

Hibiscus and Bays Local Board Workshop Programme

Date of Workshop: Thursday 23 June 2022
Time: 10:30am – 12:30pm
Venue: Virtual meeting via Microsoft Teams
Apologies: Leanne Willis

Item	Time	Workshop Item	Presenter	Governance role	Proposed Outcome(s)
		Welcome and apologies	Gary Brown (Chairperson)		
1	10:30 – 10:45	Administration/Member Time	Senior Advisor / Advisor / Members	Keeping informed	An opportunity to discuss administrative/BM matters with the local board
2	10:45 - 11:45	Hibiscus and Bays Local Parks Management Plan Attachments: <ul style="list-style-type: none"> • Presentation: Hibiscus & Bays – Local Parks Management Plan 	Jessica Morris - Service and Asset Planner Sheryne Lok - Service and Asset Planner	Keeping informed / Supporting local decision making	To update and inform the local board on the Hibiscus & Bays local parks management plan relating to the submissions analysis volumes 1 and 2.
	11:45	Workshop Concludes			

Role of Workshop:

- (a) Workshops do not have decision-making authority.
- (b) Workshops are used to canvass issues, prepare local board members for upcoming decisions and to enable discussion between elected members and staff.
- (c) Workshops are not open to the public as decisions will be made at a formal, public local board business meeting.
- (d) Members are respectfully reminded of their Code of Conduct obligations with respect to conflicts of interest and confidentiality.
- (e) Workshops for groups of local boards can be held giving local boards the chance to work together on common interests or topics.

Hibiscus & Bays – Local Parks Management Plan

Jessica Morris & Sheryne Lok

June 2022



Aim of Session

- To provide the local board with an overview on:
 - Statutory requirements for plan making and consultation
 - Hearings panel role and local board decision-making
 - Guidance for potential plan changes
 - Hearings panel recommendations
 - Mapping changes in Volume 2



Plan making and consultation statutory requirements

Development of the local parks management plan:

- The draft plan has been prepared using the process set out in section 41 of the Reserves Act, in consultation with mana whenua, key stakeholders and the public.
- The classification status of all land subject to the Reserves Act has been reviewed as part of the process of developing this plan, in accordance with section 16 of the Reserves Act.

Submission process:

- The public consultation and hearings process have followed the requirement of the Reserves Act and Local Government Act to:
 - give full consideration to any comments, views and preferences received on public notice or of persons likely to be affected by, or have an interest in, the matter
 - provide a summary of the objections and comments received and records of relevant decisions made, including the extent to which the objections and comments have been allowed or accepted or disallowed or not accepted.



Role of hearings panel / local board decision-making

The local board appointed a hearings panel consisting of two local board members and an independent commissioner.

Role of the hearings panel:

1. hear objections and submissions from submitters on the draft plan
 - To support the hearing process, staff produced a report containing an analysis of submissions and recommendations on changes to be made to the plan following consideration of submissions.
2. make recommendations to the local board about:
 - a) amendments to the draft plan following the hearings process, and
 - b) the extent to which objections and submissions are allowed or accepted or disallowed or not accepted

Local board has the decision:

- on whether to support the recommendations
- to approve the final plan



Guidance for amendments to the draft plan

1. Scope of consultation

- a) Amendments should relate to matters raised during consultation (what would reasonably be considered in scope)
- b) Based on the principles of fairness and consideration (did the public get the chance to put their view forward?)
- c) Where there are material and significant changes (to what was consulted on) this will likely require re-consultation.

2. Lawfulness

- a) Any proposed changes cannot be unlawful.



Hearings panel report overview

- The LPMP received wide support from submitters
- Recommended changes to the draft plan include:
 - Staff recommendations adopted by the panel
 - Further amendments that arose as a result of the hearing
- The panel concluded that the plan has been prepared in accordance with and satisfies the requirements of the Reserves Act and Local Government Act. However, notes:
 - the intention to add hyperlinks to documents and develop a digital platform in due course
 - that the plan should be reviewed within 5-7 years to assess the question of content.
- The panel recommends that the local board adopts the local parks management plan with the amendments made (marked as tracked changes in the draft plan).
- Potential reclassification options raised in the staff report are to follow a separate process.



