

2.14 Papakura Local Board

Message from the Chair

It is my pleasure to present the Papakura Local Board's 2018/2019 Local Board Agreement. I would like to thank everyone who provided feedback on our draft proposals. After considering your views, the local board has adopted this Agreement.

Growth is happening at a great rate in and around Papakura. One of the key challenges will continue to be ensuring that this growth is well-planned. It is important that the needed infrastructure is provided at the right time and that we are creating communities where people have access to the services and facilities they need.

You have told us that transport and congestion on our roads continues to be a key concern. One of our key priorities and advocacy to Auckland Transport has been to build a park and ride facility at the Papakura train station and the grade separation of the Takanini east-west links.

We are working in partnership with key stakeholders and the community to revitalise our town centre, create a safe environment, and maximise the opportunities created by our metropolitan zoning status in the Unitary Plan.

We are also working with the community to co-design the concept plans for Smiths Avenue and Keri Downs Reserves.

It is important that our sports parks and community facilities are fit for purpose. The Takanini Community Hub and Library and the development of Opaheke Park will continue. We will be working with the community and sports organisations to implement the recommendations in the Sports Needs Assessment and will ensure the renewal programme is targeting the right local park facilities.

Auckland Council funding only goes so far, we would like to acknowledge the great contribution that our volunteers and active community groups make. We are looking forward to continuing working with you in the forthcoming year to carry on making Papakura a great place to live, work and play.

Brent Catchpole

Chair, Papakura Local Board

Introduction

Auckland Council's shared governance model means local boards are responsible for decision-making on local issues, activities and services and providing input into regional strategies, policies and plans. The local board agreement sets out the local board's budget, funding for activities, levels of service, performance measures and targets for the financial year 2018/2019 which has been agreed with Auckland Council's governing body.

The Papakura Local Board Plan 2017 is a three year strategic document that guides local board activity, funding and investment decisions. A key role of the local board plan is to provide a basis for development of the annual local board agreement for each financial year, this is set out below. Each local board also develops annual work programmes alongside adoption of their local board agreement.

Local boards also provide input to the governing body on larger scale investments, regional programmes and policy issues such as rates proposals, which are outside local board decision-making responsibilities. A list of key advocacy areas is set out as appendix A.

About this area

The Papakura area takes in the inlets and foreshores of the Manukau Harbour, flowing to fertile plains and rolling hills that lead out into the nearby Hunua Ranges. The Great South Road runs through Drury, Papakura metropolitan centre, and Takanini, providing a busy thoroughfare that attracts both retail and commercial activity. Papakura is one of the busiest rail stations on the Auckland passenger network. Significant residential growth is planned for the area, with a current population of 45,633; projected to increase to 70,200 by 2033. At the 2013 census, more than a quarter of Papakura's residents identified as Māori. The Pacific population was about 14 per cent, and the Asian population around 13 percent. Although the number of people aged 65 years and over rose in the last seven years, nearly a quarter of the population is now aged 14 years and under.

Local Board Plan outcomes

The Papakura Local Board Plan 2017 sets out the aspirations the local board has for the area. The outcomes in the Papakura Local Board Plan are:

Outcome 1: A vibrant and prosperous metropolitan centre

Our town centre is a great place to shop, relax and enjoy the company of family and friends.

Outcome 2: People in Papakura lead active, healthy and connected lives

We have great parks and places to play and do the things that we enjoy.

Outcome 3: A strong local economy

Papakura businesses prosper, creating employment opportunities for local people.

Outcome 4: Papakura is well-connected and easy to move around

Our roads should be free from congestion, public transport convenient and reliable, walkways and cycleways safe and connected.

Outcome 5: Treasured for its environment and heritage

We value our natural environment and heritage, protecting and nourishing it for future generations.

The local board agreement outlined in this document reflects how we plan to support these outcomes through agreed activities in the 2018/2019 financial year. In addition, each local board carries out responsibilities delegated by the Governing Body in accordance with the delegated power, and with the general priorities and preferences in the local board plan.

Working with Māori

Delivering on Auckland Council's commitment to Māori at a local level is a priority for the Papakura Local Board. The council is committed to meeting its responsibilities under Te Tiriti o Waitangi / the Treaty of Waitangi and its broader statutory obligations to Māori.

As part of this commitment, the Papakura Local Board will continue to build its working relationships with mana whenua. The board is keen to work in partnership, to jointly develop initiatives that respond to Māori aspirations and recognise their position as mana whenua and role as kaitiaki (guardians).

