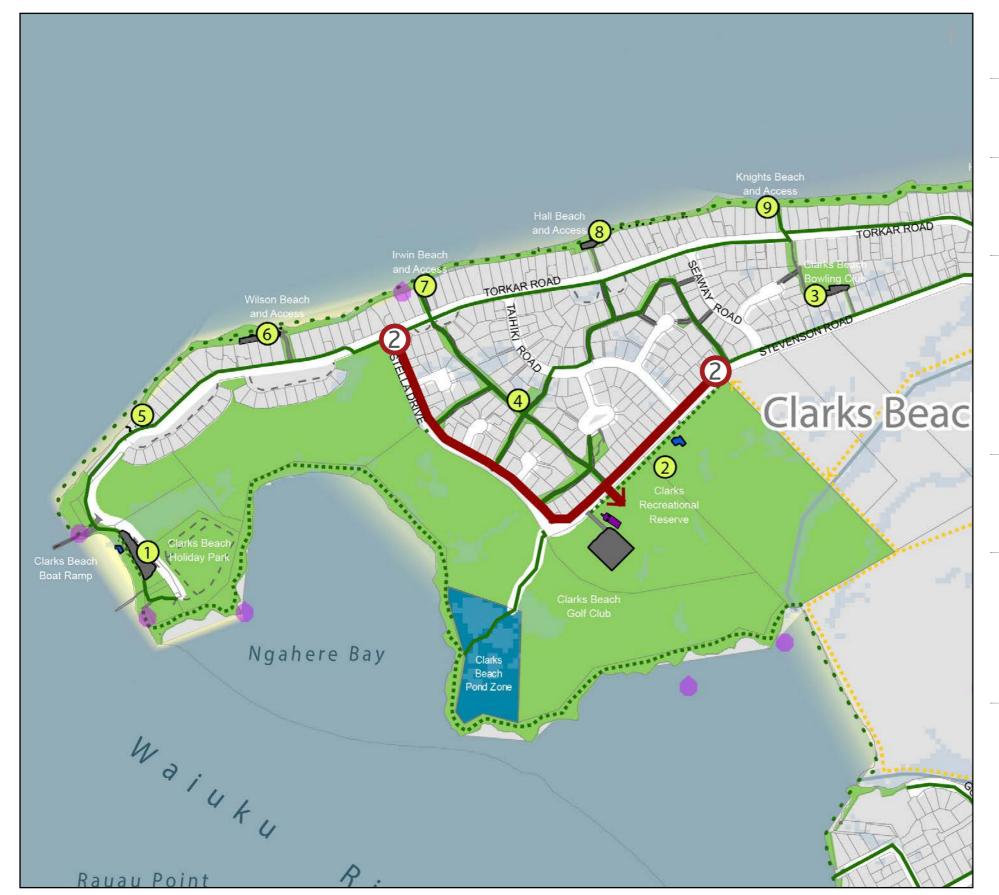
- connect children who would walk or bike to Waiau Pa School safely
- timing of new footpath connections going in adjacent developments
- provide for informal recreation
- signage interpretation could be implemented (if connection forms part of the heritage trail for the wider area, or adjacent heritage sites).

#### **Budget Requirements**

This project requires scoping and budget estimating by AT at a project phase.

#### **Funding and Delivery Options**

AT Renewals, Local Board Transport Capital Fund (LBTCF).



### Aspirational trail connections

connections on existing paths / roads or informal track in public ownership

■■■ connections where no track or pathway exists on public land or SHA

future connection over land to be FUZ - Future Urban Zone (Auckland Unitary Plan)

• • informal connection

1:7500 @ A3

existing path connection through parks and

priority connection on existing paths / roads or informal track in public ownership

pathway exists on public land or SHA

#### **PRIORITY ROUTE 2**



#### Location

Stella Road and Stevenson Road shared path, Clarks Beach Recreation Reserve and Golf Course connection to Waiau Beach

#### Description

Shared path connection along 1km along Stella Road and Stevenson Road to Clarks Beach Recreational Reserve along the golf course perimeter connection to Waiau Beach.

#### **Ecology and Cultural Considerations**

Further scoping would be required to determine the habitat value along the esplanade. Development of a connection within this area would trigger marine wildlife interest, so construction impacts would need to be carefully monitored, and ecological impacts checked as part of the consenting process.