Submissions

- Most submissions that sought amendments directed their attention to individual parks in Volume 2 rather than the generic matters in Volume 1 of the draft plan.
- One submitter, sought amendments to the structure and content of both volumes. The submitter expressed a view that the content was insufficient to meet statutory requirements.
- The hearings panel considered that the new approach of streamlining content for individual parks was not contrary to the Reserves Act or Local Government Act.
- It was acknowledged that the plan breaks new ground as a singular approach to management planning in the Auckland region and therefore a certain amount of leeway on content was appropriate at this stage.
- Aspects of content and access to background documents were addressed through minor additions, updated mapping and digital linkages.



Submitters heard

Park	Submitter	Comments	Hearings panel response
Western Reserve	Hibiscus Coast Dog Training Club	Request for dedicated off-leash dog park	Agree with staff that the proposal is not supported, but suggest this is a regional issue that needs to be addressed more strategically. In doing so this location may be identified for that purpose, but this is not to be resolved through the LPMP.
Freyberg Park	East Coast Bays Barracudas Rugby League Club	Progress on club's proposal for new clubroom and changing sheds	Comments were an update – no changes required
Browns Bay Village Green	East Coast Bays Community Creche	Confirmation of future lease and expansion	Added management intention reflecting consideration of option by council's leasing team
Hatfields Beach Reserve	Richard Brown	Viewshaft at end of Whangaparaoa and provision for an aquatic centre	Viewshaft relates to regional parkland and is outside the LPMP. The option of marine-related activities is included in the management intentions.
Multiple	Forest and Bird Hibiscus Coast Branch	Pathway and vegetation improvements, and strengthening of natural values	Agree with staff to add significant natural values and acknowledge the work of the organisation and volunteers

Submitters heard

Park	Submitter	Comments	Hearings panel response
Multiple	-	Includes background history, reserve title and address, walking connections etc	Many of the comments made have been addressed in the amended version of Volume 2
Silverdale War Memorial Park	Silverdale United Rugby & Sports Club Inc:	Advise of upgrade and development plans and request removal of storage depot or shared use by club	Current provisions do not exclude these options – no changes
Centennial Park	Centennial Park Protection Society; Centennial Park Bush Society	Protection and enhancement of natural values (potential for reclassification) and limit pine tree removal to 3 per year	An appropriate balance between competing interests is sufficiently provided for in the existing provisions
Edith Hopper Park	Whangaparaoa Tennis Club Inc	Expand lease for two additional tennis courts	Agree with staff that multi-use development of the netball facility is supported and that the option should be fully explored and resolved before consideration is given to expansion over open space
Multiple	-	Means to control noise nuisance in park and addition of AT Public Safety and Nuisance Bylaw 2013 wording	Agree with staff that it is a matter for bylaw control not the LPMP. Suggest follow-up research to assess the extent of the issue.
Whangaparaoa Community Centre	The Whangaparaoa Community Trust	Sought divestment provision over the community centre	Agree with staff that it is a statutory process outside the LPMP

Volume 1 – Hearings panel recommendations

- Strengthen the introductory provisions of Volume 1 so that the overall framework is better signposted and readers are clearer as to:
 - what is and is not required or intended
 - how the present approach differs from earlier types of management plans
 - what is within scope of the overall plan
 - how it can be reviewed
 - what its relationship is with other relevant statutory plans and instruments (such as bylaws and strategic plans)
 - how the plan will be applied.
- Include reference to Auckland Transport because of its jurisdiction with respect to road reserves and accessways to parks.
- Other amendments as agreed and recommended in the staff hearing report (*Attachment F – Volume 1 Submissions Analysis and Staff Recommendations*).