Work is already underway with regards to a Joint Management Committee overseeing the care and use of Pukekiwiriki Paa historic reserve. The Papakura Local Board has also endorsed the resolutions of the joint mana whenua and local board members working party for Māori input into board decision-making.

Apart from the initiatives above, our local board plan also includes initiatives of relevance to mana whenua and mataawaka. These include support for Māori businesses, training and skills programmes for Māori youth, protection and enhancement of the Manukau Harbour, improvement of water quality in catchment streams, and the identification and protection of wāhi tapu in and around Papakura. To date the board has met with five mana whenua groups 'rangatira ki te rangatira' and will keep actively building relationships, learning each other's priorities, and looking for opportunities to collaborate.

Papakura Local Board Agreement 2018/2019

Priorities by activity area

Auckland Council's 2018/2019 funding priorities for local activities which contribute to key community outcomes in the Papakura local board area, are set out below under each local activity.

Levels of service, performance measures and targets are also set out below under each local activity. Note that some of the descriptions of our levels of service, performance measures and targets have changed from how they are described in the 2017/2018 local board agreements. This is to better explain our local activities and to align the descriptions to those used in other strategic plans. Our actual levels of service (the activities that we as a Council perform in each local board area) have not changed.

Local Community Services

Local community services is a broad activity area, which includes:

- Supporting local arts, culture, events and sport and recreation
- Providing grants and partnering with local organisations to deliver community services
- Maintaining facilities, including local parks, libraries and halls.

Our annual budget to deliver these activities includes operating costs of \$8.8 million and capital investment of \$6.0 million.

The key initiatives we have planned for 2018/2019 include:

- The delivery of town centre initiatives
- Local community grants
- Local events
- Arts programmes.

The local community services and key initiatives outlined above contribute towards achieving the following outcome/s in the Papakura Local Board Plan:

- Outcome 1: A vibrant and prosperous metropolitan centre
- Outcome 2: People in Papakura lead active, healthy and connected lives
- Outcome 5: Treasured for its environment and heritage.

Levels of Service

We measure our performance against the following measures for each local activity.

Level of service	Performance measure	Actual 2016/17	Annual Plan	LTP
			Target 2017/18	Target 2018/19
We provide library services and programmes that support Aucklanders with reading and literacy, and opportunities to participate in community and civic life	The number of internet session at libraries (unique sessions over public computing or public WIFI networks) (million)	0.11	0.12	0.12
	The number of visits to library facilities (million)	0.23	0.23	0.23
	Percentage of customers satisfied with the quality of library service delivery	79%	80%	80%
We fund, enable and deliver community events and experiences that enhance identity and connect people	The percentage of attendees satisfied with a nominated local community event	N/A	New measure	75%
	The number of attendees at Council-led community events	N/A	New measure	1,400
We fund, enable and deliver arts and culture experiences that enhance identity and connect people	The percentage of arts and culture programmes, grants and activities that are community led	N/A	New measure	75%
Utilising the Empowered Communities Approach we support Aucklanders to create thriving, connected and inclusive communities	The percentage of Empowered Communities activities that are community led	N/A	New measure	35%
	The percentage of Empowered Communities activities that build capacity and capability	N/A	New measure	30%
Provide safe, reliable and accessible social infrastructure for Aucklanders that contributes to placemaking and thriving communities	Percentage of Aucklanders that feel their local town centre is safe	Day: 61%	Day: 64%	Day: 61%
		Night: 32%	Night: 19%	Night: 35%
We provide art facilities, community centres and hire venues that enable Aucklanders to run locally responsive activities, promoting participation, inclusion and connection	The number of participants in activities at art facilities, community centres and hire venues	N/A	New measure	194,347
	The percentage of art facilities, community centres and hire venues network that is community led	N/A	New measure	18%
We provide recreation programmes, opportunities and facilities to get Aucklanders more	The percentage of park visitors who are satisfied with the overall quality of sportsfields	82%	75%	82%

Level of service	Performance measure	Actual 2016/17	Annual Plan	LTP
			Target 2017/18	Target 2018/19
active, more often	The customers' Net Promoter Score for Pool and Leisure Centres	7	15	7
We provide safe and accessible parks, reserves and beaches	The percentage of users who are satisfied with the overall quality of local parks	51%	75%	51%
	The percentage of residents who visited a local park in the last 12 months	85%	85%	85%
We showcase Auckland's Māori identity and vibrant Māori culture	The percentage of local programmes, grants and activities that respond to Māori aspirations	N/A	New measure	16.6%

Local Planning and Development

This group of activities covers improvements to town centres, the local street environment as well as local environment and heritage protection. These activities also include working with business and community associations to improve local economic development and employment initiatives.