Cultural Heritage Place interest along this connection indicates that the land is of cultural significance and importance to mana whenua, therefore ongoing engagement with both Ngāti Tamaoho and Ngāti Te Ata will be integral to the planning and developing of connections.

#### Constraints

the proposed connection within the esplanade reserve adjacent to and within the golf course will require careful planning and design. The health and safety of all recreational users will be a focus, and factor in the final path alignment.

#### Opportunities

- continuous connection alongside open space
- potential to connect to the Waiau Beach foreshore and the aspirational
- adjacent future urban zone development may provide a more direct formed access to Waiau Beach e.g park edge roading design.

#### **Budget Requirements**

This project requires scoping and budget estimation. This project requires scoping and budget estimating by AT at a project phase.

### **Funding and Delivery Options**

AT Renewals, Local Board Transport Capital Fund (LBTCF).

Auckland Council land

100 year flood plain areas

Special Housing Areas (SHA)

Cultural Heritage Place

Obtained from AC GIS Viewer

schools

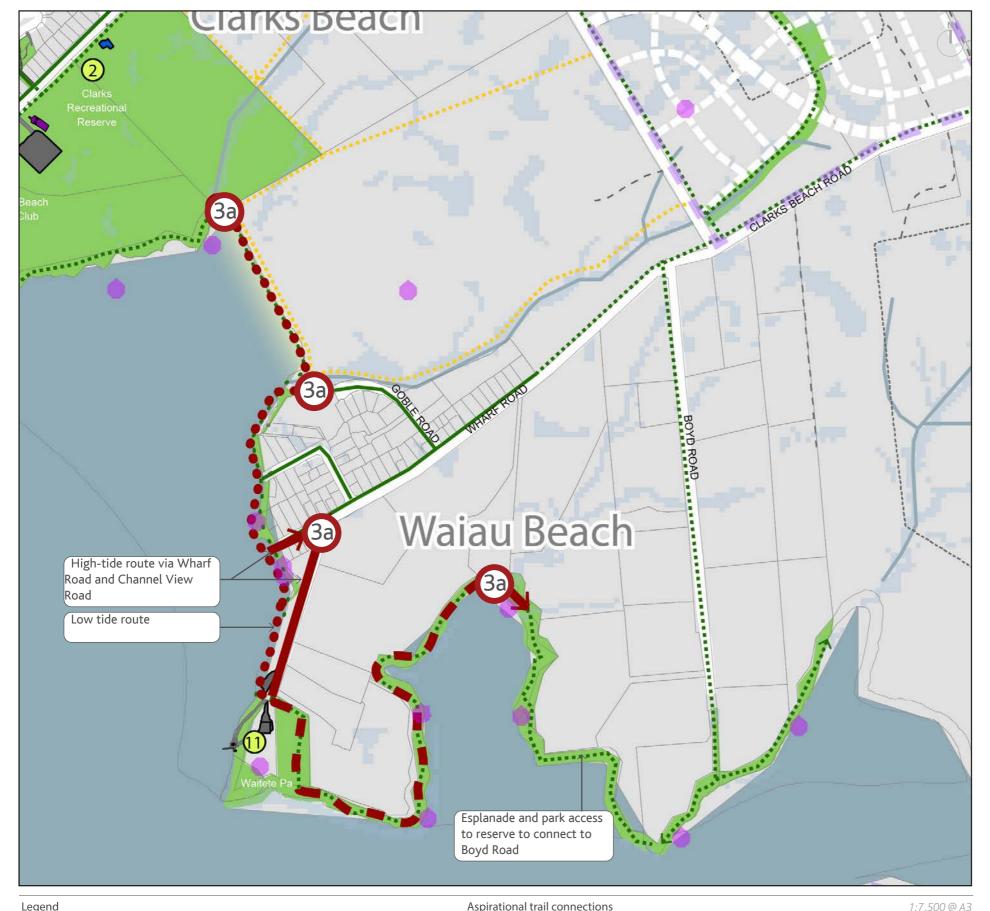
Watercare land

existing road network

proposed roads ons from various Structure Plans)

developed-FUZ (acquisition or easement required)

priority connections where no track or



#### Auckland Council land 100 year flood plain areas schools Special Housing Areas (SHA) Watercare land Cultural Heritage Place existing road network