Volume 1 – Adopted staff recommendations

Subject	Amendments
Purpose and scope of plan	<ul style="list-style-type: none"> • This related to providing further clarity that this plan does not cover future park acquisitions • Plan covers requests for community gardens
Clarify management principles	<ul style="list-style-type: none"> • Add in text: A park’s classification and any application of management focus areas will guide the priority in which these principles are applied to management decisions
Clarify management framework approach	<ul style="list-style-type: none"> • For coastal management focus to include spectator opportunity • This related to amending the map key to highlight that management focus area apply to Recreation Reserves and LGA land only • Adding in Waste Management and Minimisation Plan 2018 and Waste Management and Bylaw 2019 within section <i>1.2 What is in scope of this plan</i>
Access and parking	<ul style="list-style-type: none"> • The local board’s advocacy role with Auckland Transport • Work with Auckland Transport to improve open space outcomes including access to parks via the road network and where unformed legal road acts as a park • Specifically mention car parks and vehicular access for people undertaking activities such as sport or where permitted exercising dogs (need to drive to park)
Park development	<ul style="list-style-type: none"> • Reinforce the need to increase tree cover and shade • Added low-carbon approach to design, construction and operation of parks • Added impact of climate change and sea level rise as a consideration
Partnering and volunteering	<ul style="list-style-type: none"> • Updating the organisations name from Restoration Network to 'Restore Hibiscus & Bays'



Volume 1 – Adopted staff recommendations

Subject	Amendments
Plants and animals	<ul style="list-style-type: none"> • Add ‘use education programmes’ and ‘the need for weed control and opportunities to be involved’ in relation to promoting public awareness of natural values • Add considerations for planning plantings or habitat restoration such as the selection of species and providing shade for play • Agree that kauri dieback ‘must’ rather than ‘may need to’ be actively managed as it is evident that this pathogen is impacting parks in Hibiscus and Bays • Agree to change in language removing ‘consider’ maintaining and enhancing in relation to water quality • Add ‘beaches and the Hauraki Gulf’ alongside waterways as areas which rubbish or debris may enter and require controls
Recreational use and enjoyment	<ul style="list-style-type: none"> • Providing for a range of activities that meet the needs of those with various levels of ability • Reinforce the need to increase tree cover and shade
Authorisations and assessment approach	<ul style="list-style-type: none"> • Remove principle 6 ‘be flexible, adaptive and responsive’ • Associated amendments in Principles for park management and minor amendments throughout the plan
Signs	<ul style="list-style-type: none"> • Add review signage to ensure these provide identification of each park and where appropriate provide wayfinding and information



Volume 2 – Hearings panel recommendations

- Signpost connectivity with nearby parks (*example – Churchill Reserve*);
- Identify those parks potentially at risk of coastal inundation during storm events (*example – Arundel Reserve and Fairhaven Walk*);
- Note where parts of the park are under the jurisdiction of other agencies - the Department of Conservation (marginal strips), Auckland Transport (unformed or formed legal roads), or Council’s Stormwater Management Team (stormwater reserves) (*example – Centreway Reserve and Jelas/Moffat Esplanade Reserve*);
- Amend significant natural values for endangered species or significant natural features not identified in the draft LPMP (*example – Wade Heads Esplanade*);
- Amend heritage values identifying key persons after whom a park is named or associated (*example – Dacre Historic and Esplanade Reserve*);
- Acknowledgement of the involvement and role of volunteers and friends (*example – Karaka Cove*).

The Panel noted that the question of reclassification was mooted for some parks as they suggested a specific public process for particular parks more befitting the objective.