Our annual operating budget to deliver these activities is \$370,000.

The key initiatives we have planned for 2018/2019 include:

- Continuation of the work with the Papakura Commercial Project Group to support the transition of the Papakura town centre
- Working with the Papakura and Takanini BIDs to improve the local economy.
- The development of a concept plan for a heritage trail.

The local planning and development activity, including the key initiatives outlined above contribute towards achieving the following outcome/s in the Papakura Local Board Plan:

- Outcome 1: A vibrant and prosperous metropolitan centre
- Outcome 3: A strong local economy.

Levels of Service

We measure our performance against the following measures for each local activity.

Level of service	Performance measure	Actual 2016/17	Annual Plan Target 2017/18	LTP Target 2018/19
We help attract investment, businesses and a skilled workforce to Auckland	The percentage of Business Associations meeting their Business Improvement District (BID) Partnership Programme obligations	100%	100%	100%

Local Environmental Management

Local boards work in partnership with local communities and iwi to deliver projects and programmes to improve local environments. Our focus is on indigenous biodiversity, healthy waterways and sustainable living.

These activities include stream restoration, waste minimisation programmes, supporting environmental volunteers and partnering with schools to provide a range of environmental initiatives.

Our annual operating budget to deliver these activities is \$73,000.

The key initiatives we have planned for 2018/2019 include:

- Support the Manukau Harbour Forum
- Wai Care schools programme
- Invest in community waste minimisation initiatives
- Papakura stream restoration project.

The local environmental management activity and key initiatives outlined above contribute towards achieving the following outcome/s in the Papakura Local Board Plan:

- Outcome 2: People in Papakura lead active, healthy and connected lives
- Outcome 5: Treasured for its environment and heritage.

Levels of Service

We measure our performance against the following measures for each local activity.

Level of service	Performance measure	Actual 2016/17	Annual Plan Target 2017/18	LTP Target 2018/19
We manage Auckland's natural environment	The proportion of local programmes that deliver intended environmental actions and/or outcomes	100%	90%	100%

Local Governance

Activities in this group support our 21 local boards to engage with and represent their communities, and make decisions on local activities. This support includes providing strategic advice, leadership of the preparation of Local Board Plans, support in developing Local Board Agreements, community engagement including relationships with mana whenua and Māori communities, and democracy and administrative support.

The measures for this group of activities are covered under the Regional Governance group of activities in the Long-term Plan 2018-2028 which determine participation with Auckland Council decision-making in general. This includes local decision-making. There are no significant changes to the measures or targets for 2018/2019.

Our annual operating budget to deliver these activities is \$907,000.

Local Funding

Auckland Council has a shared governance model for making decisions on local activities. Under the Local Board Funding Policy adopted in August 2014, funding is allocated to local boards to deliver local services, through the following methods:

1. **Asset based services** - the governing body allocates funds to deliver local activities based on decisions about region-wide service levels. This includes allocation of funds for local asset based services, such as building a new swimming pool or library.
2. **Locally driven initiatives** – an allocation is based on a formula applied to each local board, with the exception of Great Barrier and Waiheke Local Boards who agree funding requirements with the governing body on an annual basis. This includes both operational and capital funds.
3. **Governance services** – an allocation is based on the number of elected members and associated administrative costs for each local board.