#### Aspirational trail connections

connections on existing paths / roads or informal track in public ownership

■■■ connections where no track or pathway exists on public land or SHA

future connection over land to be developed-FUZ (acquisition or easement required) FUZ - Future Urban Zone (Auckland Unitary Plan)

low-tide beach/foreshore access

• • informal connection

existing path connection through parks and

existing track (private)

priority connection on existing paths / roads or informal track in public ownership

priority connections where no track or pathway exists on public land or SHA

### **PRIORITY ROUTE 3a**



#### Location

Waitete Pā cultural and coastal walk

#### Description

This connection is 2km and is predominantly within esplanade reserve, access reserve and across foreshore. There is a small section of road to the boat ramp that leads to the Waiau Pa Recreation Reserve which is adjacent to the land owned by the Waiau Pa Boating Club and Waitete Pā (Waiau Pa Historical Reserve).

Waitete Pā (formerly Waiau Pa Historical Reserve) is site of cultural significance for Ngāti Tamaoho and Ngāti Te Ata. The site is of historical interest for recreational visitors to the area. Engagement with Ngāti Tamaoho will take place through the path planning and design phase to ensure that the cultural integrity and value of the Pā site is not compromised through path alignment.

#### **Ecology and Cultural Considerations**

Waitete Pā is a location of cultural significance adjacent to this path, cultural interpretation could be developed as part of this connection.

Esplanade reserve bordering the marine environment has significant habitat value of which could be enriched with suitable planting and improvement of water tributaries leading from farmed land before the water is discharged to the sea.

#### Constraints

steps and boardwalk may be required from the foreshore or esplanade reserve

#### Opportunities

- further interpretive recognition of Waitete Pā with a wider heritage trail will be discussed with Ngāti Tamaoho and Ngāti Te Ata
- work with neighbouring landowners to improve the water quality of any stream tributaries before they discharge to the beach or bay.

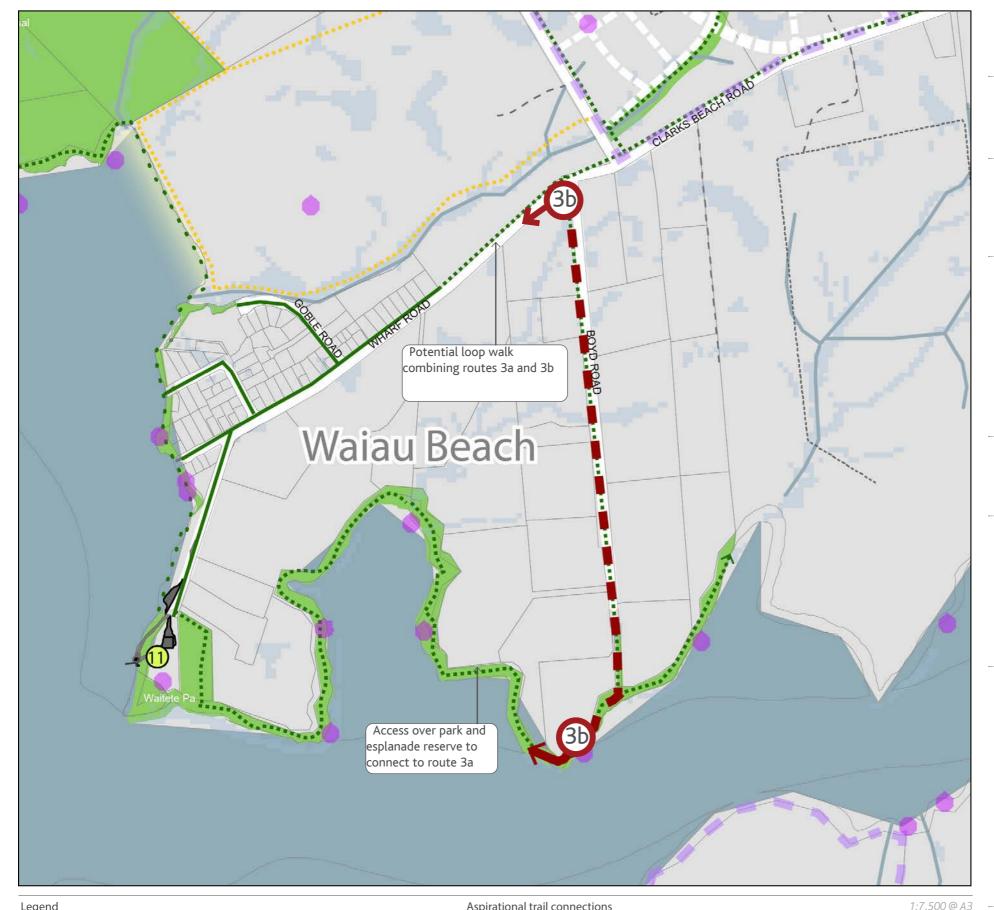
### **Budget Requirements**

Requires further scoping. A route that involves both low tide beach access and high tide connection via the road, requires clear public and directional information. The roading section of this project requires scoping and budget estimating by AT at a project phase.