Volume 2 – Proposed reclassifications

Park	Appellation	Current classification	Proposed classification	Reason	Notes
Poplar Road Esplanade Reserve	Lot 4 DP 62591	Recreation Reserve	Scenic 19(1)(b) Reserve	Includes a significant ecological area overlay. Reflect the ecological values that are present.	
Moreton Drive Bush Reserve	Lot 279 DP 40296	Recreation Reserve	Scenic 19(1)(b) Reserve	Includes a significant ecological area overlay. Reflect the ecological values that are present.	
Blue Heron Rise Esplanade	Section 1 SO 396648	Recreation Reserve	Scenic 19(1)(b) Reserve	Includes a significant ecological area overlay. Reflect the ecological values that are present.	
Blue Heron Rise Esplanade	Lot 126 DP 181158	Recreation Reserve	Scenic 19(1)(b) Reserve	Reflect the ecological values that are present.	
Karaka Cove	Lot 8 DP 429799	Local Purpose (Esplanade) Reserve	Scenic 19(1)(b) Reserve	Staff recommend that the reserve be reclassified as Scenic 19 (1b) given the natural values and based on the submission and ongoing restoration efforts. Submitters included the Forest and Bird Hibiscus and Bays.	Lots 8, 30, 31, 32, contain SEA overlay. Lots 23, 25, 26, 27, 28 do not.
Karaka Cove	Lot 32 DP 357819	Recreation Reserve	Scenic 19(1)(b) Reserve		
Karaka Cove	Lot 31 DP 342131	Recreation Reserve	Scenic 19(1)(b) Reserve		
Karaka Cove	Lot 30 DP 342131	Local Purpose (Esplanade) Reserve	Scenic 19(1)(b) Reserve		
Karaka Cove	Lot 28 DP 357819	subject to Local Government Act 2002	Scenic 19(1)(b) Reserve		
Karaka Cove	Lot 27 DP 342131	Local Purpose (Lookout) Reserve	Scenic 19(1)(b) Reserve		
Karaka Cove	Lot 26 DP 342131	Local Purpose (Lookout) Reserve	Scenic 19(1)(b) Reserve		
Karaka Cove	Lot 25 DP 342131	Local Purpose (Lookout) Reserve	Scenic 19(1)(b) Reserve		
Karaka Cove	Lot 23 DP 357819	Recreation Reserve	Scenic 19(1)(b) Reserve		



Volume 2 – Adopted staff Recommendations

Recommendation	Relevant Park(s)
Amend/add management intention	<ul style="list-style-type: none"> Browns Bay Village Green, Campbells Bay (Huntly Road) Reserve, Centennial Park, Edith Hopper Park, Gulf Harbour Village Reserve, Hardley Reserve, Jelas/Moffat Esplanade Reserve, Karaka Cove, Link Crescent Reserve, Manly Park, Metro Park East, Orewa Reserve, Shadon - Springtime Reserve, Stanmore Bay East Beach Reserve, Tindalls to Coal Mine Bay Esplanade
Amend 'Other Information'	<ul style="list-style-type: none"> Bushglen Reserve, Campbells Bay (Huntly Road) Reserve, Karaka Cove, Pacific Parade Coastal Reserve, Penguin Drive Reserve, Leach Reserve and Speedy Bush Reserve, Whangaparaoa Community Centre
Add significant natural value	<ul style="list-style-type: none"> Bushglen Reserve, Campbells Bay (Huntly Road) Reserve, Metro Park East, Rothesay Bay Beach Reserve, Tindalls to Coal Mine Bay Esplanade
Amend/add management issues	<ul style="list-style-type: none"> Stanmore Bay East Beach Reserve, Stanmore Bay Park, Western Reserve
Amend lease and licence section	<ul style="list-style-type: none"> Victor Eaves Reserve



Volume 2 – Adopted staff recommendations

Recommendation	Relevant Park(s)
Amend maps to show clearly what land is out of scope but has an open space function particularly where it relates to road reserve.	All relevant parks
Amend wording in Other Information for affected parks from ‘subject to coastal hazards’ to ‘may be subject to coastal inundation during storm events’.	All relevant parks
Minor text corrections/amendments	<ul style="list-style-type: none">• Arran Point Esplanade Reserve, Browns Walk Reserve, Moffat Esplanade Reserve, Maygrove Reserve, Orewa Estuary South Bridge Reserve, Pohutukawa Reserve and Esplanade, Brunton Park, Swan Beach Reserve, Forest Glen Esplande Reserve



Map format amendments

Grant Park



PARK INFORMATION

ADDRESS

43 Hatton Road, Orewa

PARK AREA (m²)

9651

LAND STATUS

Recreation Reserve

Lot 31 DP 52419, Lot 142 DP 53516 and Lot 144 DP 55073

LEASES & LICENCES

Leases and licences within existing footprints are contemplated for:

- Organised sport and facilities including croquet.

VALUES

KNOWN CULTURAL VALUES

- Refer to mana whenua.

KEY RECREATIONAL VALUES

- Connection
- Informal recreation - general
- Organised sport

OTHER INFORMATION

- Subject to coastal hazards.
- Access through the park links Riverside Road, Hatton Road and Melanie Place.