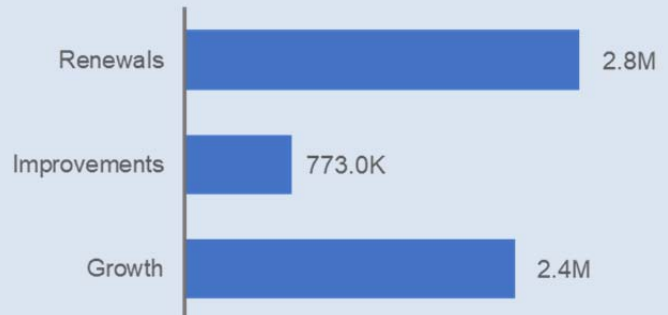
Funding priorities for local activities

Capital spend

By activity area



By category

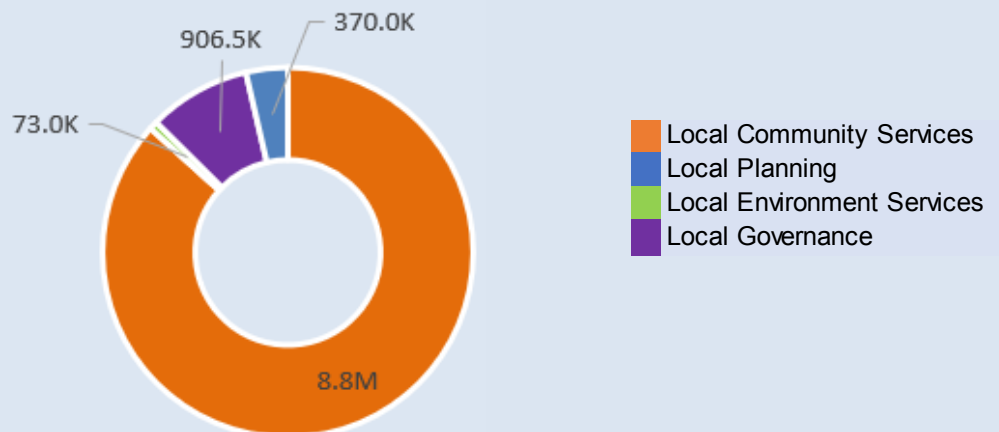


Key projects



Operating spend

By activity area



Funding Impact Statement

This prospective funding impact statement has been prepared to meet the requirements of Section 21 (5) of the Local Government (Auckland Council) Act 2009. It covers the year from 1 July 2018 to 30 June 2019 and outlines the council's sources of funding for local activities in this local board area and our plan to apply them.

\$000	Annual Plan 2017/18	Annual Plan 2018/19
Financial year ending 30 June		
Sources of operating funding:		
General rates, UAGCs, rates penalties	11,316	11,121
Targeted rates	163	250
Subsidies and grants for operating purposes	10	9
Fees and charges	275	311
Local authorities fuel tax, fines, infringement fees and other receipts	83	9
Total operating funding	11,846	11,700
Applications of operating funding:		
Payment to staff and suppliers	9,249	9,469
Finance costs	969	651
Internal charges and overheads applied	1,618	1,556
Other operating funding applications	0	0
Total applications of operating funding	11,836	11,676
Surplus (deficit) of operating funding	10	24
Sources of capital funding:		
Subsidies and grants for capital expenditure	0	0
Development and financial contributions*	0	0
Increase (decrease) in debt	2,948	5,976
Gross proceeds from sale of assets	0	0
Lump sum contributions	0	0
Other dedicated capital funding	0	0
Total sources of capital funding	2,948	5,976
Application of capital funding:		
Capital expenditure:		
- to meet additional demand	984	2,380
- to improve the level of service	23	773
- to replace existing assets	1,952	2,846
Increase (decrease) in reserves	0	0
Increase (decrease) in investments	0	0
Total applications of capital funding	2,958	6,000
Surplus (deficit) of capital funding	(10)	(24)
Funding balance	0	0

Appendix A: Advocacy initiatives

A key role of the local board is to advocate for initiatives that the local board may not have decision-making responsibilities or funding for in this 10-year Budget, but recognise the value it will add to the local community.

Key advocacy areas for this local board include:

Initiative	Description	Advocating to
Development of a Park & Ride at the Papakura train station (key advocacy project)	As a board, we would like to offer alternative transport routes to free up our local roads from congestion. Hence our advocacy to the Governing Body to fund a shortfall, to build a multi-storey park-and-ride facility at the Papakura train station. This project is widely supported by the community and will encourage more people to use public transport.	Auckland Transport New Zealand Transport Agency Governing Body
Regional fund for erosion control	With its 3,702 kilometres long coastline, Auckland has waterways in all directions. Despite the beauty of that, due to its geography Auckland is also prone to erosion. With climate change happening and more severe weather events and sea level rise to be expected, erosion control becomes increasingly important. The Papakura Local Board is of the view that a regional fund to address this issue is required and should be set aside within the Long-term Plan to deal with this matter.	Governing Body
Resource recovery centre for the South	To protect our environment for future generations, we must reduce our waste and recycle. The Papakura Local Board is supportive of the establishment of a network of community resource recovery centres that will make it easy, affordable and convenient for people to reuse and recycle unwanted goods. The board would like to see one established and providing services in the South.	Governing Body
Investing equally in water quality improvement initiatives	The Papakura Local Board, as a member board of the Manukau Harbour Forum, is of the view that all harbours in the Auckland region need to be recognised equally in terms of addressing water quality issues, which should be reflected in the distribution of funding.	Governing Body (through the Manukau Harbour Forum) Central Government
Increase of the Local Board Transport Capital Fund	The board supports the proposed increase in the Local Board Transport Capital fund of \$10 million as it enables local boards to undertake local placemaking initiatives.	Governing Body Auckland Transport
Acknowledgement of the Papakura town centre's metropolitan status and the Integrated Area Plan	Papakura is identified in the Unitary Plan as a future metropolitan centre, which means it will overtime develop into a larger commercial and retail centre to support residential growth in the surrounding area. The board is keen for that transition to happen and to support it,	Governing Body Panuku Development Auckland