#### **Funding and Delivery Options**

Parks Growth Programme (Paths Plan), Future development of FUZ land, Locally Driven Initiatives (LDI) CAPEX, Individual LTP line item, volunteer/community work (planting). AT Renewals, Local Board Transport Capital Fund (LBTCF) for the road section.

proposed roads



#### **PRIORITY ROUTE 3b**



#### Location

Waiau Beach esplanade reserve to Boyd Road (potential cultural and recreational loop walk)

#### Description

This 1.3km connection is located within coastal esplanade/park access reserve and along the full length of Boyd Road, connecting to Wharf Road. A potential Waiau Beach to Waiau Beach loop route.

#### **Ecology and Cultural Considerations**

Esplanade reserve bordering the marine environment has significant habitat value of which can be enriched with suitable planting and improvement of water tributaries leading from farmed land before the water is discharged to the sea.

This connection links to 3A which forms a wider connection to Clarks Recreation Reserve and near the significant site of Waitete Pā. Informative cultural interpretation could be considered for this trail, Ngāti Tamaoho will require engaging to explore this possibility.

#### Constraints

• the grade and width of esplanade reserve may be narrow and steep, further scoping is required to determine feasibility.

#### **Opportunities**

- Coastal loop walk Esplanade/park access reserves Boyd Rd Wharf Rd.
- work with neighbouring landowners to improve the water quality of any stream tributaries before they discharge to the beach or bay.
- connect to Wharf Road and form a loop as part of the wider network (Priority 3a).

#### **Budget Requirements**

Requires further scoping along esplanade reserve. The roading section of this project requires scoping and budget estimating by AT at a project phase.

#### **Funding and Delivery Options**

Parks Growth Programme (Paths Plan), Future development of FUZ land, Locally Driven Initiatives (LDI) CAPEX, Individual LTP line item, volunteer/community work (planting). AT Renewals, Local Board Transport Capital Fund (LBTCF) for the road section.

### Aspirational trail connections

Auckland Council land

existing road network

schools

Watercare land

proposed roads

100 year flood plain areas

| Special Housing Areas (SHA)

Cultural Heritage Place

Obtained from AC GIS Viewer

- connections on existing paths / roads or informal track in public ownership
- connections where no track or pathway exists on public land or SHA
- future connection over land to be developed- FUZ (acquisition or easement required, FUZ - Future Urban Zone (Auckland Unitary Plan)
- informal connection
  (unlikely to be formal path connection and identifies low-tide beach/foreshore access)
- existing path connection through parks and reserves
- existing track (private)
- priority connection on existing paths / roads or informal track in public ownership
- priority connections where no track or pathway exists on public land or SHA



# References

### **Image reference**

#### Cover Page

The Knot (2011). View looking west over the Clarks Beach Golf Club, (Image by AFA from www.theknot.com).

Page 3

Auckland Council (2019). New shared path and cycleway space in the recent subdivision, Kaitaki Street, Clarks Beach.

Page 4

Auckland Council (2019). Looking across Bradleys Reserve, Clarks Beach.

Page 8

Auckland Council stock images (2019). *View along Clarks Beach Walkway Reserve*.

Page 10

Jay Farnworth (2017). Pou along the Stonefields Heritage Trail, Mount Wellington, Auckland.

Jay Farnworth (2017). Pou at a gathering space along the Stonefields Heritage Trail, Mount Wellington, Auckland.

Example of signage interpretation, O'Niell's Point Cemetery Bayswater, Auckland.

Stonefields Heritage Trail, Mount Wellington, Auckland.

#### Page 11

Whites Aviation Ltd, Alexandra Turnbill Library (8 October 1964), Records: Waiau Pa, Clarks Beach, Franklin WA-62863-G and WA-62863-G.

Page 13

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Page 28

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