MANAGEMENT FOCUS

- Organised sport and recreation, see 10.5

MANAGEMENT PRINCIPLES

Refer to Section 8

GENERAL POLICIES

Refer to Section 11

Grant Park



No	appellation	ReserveClass
1	Lot 142 DP 53516	Recreation Reserve
2	Lot 144 DP 55073	Recreation Reserve
3	Lot 31 DP 52419	Recreation Reserve

MFA
Organised sport and recreation

Grant Park

LEASES & LICENCES

Current and contemplated leases and licences within existing footprints are contemplated for:

- Organised sport and facilities including croquet (Lot 142 DP53516 and Lot 31 DP 52419).

VALUES

KNOWN CULTURAL VALUES

- Refer to mana whenua.

KEY RECREATIONAL VALUES

- Connection
- Informal recreation - general
- Organised sport

OTHER INFORMATION

- May be subject to coastal inundation during storm events. Subject to coastal hazards.

- Access through the park links Riverside Road, Hatton Road and Melanie Place.
- Centreway and Florence Avenue Reserve, Centreway Reserve, Crampton Court Reserve, Lakeside Reserve, Maygrove Esplanade Reserve, Maygrove Reserve, Nickell Place Reserve, Riverside Road Esplanade Reserve, Settlers Grove Reserve (Eastern) and Victor Eaves Park are all nearby.

MANAGEMENT FOCUS

- Organised sport and recreation, see 10.5

MANAGEMENT PRINCIPLES

- Refer to Section 8

GENERAL POLICIES

- Refer to Section 11



Other amendments to be made

- Amending te reo Māori names for parks as dual names following resolution in May 2022

New Māori name	Existing Name	Address
Parāone	11 Parkside Drive	
Whai-rahi	30 Beachwood Drive	
Mangō	45 Beachwood Drive Hatfields	
Ngaro Ngahere Pūriri	8 Puriri Boulevard	
Waiake	Aicken Reserve	948 Beach Rd, Torbay
Tangaroa	Beachwood Stormwater Pond	2 Beachwood Drive, Hatfields
Oo-korimako	Bellbird Rise Reserve	4 Bellbird Rise, Murrays Bay
Whenua-roa	D'Oyly/Stanmore Bay Weir Reserve	63 Charlotte Street, Stanmore Bay
Whata-ika	Duck Creek Reserve	4 Duck Creek Rd, Stillwater
Matuku moana	Fitzwilliam Drive Reserve	76 Fitzwilliam Drive, Reserve
Te Taha o Nukumea	Forest Glen Esplanade	R37 Forest Glen, Orewa
Poa Taniwha	Huntly Road Reserve	8 Huntly Road, Campbells Bay



Other amendments to be made

New Māori name	Existing Name	Address
Te Ara Pūriri	Kensington Drive Accessway	Kensington Drive, Orewa
Te Hononga o Te Awa	Longmead Reserve	13 Mulgan Way, Browns Bay
Kawerau	Metro Park - West	51R Butler Stoney Crescent
Pārekareka	Montrose Terrace Reserve	13 Montrose Terrace
Manu Ōi	Portal Place	5 Portal Place, Murrays Bay
Te Ngahere ki Mua	Roberta Crescent	46 Roberta Crescent, Orewa
Pārekareka	Sidmouth Street	13 Sidmouth Street
Uru-ora	Stredwick Reserve	70 Stredwick Drive, Torbay
Te Kura Wahine	Willow Lane Duck Creek Rd Corner	Willow Lane, Stillwater



Other amendments to be made

- Amend classification errors - the two parcels are already held as reserves. Therefore, they will need to be classified under section 16 of the Reserves Act 1977 rather than declared to be reserves.

Area (m2)	Appellation	Title number	Reserve class	Physical address	Reserve name
1062	Lot 55 DP 11689	NA5B/1122	Recreation Reserve	60 Laurence Street, Manly	Manly Park
1254	Lot 102 DP 99834	held in cancelled title NA44C/1052	Scenic Reserve	51 Brixton Road, Manly	Penguin Drive Reserve



Next steps

- Report to the July 2022 business meeting to consider the hearing panel's recommendations and approval of the final plan.
- Publish final plan and notify mana whenua, key stakeholders, and submitters.