Initiative	Description	Advocating to
(Manurewa/Takanini/Papakura) area	<p>has established the Papakura Commercial Project Group. The board has been advocating for Papakura to become an 'unlock' area and for the Papakura town centre to feature in Panuku Development Auckland's work programme.</p> <p>Work has also been undertaken with regards to the development of an Integrated Area Plan. Looking at the various centres alongside the Great South Road and how they can complement each other rather than compete. A plan has been developed and resources now need to be put into implementing the recommendations out of the plan.</p>	
Infrastructure to be in place before development happens	<p>Papakura faces significant levels of growth due to a number of large new developments in and around the local board area that will continue to put an increased pressure on our current infrastructure.</p> <p>Without a coordinated approach between all the infrastructure providers, council-controlled organisations, Central Government and developers, there is a risk that development will occur in an ad hoc manner.</p>	<p>Governing Body</p> <p>Auckland Transport</p> <p>Panuku Development Auckland</p> <p>Watercare/Veolia</p> <p>Developers</p> <p>Central Government</p>
Alleviation of traffic congestion through improving east-west links through grade separation	<p>Several major transport works are being planned (Mill Road) with some projects already underway, such as the Takanini interchange upgrade. However, the pace at which the population is growing is faster than the delivery of those key infrastructure networks.</p> <p>The local community, in the various community consultation processes the board and the wider organisation have undertaken recently, identifies traffic congestion as one of the major concerns.</p> <p>Two major projects have therefore been identified by the Papakura Local Board to address this matter:</p> <ul style="list-style-type: none"> • The development of a multi-story (future proofed) park and ride at the Papakura train station • The grade separation of the Takanini east-west routes. 	<p>Auckland Transport</p> <p>Governing Body</p> <p>Central Government</p>
Bruce Pulman Park to be acknowledged as a regional facility	<p>Keeping active is important for long-term health. Many Papakura residents are involved in sports and Bruce Pulman Park is one of the great facilities in the local board area.</p> <p>The Park, run by a trust, does not only host regional, national and international teams and events, but also provides for a</p>	<p>Governing Body</p>

Initiative	Description	Advocating to
	<p>valuable green open space that will help and accommodate the surrounding area to further develop in the coming years.</p> <p>The Papakura Local Board would like this facility to be recognised appropriately for the many roles and functions it plays in Papakura.</p>	
<p>Further improve and upgrade the Massey Park outdoor pool</p>	<p>Many of the Papakura sports facilities already host regional and national events which helps to boost the local economy and provides an opportunity to showcase local talent.</p> <p>The Massey Park pool has received recent investment to improve the interior and upgrade the indoor swimming pool. The Papakura Local Board is planning further investment to extend the hours of use by installing solar panels to heat the pool.</p> <p>The Board would like to see the outdoor pool also being upgraded to an eight lane facility so it meets the standards for national and international events to take place.</p>	<p>Governing Body</p>
<p>Continue with the development of the community hub and library at Takanini</p>	<p>Planning is well underway for a new community hub and library at Takanini. The Papakura Local Board wants to ensure that this new community facility is easily accessible, safe and suited to a variety of purposes.</p>	<p>Governing Body</p>
<p>The development of the Southern Structure Plan in such a manner that ensures the centres along the Great South Road are being developed in a holistic manner</p>	<p>The Papakura Local Board is supportive of development of the Southern Structure Plan. However, the plan will need to take into account the impact of any proposed centres on the already established centres along the Great South Road (Papakura and Takanini) to ensure the vitality of these economical centres is being safeguarded.</p>	<p>Governing Body</p>

Appendix B: How to contact your Local Board

Local boards have been established to enable local representation and decision-making on behalf of local communities. You are encouraged to contact your elected members to have your say on matters that are important to your community.



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For general enquiries, assistance and information, phone 09 301 0101 any time or visit www.aucklandcouncil.govt.nz

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